

**CITY OF COSTA MESA, CALIFORNIA
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FISCAL YEAR ENDED JUNE 30, 2019**



Front and Back Cover Photographs

The various photographs featured on the front and back cover provide a representation of the Costa Mesa community and depict why Costa Mesa is the City of the Arts, from architecture to performing arts.

Front Cover | An art installation of steel drums at the LAB Anti-Mall; Segerstrom Performing Arts Center; “The Ram” 1979 sculpture by artist Charles O. Perry located outside Park Tower; a staircase at the Camp retail campus; a mural by artist Shepard Fairey on the Baker Block apartments; and a nighttime aerial view of the Orange County Fair at the Fairgrounds.

Back Cover | “Utsurohi 91”, a sculpture displaying the 12 Chinese zodiac animals at the Samueli Theater; the Lions Park Donald Dungan Library; the Tour Aux Jambes 1973 sculpture by Jean Dubuffet located in Park Tower; the MET business park located on Anton Boulevard; artwork located at the LAB Anti-Mall; and the stained glass dome above Jewel Court at South Coast Plaza.

CITY OF COSTA MESA, CALIFORNIA
Comprehensive Annual Financial Report
Year ended June 30, 2019

Prepared by: Finance
Department

www.costamesaca.gov



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CITY OF COSTA MESA

77 FAIR DRIVE, P.O. BOX 1200, COSTA MESA, CA 92628-1200

FROM THE OFFICE OF THE FINANCE DIRECTOR —CITY TREASURER

December 13, 2019

Honorable Mayor and Councilmembers:

The Comprehensive Annual Financial Report (CAFR) of the City of Costa Mesa (the City) for the fiscal year ended June 30, 2019, is hereby submitted. These statements have been prepared in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by an independent public accounting firm of licensed certified public accountants.

This report consists of management's representations concerning finances of the City. Responsibility for both accuracy of the data, and completeness and fairness of presentation, including all disclosures, rests with management. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for preparation of financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement.

As management, we assert that, to the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of various funds and component units of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The City's financial statements for the year ended June 30, 2019, have been audited by Davis Farr LLP, an independent public accounting firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2019, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended June 30, 2019, and that the statements are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component in the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the independent auditor's report.

PROFILE OF THE GOVERNMENT

The City, incorporated in 1953, has an estimated population of 115,739 and a land area of 16.8 square miles. It is located in the southern coastal area of Orange County, California, and is bordered by the cities of Santa Ana, Newport Beach, Huntington Beach, Fountain Valley, and Irvine. The City is approximately 35 miles southeast of Los Angeles and 85 miles northwest of San Diego. At its nearest point, the City is approximately 1.5 miles from the Pacific Ocean. The City is also home to the world-renowned Henry and Renee Segerstrom Concert Hall, the Segerstrom Center for the Arts, and the Orange County Fairgrounds.

The City has operated under the council-manager form of government since incorporation. Policy making and legislative authority are vested in the Mayor and City Council. The City Manager is responsible for carrying out policies and ordinances approved by the City Council, overseeing the day-to-day operations of the City, and appointing department heads.

In November 2016, voters approved Measure EE Voting District Formation and six voting districts were formed. Beginning in December 2018, the City Council transitioned from five Council Members to seven Council Members. Each of the six districts elects one Council Member and the Mayor is elected at-large every two years. Council members are elected to four-year staggered terms.

The City is a "full service city" and provides a wide range of services. These services include: police and fire protection; animal control; emergency medical aid; building safety regulation and inspection; street lighting; land use planning and zoning; housing and community development; maintenance and improvement of streets and related structures; traffic safety, maintenance, and improvement; homeless shelter; and a full range of recreational and cultural programs. A "full-service city" is defined as a city that is financially responsible for the full set of basic tax-dependent municipal services within its jurisdiction including police, fire, parks and recreation, streets, and land-use planning.

The City maintains budgetary controls, the objective of which is to ensure compliance with legal provisions embodied in the annual budget approved by the City Council. Annual budgets are legally adopted for all governmental funds on a basis consistent with GAAP, except for certain special revenue and debt service funds for which annual budgets are not adopted. Budgetary control for management purposes is maintained as authorized by City Council at the department functional level within individual funds.

The City Manager submits the budget to the City Council, who adopts it prior to the beginning of the fiscal year. Public hearings are conducted prior to budget adoption. Supplemental appropriations, when required during the fiscal year, are also approved by the City Council. Intra-functional and interfund budgetary amendments are approved by the City Manager subject to the total amount authorized by City Council.

ECONOMIC CONDITION

The City, like other municipalities has continually been burdened by the financial pressures and impacts imposed by Federal, State, and County governments. Since the early 1980's, these governmental units have passed on to municipalities a myriad of unfunded mandates or service/regulatory requirements and also, have eliminated or redistributed significant

sources of revenue such as the dissolution of all redevelopment agencies in fiscal year 2011-2012. The City continues to meet these challenges to ensure a high level of service to our residents.

In light of those impacts, the City benefits from its unique positioning both geographically and within its retail sales base. The local economy is primarily based on retail commercial business and light manufacturing of electronics, pharmaceuticals, and plastics. South Coast Plaza Shopping Center (South Coast Plaza) is the single largest commercial activity center in the City. Sales volume generated by South Coast Plaza secures its place as the highest volume regional shopping center in the nation. Sales and property tax revenues generated from South Coast Plaza comprise a significant portion of the City's total tax revenues.

In fiscal year 2018-19, the City's strong economic base continued to produce better than expected increase in sales tax over the prior year. Sales tax revenue grew by \$10.2 million or 18.7%, a result of four factors: expected increase from retail activity; receiving a \$2.2 million in delayed sales tax payments from second quarter of 2018; and an unexpected surge in luxury product sales, including automobiles; and the implementation of the South Dakota vs. Wayfair Inc. decision in California which resulted in sales tax collections from out-of-state retailers selling above certain thresholds starting April 1, 2019.

The other significant increases in General Fund revenue were from charges for services totaling \$3.3 million or 85.5% and investment income, totaling \$1.6 million or 5053%. The increase in charges for services is primarily related to revenue recognition under the new ambulance transportation service program. Under the new service model, revenue is recognized at service fees net of allowance for uncollectible accounts. Under the previous service model, the revenue was recognized at collected service fees less third party service contractor costs. The increase in investment income is largely due to portfolio appreciation from better market conditions and the City's continuing investment in longer-term, higher-yield securities.

The General Fund expenditures increased by 9.6%. For fiscal year 2018-19, the General Fund ended with an operating surplus of \$19.1 million before net other financing uses of \$21.1 million. After net other financing uses, the General Fund ended with net change in fund balance of (\$1.9) million. The City expects the local economy to remain stable with flat to small growth in the next fiscal year.

MAJOR AND FUTURE DEVELOPMENT INITIATIVES

Major Developments:

DeNova Homes (929 Baker Street) – This subdivision of a 4.71 acre (205,168 square foot) lot located at 929 Baker Street into a residential development with 56-units of two-story, detached common interest residential development including a 0.10 acre private park. This project is currently under construction.

The Place and 17 West (671 W. 17th Street) – 177-unit live/work and loft development approved on a 9.1-acre site is currently under construction by Meritage Homes and Intracorp; 165 of the units have been completed.

The Press (1375 Sunflower Street- former LA Times) – The master plan for the 665,000 square foot office project was approved in August 2017. Construction plans for rehabilitation and first two phases of the project is under way. Phase 3, which includes a two-story, 51,600 square foot market hall with sit-down dining and fast food uses, is also proposed.

1585 MacArthur Boulevard – Construction of a 100,000 square foot industrial building was completed in July 2019.

Independent and Assisted Living Facility (1650 Monrovia Ave) – This project consists of 111 units of independent and assisted living facility in a 4-story building to include amenities such as a fitness center, dance studio, cafe, bar/lounge in addition to a small event space and ancillary office space. Construction for this project is well underway and is expected to be completed by early 2020.

Audi Fletcher Jones Auto Dealership (1275 Bristol Street) – This project involves demolition of the former Ganahl Lumber retail and storage buildings and construction and operation of a new two-story 50,971-square-foot Audi Fletcher Jones automotive dealership sales and service center. Issuance of grading and building permits are pending.

Harbor / Hamilton (2095 Harbor Blvd. and Hamilton Street) – This 1.53 acre site is proposed for construction of a detached single-family condominium development. This project will consist of 28 two and three-bedroom, three story, detached homes including seven units with ground level work space. Construction plans for grading and development of the site is currently in plan check and construction is anticipated to start in early 2020.

Vanguard University (55 Fair Drive) – The university has submitted a master plan amendment to replace some of the existing buildings with more modern facilities, provide additional student housing, and replace some surface parking with a parking structure. This amendment reflects long-range plans for the university and will take several years to complete. The 42,687 square foot 2-story student center is currently under construction.

