# CITY OF COSTA MESA, CALIFORNIA

# SINGLE AUDIT OF FEDERALLY ASSISTED GRANT PROGRAMS

**JUNE 30, 2016** 

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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of the City Council of the City of Costa Mesa Costa Mesa, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Costa Mesa, California (the City), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated November 30, 2016.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Irvine, California

November 30, 2016

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# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL

The Honorable Mayor and Members of the City Council of the City of Costa Mesa Costa Mesa, California

#### Report on Compliance for Each Major Federal Program

We have audited the City of Costa Mesa's (the City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2016. The City's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and terms and conditions of its federal awards applicable to its federal programs.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements*, *Cost Principles*, *and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

#### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

# Report on Schedule of Expenditures of Federal and Selected State Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated November 30, 2016, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements.

The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Irvine, California

November 30, 2016

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# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

# For the year ended June 30, 2016

Federal Grantor / Pass - Through Grantor / Program / Cluster Title	Catalog of Federal Domestic Assistance Number	Program Identification Number	Federal Expenditures	Amount Provided to Subrecipients
United States Department of Housing and			2penarares	Buereerprents
Urban Development				
Direct Assistance:				
Community Development Block Grants (CDBG)	14.218	B14-MC-06-0503	\$ 697,088	\$ 154,220
HOME Investment Partnerships Program	14.239	M14-MC-06-0507	294,730	<u> </u>
Total United States Department of				
Housing and Urban Development			991,818	154,220
United States Department of Justice Direct Assistance: Public Safety Partnership and Community				
Policing Grants - COPS Hiring Program	16.710	2010-UMWX-0035	11,135	_
			,	
Equitable Sharing Program - Asset Forfeiture	16.922	N/A	1,110,873	-
Passed through the Orange County Sheriff's Department:				
Edward Byrne Memorial Justice Assistance Grant	16.738	2012-DJ-BX-0057	601	
Assistance Grant	10.736	2012-DJ-BA-0037	001	
Total United States Department of Justice			1,122,609	
United States Department of Transportation				
Passed through California Department				
of Transportation:	20.205	SRTSLNI-5312 (090)	3,835	_
Highway Planning and Construction		SRTSLNI-5312 (089)	7,589	-
, ,		HSIP3-5312 (084)	6,000	-
		HSIP3-5312 (093)	5,407	-
		HSIP3-5312 (092)	1,888	-
		HSIP3-5312 (094)	9,245	-
		HSIP3-5312 (085)	57,509	_
		STPE-P055 (055)	471,900	_
		RPSTPLE-5312 (099)		_
Total passed through California Department		(-//)	,	
of Transportation			623,523	
				(Continued)

(Continued)

See accompanying notes to schedule of expenditures of federal awards.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)

# For the year ended June 30, 2016

	Catalog of Federal			
	Domestic	Program		Amount
Federal Grantor / Pass - Through	Assistance	Identification	Federal	Provided to
Grantor / Program / Cluster Title	Number	Number	Expenditures	Subrecipients
United States Department of Transportation (Continued)				
Passed through Orange County Transportation				
Authority:				
Highway Planning and Construction	20.205	CML-5312 (097)	\$ 47,807	\$ -
		C-2-1891	60,030	
Total passed through Orange County Transportation				
Authority Authority			107,837	_
•				
Total Highway Planning and Construction			731,360	
Passed through California Office of Traffic Safety:				
State and Community Highway Safety	20.600	PT16125	20,437	
D 11 1 G 11 C 1 C C C C C C C C C C C C C				
Passed through California Office of Traffic Safety:				
Minimum Penalties for Repeat Offenders	20.600	DT1.6105	60.016	
for Driving While Intoxicated	20.608	PT16125 PT1583	68,916	-
Total Minimum Penalties for Repeat Offenders		P11383	6,360	
for Driving While Intoxicated			75,276	_
for Briving while intoxicated			73,270	
Total United States Department of Transportation			827,073	
United States Department of Homeland Security				
Passed through the Governor's Office of				
Emergency Services:				
Disaster Grants - Public Assistance		USFS-BLM-NPS		
(Presidential Declared Disasters)	97.036	FWS-BIA	160,085	-
Passed through the City of Santa Ana:				
Homeland Security Grant Program	97.067	2015-00078	3,252	-
Passed through the City of Anaheim:				
Homeland Security Grant Program	97.067	2014-SS-00093	1.144	
Homeland Security Grant Hogram	71.001	2017-33-00073	1,144	
Total United States Department of Homeland				
Security			164,481	
TOTAL EXPENDITURES OF FEDERAL AWARD	OS		\$ 3,105,981	\$ 154,220

See accompanying notes to schedule of expenditures of federal awards.