Halcyon House (former Symphony Apartments located at 595 Anton Blvd.) – The five-story project consisting of 393 units of luxury apartment at the corner of Anton Boulevard and Avenue of the Arts was approved in 2015; to date a demolition permit for the two existing restaurant structures, grading and shoring permit have been issued. Construction is anticipated to start at the end of 2019.

Newport & Ford (1957 Newport Blvd.) – The 38-unit three-story condominium project was approved by the City Council in October 2018. The grading permit has been issued and construction is underway.

Orange County Museum of Art (3333 Avenue of the Arts) – The project consists of 53,875 square-foot two-story structure which will become the new home to the Orange County Museum of Art on the existing vacant site within the Theater Arts District. Grading and foundation for this project is well underway and the entire project is expected to be completed in 2020.

LUX Apartments (2277 Harbor Boulevard) – The grading permit for the multi-level parking garage has been issued for the four-story 200-unit apartment project. The building plans are under review and permits for construction of the apartment units is expected to be issued by early 2020.

Avenue of the Arts Hotel Expansion (3350 Avenue of the Arts) – The master plan amendment for the project that included a new building design of the approved hotel expansion was approved in November 2019. The new master plan includes a two-level underground parking structure, a new restaurant and hotel lobby, and six levels of 150 new hotel rooms. Construction drawings for the project is anticipated to be submitted in early/mid 2020.

The Plant (765-767 Baker Street and 2972 Century Place) – This project consists of the proposed renovation of three existing commercial buildings (containing the former Car Mart and Plant Stand) totaling 19,100 square feet, for retail and restaurant uses surrounding a central courtyard area. In addition, new buildings are proposed consisting of two greenhouse structures at 540-square-feet and 700-square-feet which will contain food stall uses, and a four-story mixed use building with 48 residential units, 14 live/work units, and 2,570 square feet of workshop/maker office space above a two-level parking structure containing 170

parking spaces. Additionally, 39 on-site open parking spaces and 34 open parking spaces accessible from Century Place are proposed, for a total of 243 proposed parking spaces. Approved by the City Council; submittal of development plans are anticipated soon.

Future Developments (projects not approved but in the process):

One Metro West (1683 Sunflower Avenue) – The proposed Project is a mixed-use development and consists of residential, specialty retail, creative office, and recreational uses. The Project is proposed to include up to 1,057 dwelling units (anticipated to be rental units), 25,000 square feet of commercial creative office, 6,000 square feet of specialty retail, and 1.5-acres of public open space.

All existing buildings, structures, parking areas, drive aisles, and hardscape/landscape improvements are proposed to be demolished. The proposed development includes three multi-family residential structures with a maximum building height of seven stories; one stand-alone office building up to four stories in height; tenant-serving commercial retail space integrated into one of the residential structures; open space; landscaping; streetscape improvements; and a Class-I bike trail system on Sunflower Avenue providing access to the Santa Ana River Trail. The proposed Project is subject to Measure Y, as codified in Article 22, Chapter IX of Title 13 (Zoning) of the Costa Mesa Municipal Code. Pursuant to Measure Y, after final approval by the City Council, including all CEQA review, the voters must then approve the Project.

Education First – The proposed project would develop an EF Education First: International Language Campus (“EF”). The proposed project would include the following: 1) renovation of the existing three-story building (approximately 44-feet tall) modified to 57,700 square feet in area, including approximately 50 classrooms, a student services area, cafeteria, and faculty/staff offices; 2) development of a three-story, 49,800-square-foot dormitory to the north of the existing building; 3) development of two two-story, 23,000-square-foot dormitories; 4) surface parking areas; 5) outdoor recreational facilities including a pool with a pool house; and 6) landscaping. The project includes the addition of 87,000 square feet of new buildings on the project site. Therefore, the total existing and proposed building square footage on the project site would be 155,000 square feet. The proposed project could serve up to 1,374 students and would have approximately 70 employees. The project is scheduled to go before the Planning Commission on November 25, 2019.

Vans Headquarter Expansion - The Vans Building Expansion Project (Proposed Project) proposes to construct a three-story, 91,032 square foot (SF) office building approximately 40-feet north of the existing Vans Headquarter building on the Vans Headquarters Campus (Campus) located at 1588 South Coast Drive, Costa Mesa. The Proposed Project would also construct a three-story parking structure accommodating 358 parking spaces in the northeast quadrant of the Campus. Ancillary improvements include a small amphitheater/seating area just east of the proposed office building and south of the proposed parking structure, and a half pipe skate ramp just west of the proposed office building. A project design feature is a traffic signal on Hyland Avenue at the Vans north driveway. The project is scheduled to go before the Zoning Administrator on December 12, 2019.

DEBT ADMINISTRATION

The City accounts for general debt service under the following funds in the financial statements: the Public Financing Authority (PFA) Debt Service Fund and the Financing Authority (FA) Debt Service Fund. Sources of revenues for retirement of outstanding bonded indebtedness include general property and sales taxes.

In October 2017, the FA issued the 2017 Lease Revenue Bonds that refinanced the PFA Series 2007 Certificates of Participation (COP) and provided partial funding for the Lion’s Park Library project. Standard & Poor’s rated the 2017 bonds AA+.

The City continuously reviews existing debt for refunding possibilities to lower total debt service requirements. The City has also adopted a comprehensive set of debt policies covering all aspects of debt issuance in order to consolidate information for debt obligations and maintain or improve its good credit standing.

FINANCIAL REPORTING AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) has awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its CAFR for the fiscal year ended June 30, 2018. This was the 21th consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement for Excellence in Financial Reporting, the City must publish an easily readable and efficiently organized CAFR. This report must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our June 30, 2019 CAFR continues to meet the Certificate of Achievement program requirements and it will be submitted to the GFOA to determine its eligibility for another Certificate.

ACKNOWLEDGEMENTS

Special recognition is extended to the entire Finance Department staff for their ongoing dedication and efficient services provided to all City departments and citizens on a daily basis. Special appreciation is also extended specifically to Accounting Division staff who contributed to and participated in the coordination and preparation of this CAFR. In addition, our deepest appreciation is also extended to the Central Services Division staff for their assistance in the design of the cover of this report and printing of this document. Further, thanks are also extended to our independent auditors, Davis Farr LLP, for their expertise and advice.

Respectfully submitted,



LORI ANN FARRELL HARRISON
City Manager



KELLY TELFORD
Finance Director



**City of Costa Mesa
List of Principal Officials**

June 30, 2019

Mayor

Katrina Foley

City Council

John B. Stephens

Manuel Chavez

Sandra L. Genis

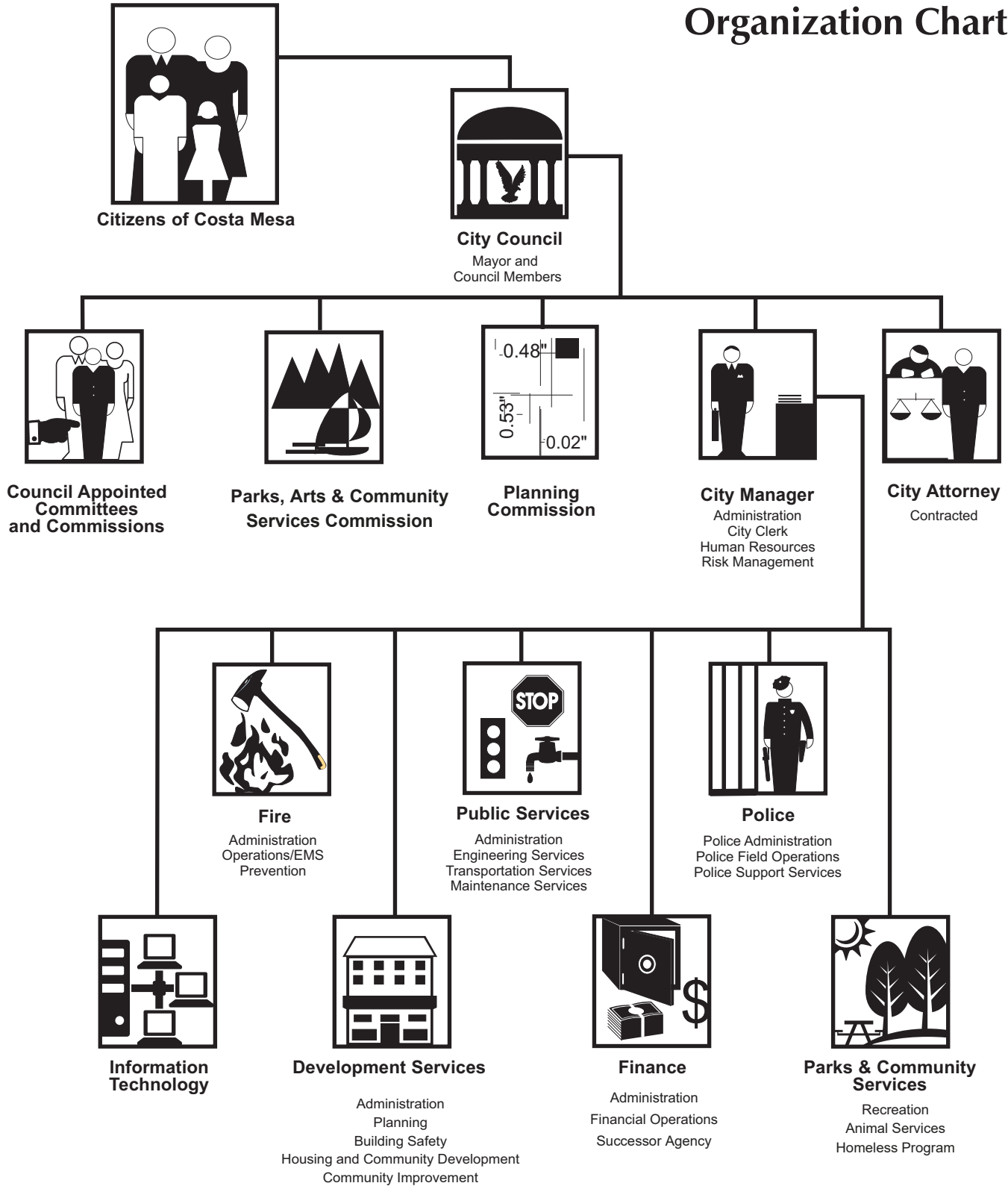
Allan R. Mansoor

Andrea Marr

Arlis Reynolds

City Manager -----Lori Ann Farrell Harrison
 City Attorney (Contract) ----- Kimberly Hall Barlow
 Economic and Development Services Director ----- Barry Curtis
 Finance Director----- Kelly Telford
 Information Technology Director-----Steve Ely
 Acting Parks and Community Services Director ----- Yvette Aguilar
 Public Services Director-----Raja Sethuraman
 Fire Chief ----- Dan Stefano
 Police Chief ----- Rob Sharpnack

City of Costa Mesa, California Organization Chart



Visit our website at www.costamesaca.gov



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Costa Mesa
California**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

June 30, 2018

Christopher P. Morrill

Executive Director/CEO





Costa Mesa

**COMPREHENSIVE ANNUAL
FINANCIAL REPORT**



**FY ENDED
JUNE 30
2019**

INDEPENDENT AUDITOR'S REPORT



INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and
Members of the City Council
of the City of Costa Mesa
Costa Mesa, California

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Costa Mesa (the City), as of and for the year ended June 30, 2019 and the related notes to the basic financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Costa Mesa, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Report on Summarized Comparative Information

We have previously audited the City of Costa Mesa's 2018 financial statements, and we expressed an unmodified opinion on those audited financial statements in our report dated, December 21, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2018 is consistent, in all material respects, with the audited financial statements from which it has been derived.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the pension and OPEB schedules, and the General Fund budgetary comparison schedule identified as Required Supplementary Information (RSI) in the accompanying table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during the audit of the basic financial statements. We do not express an opinion or provide any assurance on the RSI because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary section is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial

statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary section is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in blue ink that reads "Davis Sun UP". The signature is written in a cursive, flowing style.

Irvine, California
December 13, 2019





MANAGEMENT'S DISCUSSION AND ANALYSIS



MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Costa Mesa (City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2019. We encourage all readers to consider information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i-vi of this report.

FINANCIAL HIGHLIGHTS

- Assets and deferred outflows of resources of the City's primary government exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2019 by \$28.7 million (*net position*). Of this amount, \$241.5 million (*unrestricted net position deficit*) primarily resulted from the previously implemented Governmental Accounting Standards Board (GASB) Statement Nos. 68, 71 and 73 for pensions, and GASB Statement No. 75 for Postemployment Benefit Other than Pensions (OPEB). These statements established standards for measuring and recognizing liabilities for defined benefit plans.
- Total net position increased by \$0.6 million from the prior fiscal year total of \$28.1 million.
- As of the close of fiscal year 2019, governmental funds reported combined ending fund balances of \$99.4 million, a decrease of \$11.3 million in comparison with the prior year total of \$110.7 million.
- At the end of fiscal year 2019, general fund unassigned fund balance was \$20.5 million or 16.4% of general fund expenditures of \$124.6 million. Unassigned fund balance may be used to meet the government's ongoing obligations.
- At June 30, 2019, the City reported \$295.6 million in pension liabilities and \$53.2 million in OPEB liabilities.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other required supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the assets/deferred outflows of resources and liabilities/deferred inflows of resources reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information to show how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both *government-wide financial statements* distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). Governmental activities include general government, protection of persons and property, community programs, public services, and interest on long-term debt. The City has no business-type activities or discretely presented component units.

The basic government-wide financial statements can be found on pages 15-16 of this report.

Fund Financial Statements

A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the City's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare information presented for *governmental funds* with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide reconciliations to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains 24 individual governmental funds. Information is presented separately in the governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances for the General, Capital Improvements, and Measure "M2" funds, all of which are considered to be major funds. Data from the other 21 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts an annual operating and capital budget for its General, Special Revenue, and Capital Projects funds. Budgetary comparison statements have been provided for these fund types to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 18-23 of this report.

Proprietary Funds

The City maintains one type of proprietary fund, a *internal service* funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among various City functions. The City uses internal service funds to account for equipment replacement, self-insurance (workers' compensation, general liability, unemployment), and information technology replacement functions. Because there are no business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as government-wide financial statements, only in more detail. Proprietary fund financial statements provide separate information for the Equipment Replacement, Self-Insurance, and Information Technology Replacement funds, each of which are considered to be nonmajor funds. Each of the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for these nonmajor internal service funds is provided in the form of *combining statements* in the supplementary schedules section of this report.

The basic proprietary fund financial statements can be found on pages 24-26 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because resources of these funds are *not* available to support the City's own programs and services. The accounting method used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on page 27-28 of this report.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 29-70 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City. Required supplementary information can be found on pages 71-82 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information section. Combined and individual fund statements and schedules can be found on pages 86-113 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

City assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$28.7 million at June 30, 2019, an increase of \$0.6 million from 2018.

As in previous years, the City's net position continued to reflect the impact from implementations of GASB Statements No. 68, 71 and 73 for pension and GASB 75 for OPEB, all of which account for the City's defined benefit liabilities. The City's total defined benefit liability is estimated at \$348.8 million on the Statement of Net Position.

Another significant portion of the City's total net position reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less related outstanding debt used to acquire assets that are still in service. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

CONDENSED STATEMENT OF NET POSITION

	June 30, 2019	June 30, 2018	Increase/ (Decrease)	Percent Increase/ (Decrease)
ASSETS:				
Current and other assets	\$129,997,146	\$142,700,814	\$ (12,703,668)	-8.90%
Capital assets, net of accumulated depreciation	279,007,696	255,247,925	23,759,771	9.31%
Total assets	<u>409,004,842</u>	<u>397,948,739</u>	11,056,103	2.78%
Deferred outflows of resources	<u>47,571,214</u>	<u>60,739,835</u>	(13,168,621)	-21.68%
LIABILITIES:				
Current and other liabilities	12,579,329	12,792,554	(213,225)	-1.67%
Long-term liabilities	402,067,074	409,194,132	(7,127,058)	-1.74%
Total liabilities	<u>414,646,403</u>	<u>421,986,686</u>	(7,340,283)	-1.74%
Deferred inflows of resources	<u>13,271,587</u>	<u>8,638,831</u>	4,632,756	53.63%
NET POSITION:				
Net investment in capital assets	248,255,931	235,177,233	13,078,698	5.56%
Restricted	21,880,398	17,543,372	4,337,026	24.72%
Unrestricted	(241,478,263)	(224,657,548)	(16,820,715)	7.49%
Total net position	<u>\$ 28,658,066</u>	<u>\$ 28,063,057</u>	<u>\$ 595,009</u>	<u>2.12%</u>

At the end of fiscal year 2018-19, the City continued to report positive balances in two out of three categories of net position for the government as a whole, as well as for its separate governmental activities. However, the unrestricted net position reported a negative balance of \$241.5 million primarily due to implementations of pension and OPEB accounting standards.

During the fiscal year 2018-19, the City's total net position increased by \$0.6 million.