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ended June 30, 2016

#### 1. BASIS OF PRESENTATION:

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Costa Mesa (the City) under programs of the federal government as well as federal financial assistance passed through other government agencies for the year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial statements of the City. The City's reporting entity is defined in Note 1 of the notes to the City's financial statements.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

Expenditures reported on the Schedule are reported using the modified accrual basis of accounting for governmental funds and the accrual basis for proprietary funds, which is described in Note 1 of the notes to the City's financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and OMB Circular A-87, *Cost Principles for State*, *Local, and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### 3. INDIRECT COST RATE:

The City has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

#### 4. RELATIONSHIP TO COMPREHENSIVE ANNUAL FINANCIAL REPORT:

Amounts reported in the accompanying Schedule agree to amounts reported within the City's Comprehensive Annual Financial Report.

#### 5. RELATIONSHIP TO FEDERAL FINANCIAL REPORTS:

Amounts reported in the accompanying Schedule agree with amounts reported in federal financial reports.

#### 6. CONTINGENCIES:

Under the terms of federal and state grants, additional audits may be requested by the grantor agencies and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits could lead to a request for reimbursement to the grantor agencies.

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)

For the year ended June 30, 2016

#### 7. SUBRECIPIENTS:

During the fiscal year ended June 30, 2016, the City disbursed federal funds to the following subrecipients under the Community Development Block Grants program (CFDA #14.218):

	A	Amount
	<u>D</u>	isbursed
Community Senior Services - Congregate Meals	\$	12,500
Community Senior Services - Home Delivered Meals		15,000
Senior Counseling Program		10,000
Youth Employment Services		10,000
Colette's Children's Home		20,000
Council on Aging		10,000
Families Forward		10,000
Mercy House		20,000
Mika Community Development Corporation		10,000
Elwyn California		5,720
Working Wardrobes		10,000
Fair Housing Foundation		21,000
Total Disbursed to Subrecipients	\$	154,220

#### 8. FEDERALLY FUNDED LOANS:

The City administers loans, primarily deferred loans, made from funds provided by the following federal programs:

	Loans Expended During the Year		Loa	ns Outstanding
Federal Programs	Ended June 30, 201	6	as o	f June 30, 2016
Community Development				
Block Grant	\$	-	\$	265,052
HOME Investment				
Partnerships Program	\$	-	\$	1,753,374

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the year ended June 30, 2016

# 1. SUMMARY OF AUDITORS' RESULTS:

Financial Statements:					
Type of auditors' report issued: <ul><li>Unmodified</li></ul>					
Internal control over financial reporting: Material weakness identified?			yes	<u>X</u>	no
Significant deficiency identified?			yes	<u>X</u>	none reported
Noncompliance material to financial state	tements noted:		yes	<u>X</u>	no
Federal Awards:					
<ul><li>Internal control over major programs:</li><li>Material weakness identified?</li></ul>			yes	<u>X</u>	no
• Significant deficiency identified?			yes	<u>X</u>	none reported
Type of auditors' report issued on compl • Unmodified	iance for major	r prog	rams:		
Any audit findings disclosed that are requested in accordance 2 CFR Section 20	-		yes	<u>X</u>	no
Identification of major programs:					
CFDA Numbers 16.922	Name of Fede United States Equitable	Depar	tment of	Justic	
Dollar threshold used to distinguish between type A and type B programs:		\$	750,000	<u>)</u>	
Auditee qualified as low-risk auditee?		<u>X</u>	yes		no

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)

For the year ended June 30, 2016

	None noted.
3.	FINDINGS AND QUESTIONED COSTS RELATING TO MAJOR FEDERAL AWARDS:

2. FINDINGS RELATING TO FINANCIAL STATEMENTS:

None noted.

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

For the year ended June 30, 2016

#### 1. FINDINGS - FINANCIAL STATEMENT AUDIT:

There were no findings reported for fiscal year 2014-2015.

#### 2. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAM AUDIT:

#### Finding Number 2015-001

#### Major Program

United States Department of Justice, Direct Assistance, Equitable Sharing Program - Asset Forfeiture, CFDA No. 16.922

United States Department of Treasury, Direct Assistance, Equitable Sharing Program - Asset Forfeiture, CFDA No. 21.000

#### Condition

The United States Department of Justice, Guide to Equitable Sharing for State and Local Law Enforcement Agencies, states that "Agencies should not 'spend it before you get it' or budget anticipated receipts." In fiscal year 2014-2015, the City budgeted for anticipated receipts (revenue) from the Equitable Sharing Program - Asset Forfeiture.

#### **Current Status**

Corrective action was taken. No similar findings were noted in the 2016 audit.