CHANGES IN NET POSITION		
	Governmental Activities	
	2019	2018
REVENUES:		
Program Revenues:		
Charges for services	\$ 21,654,008	\$ 18,389,027
Operating contributions and grants	9,339,283	6,929,487
Capital contributions and grants	9,142,040	5,553,468
General Revenues:		
Taxes:		
Property taxes	43,226,688	40,373,351
Sales and use taxes	62,689,811	56,971,636
Transient occupancy tax	8,595,417	8,819,617
Franchise taxes	5,042,551	4,965,515
Business license tax	1,093,154	919,450
Other intergovernmental, unrestricted	55,343	60,031
Investment income	4,264,987	256,438
Miscellaneous	1,380,413	1,903,266
Total revenues	<u>166,483,695</u>	<u>145,141,286</u>
EXPENSES:		
General government activities:	34,008,731	31,695,402
Protection of persons and property	86,440,751	86,777,544
Community programs	16,957,533	10,126,755
Public services	27,342,977	20,062,183
Interest on long-term debt	1,138,694	1,082,361
Total expenses	<u>165,888,686</u>	<u>149,744,245</u>
Change in net position	<u>595,009</u>	<u>(4,602,959)</u>
NET POSITION, BEGINNING OF YEAR	<u>28,063,057</u>	<u>32,666,016</u>
NET POSITION, END OF YEAR	<u>\$ 28,658,066</u>	<u>\$ 28,063,057</u>

Governmental Activities

Governmental activities increased the City's net position by \$0.6 million and key elements attributable to this increase are as follows:

- Capital contributions and grants increased by \$3.6 million or 65% primarily due to increases in federal transportation grants and Measure M2 regional grants.
- Sales tax revenues also increased by \$5.7 million or 10% from fiscal year 2017-18. This increase results from a combination of strong retail activities and an unexpected surge in luxury product sales. The City also benefited from the State's recent implementation of the South Dakota vs. Wayfair Inc. decision, in which online retailers with gross sales over \$500,000 are required to remit sales tax based on delivery location, rather than the point of sale.
- Investment income including fair market adjustments increased by \$4.0 million or 1563%, reflecting the City's strategy of continuing investment in longer-term and higher-yielding securities.
- Overall expenses increased by \$16 million or 11% from fiscal year 2017-18, including certain one-time non-recurring costs. Notable increases are noted below:
 - ❖ Continuing efforts in code enforcement, group home monitoring, neighborhood stabilization and sober living home litigations.
 - ❖ Increased activity for capital improvement and maintenance projects.
 - ❖ The creation of a new homeless shelter program

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As was noted earlier, the City uses fund accounting to ensure and demonstrate compliance with professional standards promulgated by oversight agencies and also due to finance-related legal requirements.

Governmental Funds

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2018-19, the City's governmental funds reported combined ending fund balance of \$99.4 million, a decrease of \$11.3 million in comparison with the prior fiscal year fund balance of \$110.7 million. Of this total amount:

- \$0.3 million represents *nonspendable fund balance* which includes amounts that cannot be spent because they are either not spendable in form or legally or contractually required to remain intact.
- \$21.8 million represents *restricted fund balance* which includes amounts that can be spent only for specific purposes stipulated by external sources or through enabling legislation.
- \$23.6 million represents *committed fund balance* which includes amounts that can be used only for specific purposes determined by a formal action of the City Council. It includes

legislation (City Council action) that can only be overturned by a subsequent council action requiring a voting consensus.

- \$33.2 million represents *assigned fund balance* which includes amounts that are designated or expressed by the City Council for certain purposes but do not require formal actions like resolutions or ordinances.
- The remaining \$20.5 million constitutes *unassigned fund balance*.

The General Fund is the primary operating fund of the City. At the end of fiscal year 2018-19, the fund balance of the City's General Fund decreased by \$1.9 million. While the total fund balance amounted to \$53.3 million, the unassigned fund balance was \$20.5 million. Key factors in this change are as follows:

- Sales tax revenues increased by \$10.2 million or 18.7% from fiscal year 2018. In fiscal year 2019, the City continued to experience healthy economic activity primarily related to retail and automobile sales. Another contributing factor to the increase was a state-wide catch-up of sales tax earned in the 2nd quarter of 2018. The State encountered a significant delay in sales tax distributions to local jurisdictions due to its sales and use tax reporting system transition issues in 2018. The City received the full amount of the delayed sales tax payment of \$2.2 million in fiscal year 2018-19.
- Charges for services revenues increased by \$3.3 million or 85.5%. A major factor is how revenue is recognized under the ambulance transportation service program. Under the new service model implemented in fiscal year 2018-19 and new contracts with third party service providers, ambulance transportation revenue is recognized at service fees net of allowance for uncollectible accounts. In fiscal years 2017-18 and prior, ambulance transportation revenue was recognized at collected service fees net of third party contractor service costs.
- Investment income including market value adjustments increased by \$1.6 million or 5053%. The portfolio's appreciation reflects better market conditions and the City's continuing strategy to invest in longer-term, higher-yield securities. The portfolio had a loss from negative market value adjustment in fiscal year 2017-18.
- Overall, total revenues in the General Fund increased by \$19.7 million or 15.9%, with \$7.1 million of that amount related to one-time revenues.
- Protection of person and property expenditures increased by \$7.9 million or 11.8% from fiscal year 2017-18. This increase was partly attributed to the successful staffing of previously vacant authorized positions within the Police and Fire Departments. The other factor is the expected increase from third party contractor costs, totaling approximately \$1.7 million under the ambulance transportation service program. In prior years, the contractor costs were netted with service revenues.
- Overall, total expenditures in the General Fund increased by \$10.9 million or 9.6%.
- To fund the new bridge shelter program, the General Fund transferred \$3.4 million to the Capital Improvements Fund to purchase a permanent shelter facility and \$1 million to the Housing Authority for temporary shelter operation. Additionally, the General Fund transferred \$3.3 million to the Self-Insurance Fund to fund legal expenses.

Major Funds Other Than the General Fund

The Capital Improvements Fund had \$11.7 million in fund balance at the end of the fiscal year which represents a net decrease of \$2.6 million or 18.0% from the prior fiscal year. Due to increased staffing level at Public Services, more approved capital projects are either completed or in progress and resulted in a fund balance reduction.

The Measure "M2" Fund had \$4.2 million in fund balance at the end of the fiscal year which represents a net decrease of \$0.08 million or 1.9% from the prior fiscal year. This decrease is attributed to the timing of grant reimbursements from Orange County Transportation Authority (OCTA) and disbursements on a variety of open projects.

Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The City also utilizes Internal Service Funds which are a propriety fund type.

The unrestricted net position of the Internal Service Funds at the end of the year was \$0.4 million. Total net position increased by \$0.1 million from the prior fiscal year. This increase was a combination of increases in equipment replacement costs and claims liability estimates, offset by a transfer of \$1.7 million from the General Fund to finance the implementations of the Land Management System (LMS) and of the Enterprise Resource Planning System (ERP).

GENERAL FUND BUDGETARY HIGHLIGHTS

During fiscal year 2018-19, actual revenues were \$10.8 million or 8.1% higher than the originally estimated and \$2.0 million or 1.4% higher than the final adjusted budget. This is primarily due to unexpected increase in sales tax payments.

Actual expenditures were \$3.3 million or 2.7% more than originally estimated and \$0.4 million or 0.3% less than the final adjusted budget. The variance to the final adjusted budget consists of budget adjustments approved by City Council throughout the year and smaller fluctuations in a variety of departments and accounts.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The City's investment in capital assets for its governmental activities (the City has no business-type activities or discretely presented component units) as of June 30, 2019, amounted to \$279.0 million net of accumulated depreciation and amortization. The investment in capital assets includes land, building improvements and structures, landscaping and sprinklers, machinery and equipment, intangible assets, park system and facilities, and road and storm drain infrastructure. The City's investment in capital assets for the current fiscal year increased by \$23.8 million. Major capital asset additions during fiscal year 2018-19 were Fire Station No. 1, the newly constructed Donald Dungan Library, the Council Chamber renovations and other ongoing capital projects. Other assets capitalized included vehicle replacements and a variety of equipment purchases. During the fiscal year, capital assets not being depreciated decreased by \$15.2 million and capital assets being depreciated increased by \$39.0 million.

CAPITAL ASSETS
(NET OF DEPRECIATION)

	Governmental Activities	
	2019	2018
Land	\$ 34,579,306	\$ 34,579,306
Land rights related to streets	29,821,224	29,821,224
Construction in progress	12,588,527	27,828,022
Building improvements and structures	63,096,506	24,095,894
Machinery and equipment	14,541,568	15,138,439
Intangibles	787,199	987,078
Park system and facilities	7,431,039	7,841,294
Infrastructure- roads	101,117,444	103,346,660
Infrastructure- storm drains	15,044,883	11,610,008
TOTALS	\$ 279,007,696	\$ 255,247,925

Construction in progress as of June 30, 2019 totaled \$12.6 million and included some of the following projects with significant commitment balances:

CONSTRUCTION COMMITMENTS

CONSTRUCTION PROJECT	TOTAL BUDGET	SPEND TO DATE	REMAINING COMMITMENT
Fairview Road Improvement 405/Adams	\$ 1,178,820	\$ -	\$ 1,178,820
Lions Park Projects (Library, Community Center and Park)*	35,181,600	16,295,811	18,885,789
Citywide Street Maintenance	12,286,684	7,249,971	5,036,713
Citywide Storm Drain Improvements	3,464,576	363,351	3,101,225
Jack Hammet Field Upgrade	1,980,855	49,306	1,931,549
TOTALS	\$ 54,092,535	\$ 23,958,439	\$ 30,134,096

* The library project was completed by June 30, 2019 and put into service.

Additional information on the City’s capital assets can be found in note 6 on pages 47-48 of this report.

Long-Term Debt

At year-end, the City had two outstanding bond issues: the Public Financing Authority 2006 Revenue Refunding Bonds with an outstanding balance of \$600,000; the Financing Authority 2017 Lease Revenue Bonds with an outstanding balance of \$28.1 million. Additionally, the City had \$21.1 million in other outstanding liabilities related to loans, claims and employee benefits.

Long-term liabilities had a net increase of \$0.8 million, primarily due to the increases in claims and employee benefits estimates.

OUTSTANDING DEBT	
-------------------------	--

	Governmental Activities	
	2019	2018
Bonds Payable	\$ 32,170,580	\$ 34,103,345
Other Liabilities	21,102,059	18,384,188
TOTALS	\$ 53,272,639	\$ 52,487,533

Additional information on the City’s long-term debt can be found in notes 7 through 8 on pages 48-50 of this report.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGETS AND RATES

During fiscal year 2018-19, the local economy continued to thrive with increasing property values and stable retail sales. While the positive local economy has been beneficial, the City continues to remain cautious about future economic conditions due to the potential volatility of the City’s large sales tax base. Economic declines could affect the City more quickly than other cities which are less reliant on sales taxes. When adopting the fiscal year 2019-20 budget, the City remained conservative with revenue estimates, maintained control over budgeted appropriations, and provided funding for capital improvement projects.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City’s finances for all who have an interest in the government’s funding streams and overall fiscal conditions. This report and other financial related information can be found on the City’s website www.costamesaca.gov. Questions concerning any information provided in this report or requests for additional financial information should contact:

- by mail: Finance Department, City of Costa Mesa, P.O. Box 1200, Costa Mesa, California, 92628-1200
- by e-mail: financedirector@costamesaca.gov
- by phone: 714-754-5243



**COMPREHENSIVE ANNUAL
FINANCIAL REPORT**



FY^{ENDED}
JUNE 30
2019



GOVERNMENT-WIDE FINANCIAL STATEMENTS



GOVERNMENT-WIDE FINANCIAL STATEMENTS

The Statement of Net Position and the Statement of Activities report information about the City as a whole and its activities. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position using the accrual basis of accounting, which is similar to accounting used by most private-sector companies. All current year revenues and expenses are taken into account regardless of when cash is received or paid.

Statement of Net Position

The Statement of Net Position presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between assets/deferred outflows and liabilities/deferred inflows reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

Statement of Activities

The Statement of Activities presents information to show how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

CITY OF COSTA MESA, CALIFORNIA
Statement of Net Position
June 30, 2019
(With Comparative Data for Prior Year)

	Governmental Activities	
	2019	2018
Assets:		
Cash and investments (note 2)	\$ 106,378,857	\$ 104,452,414
Cash and investments with fiscal agent (note 2)	3,008,453	16,758,966
Due from other governments	16,006,001	16,567,088
Accounts receivable	2,460,897	1,222,495
Interest receivable	620,482	325,834
Loans receivable, net (note 5)	862,533	2,914,130
Rent receivable	260,189	237,951
Inventories	158,366	178,733
Prepaid items	241,368	43,203
Capital assets (note 6):		
Nondepreciable	76,989,057	92,228,552
Depreciable, net of accumulated depreciation	202,018,639	163,019,373
Total assets	409,004,842	397,948,739
Deferred outflows of resources:		
Deferred outflows related to pensions (note 11a)	45,738,895	58,887,399
Deferred outflows related to OPEB (note 14)	1,832,319	1,852,436
Total deferred outflows of resources	47,571,214	60,739,835
Liabilities:		
Accounts payable	6,643,856	6,120,485
Accrued liabilities	3,207,448	2,297,483
Accrued interest payable	322,072	333,927
Retentions payable	1,798,816	1,664,707
Deposits payable	607,137	907,429
Due to other governments	-	1,468,523
Long-term liabilities:		
Portion due within one year (note 7)	6,322,365	7,969,071
Portion due beyond one year (note 7)	46,950,274	44,518,462
OPEB liability (note 14)	53,202,676	53,432,728
Police retirement 1% supplemental liability (note 12)	2,297,253	2,376,305
Net pension liability (note 11a)	293,294,506	300,897,566
Total liabilities	414,646,403	421,986,686
Deferred inflows of resources:		
Deferred inflows related to pensions (note 11a)	11,504,588	5,999,287
Deferred inflows related to OPEB (note 14)	1,766,999	2,639,544
Total deferred inflows of resources	13,271,587	8,638,831
Net position:		
Net investment in capital assets	248,255,931	235,177,233
Restricted for:		
Protection of persons and property	872,898	150,169
Community programs	6,162,341	3,767,377
Public services	14,845,159	13,625,826
Unrestricted	(241,478,263)	(224,657,548)
Total net position	\$ 28,658,066	\$ 28,063,057

See notes to financial statements

CITY OF COSTA MESA, CALIFORNIA
Statement of Activities
Year ended June 30, 2019
(With Comparative Data for Prior Year)

<u>Functions/programs</u>	Expenses	Program Revenue			Net (Expense) Revenue and Changes in Net Position	
		Charges for Services	Operating Contributions and Grants	Capital Contributions and Grants	2019	2018
Governmental activities:						
General government	\$ 34,008,731	\$ -	\$ -	\$ -	\$ (34,008,731)	\$ (31,695,402)
Protection of persons and property	86,440,751	7,267,233	2,401,397	-	(76,772,121)	(80,854,924)
Community programs	16,363,506	8,207,122	2,675,502	-	(5,480,882)	1,102,198
Public services	27,937,004	6,179,653	4,262,384	9,142,040	(8,352,927)	(6,341,774)
Interest on long-term debt	1,138,694	-	-	-	(1,138,694)	(1,082,361)
Total governmental activities	<u>\$ 165,888,686</u>	<u>\$ 21,654,008</u>	<u>\$ 9,339,283</u>	<u>\$ 9,142,040</u>	<u>(125,753,355)</u>	<u>(118,872,263)</u>
		General revenues:				
		Taxes:				
					43,226,688	40,373,351
					62,689,811	56,971,636
					8,595,417	8,819,617
					5,042,551	4,965,515
					1,093,154	919,450
					55,343	60,031
					4,264,987	256,438
					1,380,413	1,903,266
					<u>126,348,364</u>	<u>114,269,304</u>
					595,009	(4,602,959)
					<u>28,063,057</u>	<u>32,666,016</u>
					<u>\$ 28,658,066</u>	<u>\$ 28,063,057</u>

See notes to financial statements





**COMPREHENSIVE ANNUAL
FINANCIAL REPORT**



FY^{ENDED}
JUNE 30
2019



FUND FINANCIAL STATEMENTS

**FUND FINANCIAL
STATEMENTS**



GOVERNMENTAL FUNDS

Major Governmental Funds

GENERAL FUND

The General Fund must be classified as a major fund in the accompanying fund financial statements and is used to account for all general revenues of the City not specifically levied or collected for some special purpose, and for expenditures related to the rendering of general services by the City. The General Fund is used to account for all resources not required to be accounted for in another fund.

CAPITAL PROJECTS FUNDS

Capital Improvements Fund

Established to account for the construction of capital facilities financed by the City's General Fund and various governmental grants.

Measure "M2" Fund

Established to account for the receipt and expenditure of the 2006 voter-approved one-half percent sales tax for local transportation improvements. Measure M2 is a 30-year extension of the earlier Measure M program.

Nonmajor Governmental Funds

Nonmajor governmental funds constitute all other governmental funds which include eleven Special Revenue Funds, two Debt Service Funds and ten Capital Projects Funds.

CITY OF COSTA MESA, CALIFORNIA
Balance Sheet
Governmental Funds
June 30, 2019
(With Comparative Data for Prior Year)

		<u>Capital Projects</u>
	<u>General</u>	<u>Capital Improvements</u>
<u>Assets:</u>		
Cash and investments	\$ 42,692,997	\$ 12,478,437
Cash and investments with fiscal agents	-	-
Due from other governments	13,635,954	587,824
Accounts receivable, net	2,102,626	5,030
Interest receivable	304,247	60,008
Loans receivable, net	-	-
Rent receivable	260,189	-
Due from other funds (note 3)	181,374	-
Advances to other funds	-	-
Inventories	44,655	-
Prepaid items	235,540	-
	<hr/>	<hr/>
Total assets	<u>\$ 59,457,582</u>	<u>\$ 13,131,299</u>
<u>Liabilities:</u>		
Accounts payable	\$ 2,258,535	\$ 612,664
Accrued liabilities	3,164,692	-
Retentions payable	-	342,073
Deposits payable	184,327	-
Due to other funds (note 3)	-	-
Due to other governments	-	-
Advances from other funds	-	-
	<hr/>	<hr/>
Total liabilities	<u>5,607,554</u>	<u>954,737</u>
<u>Deferred inflows of resources:</u>		
Unavailable revenue	<u>553,529</u>	<u>464,043</u>
<u>Fund balances (note 10):</u>		
Non-spendable:		
Prepaid items	235,540	-
Inventories	44,655	-
Advances to other funds	-	-
Restricted:		
Protection of persons and property	-	-
Community programs	-	-
Public services	-	-
Debt service	-	-
Committed	23,625,000	-
Assigned	8,940,072	11,712,519
Unassigned	20,451,232	-
	<hr/>	<hr/>
Total fund balances	<u>53,296,499</u>	<u>11,712,519</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 59,457,582</u>	<u>\$ 13,131,299</u>

See notes to financial statements

<u>Capital Projects</u>			
<u>Measure "M2"</u>	<u>Nonmajor Governmental Funds</u>	<u>Totals</u>	
		<u>2019</u>	<u>2018</u>
\$ 6,207,378	\$ 28,249,494	\$ 89,628,306	\$ 89,206,355
-	3,008,453	3,008,453	16,758,966
1,135,979	646,244	16,006,001	16,567,088
-	342,170	2,449,826	1,149,261
31,676	139,073	535,004	289,889
-	862,533	862,533	2,914,130
-	-	260,189	237,951
-	-	181,374	1,118,559
-	-	-	1,947,029
-	-	44,655	48,286
-	-	235,540	43,203
<u>\$ 7,375,033</u>	<u>\$ 33,247,967</u>	<u>\$ 113,211,881</u>	<u>\$ 130,280,717</u>
\$ 2,339,160	\$ 979,883	\$ 6,190,242	\$ 5,566,107
-	34,101	3,198,793	2,285,982
311,516	1,145,227	1,798,816	1,664,707
-	422,810	607,137	907,429
-	125,103	125,103	1,118,559
-	-	-	1,468,523
-	-	-	1,947,029
<u>2,650,676</u>	<u>2,707,124</u>	<u>11,920,091</u>	<u>14,958,336</u>
<u>539,904</u>	<u>355,613</u>	<u>1,913,089</u>	<u>4,580,483</u>
-	-	235,540	43,203
-	-	44,655	48,286
-	-	-	1,947,029
-	755,560	755,560	150,169
-	5,365,265	5,365,265	3,612,627
4,184,453	10,509,867	14,694,320	25,197,070
-	938,687	938,687	1,148,597
-	-	23,625,000	16,125,000
-	12,625,304	33,277,895	39,146,540
-	(9,453)	20,441,779	23,323,377
<u>4,184,453</u>	<u>30,185,230</u>	<u>99,378,701</u>	<u>110,741,898</u>
<u>\$ 7,375,033</u>	<u>\$ 33,247,967</u>	<u>\$ 113,211,881</u>	<u>\$ 130,280,717</u>

See notes to financial statements



CITY OF COSTA MESA, CALIFORNIA
Governmental Funds
Reconciliation of the Balance Sheet to the Statement of Net Position
June 30, 2019

Fund balances of governmental funds \$ 99,378,701

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital Related Items

When capital assets (property, plant, equipment) for governmental activities are purchased or constructed, the cost of those assets are reported as expenditures in the governmental funds. However, the Statement of Net Position includes those capital assets among the assets of the City as a whole:

Cost of capital assets	624,774,500
Accumulated depreciation/amortization	(353,812,064)

Long-Term Debt Transactions

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the Statement of Net Position:

Bonds payable	(28,735,000)
Premium on bonds	(3,435,580)
Loans payable	(143,653)
Employee benefits leave payable	(4,892,819)

Accrued Interest

Accrued liabilities in the Statement of Net Position differ from the amount reported in governmental funds are due to accrued interest on outstanding debt payable.

(322,072)

Internal Service Funds

Internal Service Funds are used by management to charge the costs of certain activities to individual City funds. The assets and liabilities of the Internal Service Funds are included in governmental activities in the Statement of Net Position because they primarily service governmental activities of the City.

8,427,772

Deferred Inflows of Resources

Certain unavailable revenues that do not provide current financial resources are reported as deferred inflows of resources in the funds.

1,913,089

Pension and OPEB

Amounts regarding the pension plans and OPEB are as follows:

Deferred outflows of resources related to pensions	45,738,895
Deferred outflows of resources related to OPEB	1,832,319
Deferred inflows of resources related to pensions	(11,504,588)
Deferred inflows of resources related to OPEB	(1,766,999)
CalPERS pension liability	(293,294,506)
OPEB liability	(53,202,676)
Police 1% supplemental retirement liability	(2,297,253)
Net position of governmental activities	\$ 28,658,066

See notes to financial statements

CITY OF COSTA MESA, CALIFORNIA
Governmental Funds
Statement of Revenues, Expenditures, and Changes in Fund Balances
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	General	Capital Projects
	General	Capital Improvements
Revenues:		
Taxes	\$ 122,507,032	\$ -
Licenses and permits	5,104,022	-
Charges for services	7,240,115	-
Fines and forfeitures	1,851,890	-
Intergovernmental	1,747,980	2,276,746
Investment income	1,534,416	482,263
Rental income	2,847,393	-
Miscellaneous	920,450	571,692
Total revenues	<u>143,753,298</u>	<u>3,330,701</u>
Expenditures:		
Current:		
General government	29,219,530	-
Protection of persons and property	77,107,002	-
Community programs	10,836,362	-
Public services	7,445,633	18,026,000
Debt service:		
Principal	10,261	-
Interest and fiscal charges	-	-
Bond issuance costs	-	-
Payment to refunded bond escrow agent	-	-
Total expenditures	<u>124,618,788</u>	<u>18,026,000</u>
Excess (deficiency) of revenues over (under) expenditures	<u>19,134,510</u>	<u>(14,695,299)</u>
Other financing sources (uses):		
Issuance of debt	-	153,914
Premium on bonds issued	-	-
Payment to refunded bond escrow agent	-	-
Transfer in (note 4)	41,287	12,005,734
Transfer out (note 4)	<u>(21,103,378)</u>	<u>(40,000)</u>
Total other financing sources (uses)	<u>(21,062,091)</u>	<u>12,119,648</u>
Net change in fund balances	(1,927,581)	(2,575,651)
Fund balances at beginning of year	<u>55,224,080</u>	<u>14,288,170</u>
Fund balances at end of year	<u>\$ 53,296,499</u>	<u>\$ 11,712,519</u>

See notes to financial statements

<u>Capital Projects</u>		Nonmajor Governmental Funds	Totals	
Measure "M2"	2019		2018	
\$ -	\$ 1,462,391	\$ 123,969,423	\$ 110,884,896	
-	-	5,104,022	3,837,564	
-	2,750,339	9,990,454	9,553,421	
-	617,103	2,468,993	1,612,230	
6,404,507	6,217,507	16,646,740	10,558,481	
256,599	1,343,328	3,616,606	244,606	
-	632,134	3,479,527	3,404,676	
-	1,734,799	3,226,941	2,081,739	
<u>6,661,106</u>	<u>14,757,601</u>	<u>168,502,706</u>	<u>142,177,613</u>	
-	-	29,219,530	29,048,355	
-	1,655,210	78,762,212	70,198,327	
-	2,429,380	13,265,742	10,888,393	
6,742,956	18,214,889	50,429,478	42,305,565	
-	1,785,000	1,795,261	4,070,000	
-	1,298,315	1,298,315	1,041,853	
-	-	-	344,858	
-	-	-	2,302,225	
<u>6,742,956</u>	<u>25,382,794</u>	<u>174,770,538</u>	<u>160,199,576</u>	
<u>(81,850)</u>	<u>(10,625,193)</u>	<u>(6,267,832)</u>	<u>(18,021,963)</u>	
-	-	153,914	29,735,000	
-	-	-	3,694,172	
-	-	-	(14,530,520)	
-	3,852,207	15,899,228	12,370,819	
-	(5,129)	(21,148,507)	(18,063,009)	
-	3,847,078	(5,095,365)	13,206,462	
<u>(81,850)</u>	<u>(6,778,115)</u>	<u>(11,363,197)</u>	<u>(4,815,501)</u>	
<u>4,266,303</u>	<u>36,963,345</u>	<u>110,741,898</u>	<u>115,557,399</u>	
<u>\$ 4,184,453</u>	<u>\$ 30,185,230</u>	<u>\$ 99,378,701</u>	<u>\$ 110,741,898</u>	

See notes to financial statements



CITY OF COSTA MESA, CALIFORNIA
 Governmental Funds
 Reconciliation of the Statement of Revenues, Expenditures, and
 Changes in Fund Balances to the Statement of Activities
 Year ended June 30, 2019

Net changes in fund balances - total governmental funds \$(11,363,197)
 Amounts reported for governmental activities in the Statement of Activities are
 different because:

Capital Related Items

When capital assets for governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of financial resources used, whereas net position decreases by the amount of depreciation expense charged for the year.

Capital outlay	34,904,372
Depreciation expense	(11,688,837)
Other capital asset related items	(66,666)

Long-Term Debt Transactions

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Repayment of debt service is reported as an expenditure in governmental funds and, thus, has the effect of reducing fund balances because current financial resources have been used. For the City as a whole, however, the principal payments reduce the liabilities in the Statement of Net Position and do not result in an expense in the Statement of Activities.

Net changes in employee benefits leave payable	(538,293)
Principal payments - bonds	1,785,000
Principal payments - loans payable	10,261
Amortization of bond premium	147,766
Issuance of debt	(153,914)

Pension and OPEB

Pension and OPEB expense reported in the governmental funds include the actual contributions. In the Statement of Activities, pension and OPEB expenses include the change in net pension and opeb liabilities and the related changes in pension and OPEB amounts for deferred outflows of resources and deferred inflows of resources of resources and deferred inflows of resources.

Net change in pension liability	(10,971,693)
Net change in OPEB liability	1,082,480

Accrued Interest

Recording of the current year change of accrued interest on outstanding debt payable.	11,855
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Internal Service Funds

Internal Service Funds are used by management to charge the costs of certain activities to individual City funds. The adjustments for Internal Service Funds "close" those funds by charging additional amounts to participating governmental activities to completely cover the Internal Service Funds' costs for the year.

103,269

Deferred Inflows of Resources

Certain unavailable revenues that do not provide current financial resources are reported as deferred inflows of resources in the funds.

(2,667,394)

Change in net position of governmental activities	<u>\$ 595,009</u>
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CITY OF COSTA MESA, CALIFORNIA
Proprietary Funds
Statement of Net Position
June 30, 2019
(With Comparative Data for Prior Year)

	Governmental Activities - Internal Service Funds	
	2019	2018
<u>Assets:</u>		
Current assets:		
Cash and investments	\$ 16,750,551	\$ 15,246,059
Accounts receivable	11,071	73,234
Interest receivable	85,478	35,945
Prepaid expenses	5,828	-
Inventories	113,711	130,447
Total current assets	16,966,639	15,485,685
Capital Assets:		
Construction in progress	-	118,293
Motorized equipment	14,194,370	13,465,967
Other equipment	2,836,671	2,411,941
Accumulated depreciation	(8,985,781)	(8,561,843)
Net capital assets	8,045,260	7,434,358
Total assets	25,011,899	22,920,043
<u>Liabilities:</u>		
Current liabilities:		
Accounts payable	453,614	554,378
Accrued liabilities	8,655	11,501
Due to other funds (note 3)	56,271	-
Claims payable	905,682	2,454,615
Total current liabilities	1,424,222	3,020,494
Long-term liabilities:		
Claims payable	15,159,905	11,575,046
Total long-term liabilities	15,159,905	11,575,046
Total liabilities	16,584,127	14,595,540
<u>Net Position:</u>		
Investment in capital assets	8,045,260	7,434,358
Unrestricted	382,512	890,145
Total net position	\$ 8,427,772	\$ 8,324,503

See notes to financial statements

CITY OF COSTA MESA, CALIFORNIA
Proprietary Funds
Statement of Revenues, Expenses, and Changes in Net Position
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Governmental Activities - Internal Service Funds	
	<u>2019</u>	<u>2018</u>
Operating revenues:		
Charges for services	\$ 8,438,850	\$ 7,509,288
Total operating revenues	<u>8,438,850</u>	<u>7,509,288</u>
Operating expenses:		
Allocated administrative costs	1,034,256	1,019,165
Depreciation	1,052,361	951,494
Fuel and repair parts	1,282,424	1,038,067
Materials and supplies	270,346	-
Claims and premiums	<u>10,576,593</u>	<u>2,927,868</u>
Total operating expenses	<u>14,215,980</u>	<u>5,936,594</u>
Operating income (loss)	<u>(5,777,130)</u>	<u>1,572,694</u>
Nonoperating revenues (expenses):		
Investment income	648,383	11,827
Gain/(loss) on sale of equipment	<u>(17,263)</u>	<u>2,894</u>
Total nonoperating revenues (expenses)	<u>631,120</u>	<u>14,721</u>
Income (loss) before transfers	(5,146,010)	1,587,415
Transfers in (note 4)	<u>5,249,279</u>	<u>5,692,190</u>
Change in net position	103,269	7,279,605
Net position at beginning of year	<u>8,324,503</u>	<u>1,044,898</u>
Net position at end of year	<u>\$ 8,427,772</u>	<u>\$ 8,324,503</u>

See notes to financial statements

CITY OF COSTA MESA, CALIFORNIA
Proprietary Funds
Statement of Cash Flows
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Governmental Activities - Internal Service Funds	
	2019	2018
Cashflows from operating activities:		
Cash received from customers and user departments	\$ 8,495,185	\$ 7,438,088
Cash payments to suppliers for goods and services	(10,499,735)	(5,847,741)
Cash payments to employees for services	(714,832)	(691,868)
Net cash provided by (used for) operating activities	(2,719,382)	898,479
Cash flows from noncapital financing activities:		
Cash received from other funds	5,305,550	5,692,190
Net cash provided by (used for) noncapital financing activities	5,305,550	5,692,190
Cash flows from capital and related financing activities:		
Cash received from disposal of assets	52,562	37,545
Acquisition of capital assets	(1,733,088)	(1,358,766)
Net cash provided by (used for) capital and related financing activities	(1,680,526)	(1,321,221)
Cash flows from investing activities:		
Investment income received	598,850	3,224
Net cash provided by (used for) investing activities	598,850	3,224
Net increase (decrease) in cash and cash equivalents	1,504,492	5,272,672
Cash and cash equivalents at beginning of year	15,246,059	9,973,387
Cash and cash equivalents at end of year	\$ 16,750,551	\$ 15,246,059
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:		
Operating income (loss)	\$ (5,777,130)	\$ 1,572,694
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:		
Depreciation	1,052,361	951,494
(Increase) decrease in inventories	16,736	(37,150)
(Increase) decrease in accounts receivable	62,163	(71,200)
(Increase) decrease in prepaid items	(5,828)	-
Increase (decrease) in accounts payable	(100,764)	157,255
Increase (decrease) in accrued liabilities	(2,846)	3,871
Increase (decrease) in claims payable	2,035,926	(1,678,485)
Net cash provided by (used for) operating activities	\$ (2,719,382)	\$ 898,479

There were no noncash investing, capital and financing activities during fiscal years ended June 30, 2019 and 2018.

See notes to financial statements

CITY OF COSTA MESA, CALIFORNIA
 Fiduciary Funds
 Statement of Net Position
 June 30, 2019

	Successor Agency to the City of Costa Mesa Redevelopment Agency Private Purpose Trust Fund	Agency Funds
<u>Assets:</u>		
Cash and cash investments (note 2)	\$ 1,086,228	\$ 2,692,095
Accounts receivable	-	32,117
Total assets	1,086,228	2,724,212
<u>Liabilities:</u>		
Accounts payable	-	493,637
Loan from City (note 5)	7,375,891	-
Deposits payable	-	2,230,575
Total liabilities	7,375,891	\$ 2,724,212
<u>Net Position:</u>		
Held in trust for Successor Agency	\$ (6,289,663)	

See notes to financial statements

CITY OF COSTA MESA, CALIFORNIA
Fiduciary Funds
Statement of Changes in Net Position
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Successor Agency to the City of Costa Mesa Redevelopment Agency Private Purpose Trust Fund	
	2019	2018
Additions:		
Property tax	\$ 1,792,343	\$ 873,329
Total revenues	1,792,343	873,329
Deductions:		
Administrative expenses	5,250	250,000
Interest expenses	195,866	231,954
Total expenses	201,116	481,954
Change in net position	1,591,227	391,375
Net position at beginning of year	(7,880,890)	(8,272,265)
Net position at end of year	\$ (6,289,663)	\$ (7,880,890)

See notes to financial statements



NOTES TO THE FINANCIAL STATEMENTS



CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
Year ended June 30, 2019

(1) Summary of Significant Accounting Policies

The following is a summary of the significant accounting policies of the City of Costa Mesa, California (City):

(a) Description of Reporting Entity

The City of Costa Mesa was incorporated on June 29, 1953 as a general law city under the Government Code of the State of California. The City operates under a Council-Manager form of government. Among services provided by the City are the following: public works, parks and recreation, planning, community development, fire, and law enforcement services.

As required by generally accepted accounting principles, these financial statements present the City and its component units, entities for which the City is considered to be financially accountable. The City is considered to be financially accountable for an organization if the City appoints a voting majority of that organization's governing body and the City is either able to impose its will on that organization, or there is a potential for that organization to provide specific financial benefits to or impose specific financial burdens on the City. The City is also considered to be financially accountable if an organization is fiscally dependent upon the City (i.e., it is unable to adopt its budget, levy taxes, set rates or charges, or issue bonded debt without approval from the City). In certain cases, other organizations are included as component units if the nature and significance of their relationship with the City are such that their exclusion would cause the City's financial statements to be misleading or incomplete.

All of the City's component units are considered to be blended component units. Blended component units, although legally separate entities, are, in substance, part of the City's operations and so data from these units are reported with the interfold data of the City. The following organizations are considered to be component units of the City:

Costa Mesa Public Financing Authority

The Costa Mesa Public Financing Authority (Public Financing Authority) was established on August 20, 1990 for the purpose of financing public capital improvements. Even though it is legally separate, it is reported as if it were part of the City because the City Council also serves as the governing board of the Authority. Transactions of the Public Financing Authority are reported in the Debt Service Fund. Separate financial statements of the Public Financing Authority can be obtained at City Hall.

Costa Mesa Housing Authority

The Costa Mesa Housing Authority (Housing Authority) was created pursuant to the State of California Health and Safety Code, Section 34176(a). The Housing Authority promotes affordable housing for low and moderate income households within the City, administers the homeless outreach program and operates the bridge shelter for homeless individuals. The Housing Authority is a separate entity primarily funded by housing loan repayments and transfers from the City. City Council members, in

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
Year ended June 30, 2019

separate session, serve as the governing board of the Housing Authority, and all accounting and administrative functions are performed by the City. Financial activity of the Housing Authority has been reported as if it were part of the City in the Housing Authority Special Revenue Fund. Separate financial statements of the Housing Authority can be obtained at City Hall.

Costa Mesa Financing Authority

The Costa Mesa Financing Authority (Financing Authority) was created by a joint powers agreement between the City of Costa Mesa (the City) and the Costa Mesa Housing Authority (the Housing Authority), dated August 1, 2017. It was created pursuant to Article 1 of Chapter 5 of Division 7 of Title of the Government Code of the State of California (the "JPA Act"). Transactions of the Financing Authority are reported in the Debt Service Fund. Separate financial statements of the Financing Authority can be obtained at City Hall.

(b) Basis of Accounting and Measurement Focus

The *basic financial statements* of the City are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the basic financial statements

Government-wide Financial Statements

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government (including its blended component units), as well as its discretely presented component units. The City has no business-type activities or discretely presented component units. Eliminations have been made in the Statement of Activities so that certain allocated expenses are recorded only once (by the function to which they were allocated). However, general government expenses have not been allocated as indirect expenses to the various functions of the City.

Government-wide financial statements are presented using the *economic resources measurement focus* and the *accrual basis of accounting*. Under the economic resources measurement focus, all (both current and long-term) economic resources and obligations of the reporting government are reported in the government-wide financial statements. *Basis of accounting* refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Under the *accrual basis of accounting*, revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry if that money is

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
Year ended June 30, 2019

restricted to a particular program. Program revenues are netted with program expenses in the Statement of Activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as a liability in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as expenditures.

Franchise fees and business license charges have been reported as general revenues because the fees are based on gross receipts, not charges for services.

Fund Financial Statements

The underlying account system of the City is organized and operated on the basis of separate funds. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts, recording resources, related liabilities, obligations, reserves, and equities segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. Fund financial statements for the primary government's governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental funds. Proprietary statements include financial information for internal service funds. Fiduciary statements include financial information for agency and private purpose trust funds. Fiduciary funds of the City represent assets held by the City in a custodial capacity for other individuals or organizations.

Governmental Funds

In the fund financial statements, governmental funds are presented using the *modified accrual basis of accounting*. Revenues are recognized when they become *measurable* and *available* as net current assets. *Measurable* means that the amounts can be estimated or otherwise determined. *Available* means that the amounts were collected during the reporting period or soon enough thereafter to be available to finance the expenditures accrued for the reporting period. The City uses an availability period of 60 days.

Sales taxes, property taxes, franchise taxes, motor vehicle in lieu, transient occupancy taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period to the extent normally collected within the availability period. Other revenue items are considered to be measurable and available when cash is received by the government.

Revenue recognition is subject to the *measurable* and *availability* criteria for the governmental funds in the fund financial statements. *Exchange transactions* are recognized as revenues in the period in which they are earned (i.e., the related goods or services are provided). *Locally imposed derived tax revenues* are recognized as revenues in the period in which the underlying exchange transaction upon which

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
Year ended June 30, 2019

they are based takes place. *Imposed nonexchange* transactions are recognized as revenues in the period for which they were imposed. If the period of use is not specified, they are recognized as revenues when an enforceable legal claim to the revenues arises or when they are received, whichever occurs first. *Government-mandated and voluntary nonexchange* transactions are recognized as revenues when all applicable eligibility requirements have been met.

In the fund financial statements, governmental funds are presented using the *current financial resources measurement focus*. This means that generally only current assets, current liabilities and deferred inflows of resources are included on their balance sheets. The reported fund balance is considered to be a measure of "available spendable resources." Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Noncurrent portions of long-term receivables due to governmental funds are reported on the balance sheet in spite of their spending measurement focus. Special reporting treatments are used to indicate, however, that they should not be considered "available spendable resources," since they do not represent fund balance.

Recognition of governmental fund type revenues represented by unavailable revenues are reported as deferred inflows of revenues.

Due to the nature of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as *expenditures* in the year that resources were expended, rather than as fund assets. Proceeds of long-term debt are recorded as *other financing sources*, rather than a fund liability. Amounts paid to reduce long-term indebtedness are reported as fund expenditures.

When both restricted and unrestricted resources are combined in a fund, expenses are considered to be paid first from restricted resources, and then from unrestricted resources.

Proprietary and Fiduciary Funds

The City's internal service funds are proprietary funds. In the fund financial statements, proprietary and private-purpose trust funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when related goods or services are delivered. In the fund financial statements, proprietary and private-purpose trust funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on the Statement of Net Position. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position.

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Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with principal activity of the fund. Exchange transactions are those in which each party receives and gives us essentially equal values. Nonoperating revenues, such as investment income, gain or loss on sale of equipment and miscellaneous revenues result from nonexchange transactions or ancillary activities. Operating expenses for internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All expenses not meeting this definition are reported as nonoperating expenses. Amounts paid to acquire capital assets are capitalized as assets in the internal service fund financial statements, rather than being reported as expenses. Proceeds of long-term debt are recorded as liabilities in the internal service fund financial statements, rather than being reported as other financing sources. Amounts paid to reduce long-term indebtedness of the internal service fund are reported as reductions of the related liability, rather than as expenses. The City's agency funds are fiduciary funds. Agency funds are custodial in nature (assets equal liabilities) and have no measurement focus but utilize the accrual basis of accounting for reporting its assets and liabilities.

(c) Property Tax Calendar

Property tax revenues are recognized in the fiscal year for which the taxes have been levied, provided this accrual meets the available criteria. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The County of Orange collects property taxes for the City tax liens attached annually as of 12:01 a.m. on the first day in January preceding the fiscal year for which the taxes are levied. The tax levy covers the fiscal period July 1st to June 30th. All secured personal property taxes and one-half of the taxes on real property are due November 1st. The second installment is due February 1st. All taxes are delinquent if not paid as of December 10th and April 10th, respectively. Unsecured personal property taxes become due on the first of March each year and are delinquent if not paid as of August 31st.

(d) Fund Classifications

The City reports the following major governmental funds:

General Fund – The General Fund is the general operating fund of the City. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. Expenditures of this fund include the general operating expenditures and other costs, which are not paid through other funds.

Capital Projects Funds

Capital Improvements Fund – This capital projects fund was established to account for construction of capital facilities financed by the City's General Fund and various governmental grants.

Measure "M2" Fund – This capital projects fund was established to account for the receipt and disbursement of funds from the 2006 voter-approved one-half percent sales tax for local transportation improvements. Measure M2 is a 30-year extension

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of the earlier Measure M program.

The City's fund structure also includes the following fund types:

Special Revenue Funds – The special revenue funds are used to account for the proceeds of specific revenue sources that are restricted by law or administrative action for a specified purpose.

Debt Service Funds – The debt service funds are used to account for the accumulation of resources for, and the payment of, long-term liabilities, interest, and related fiscal agent costs.

Capital Projects Funds – The capital projects funds are used to account for financial resources segregated for the acquisition and construction of major capital facilities (other than those financed by the proprietary funds).

Internal Service Funds – The internal service funds are used to finance and account for activities involved in rendering equipment replacement, self-insurance services, and information technology replacement to departments within the City. Costs of materials, equipment, and services used are accumulated in these funds and charged to the user departments as such goods are delivered or services rendered.

Private Purpose Trust Fund – The private-purpose trust fund accounts for the assets, liabilities, additions, and deductions made on behalf of the former Costa Mesa Redevelopment Agency.

Agency Funds – The agency funds are used to account for assets held by the City in a fiduciary capacity for individuals, government entities, and others. Such funds are operated by carrying out the specifications of trust indentures, statutes, ordinances, or other governing regulations.

(e) Cash and Investments

Certain assets and liabilities are required to be reported at fair value. The fair value framework provides a hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of fair value hierarchy are described as follows:

Level 1 - Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets.

Level 2 - Inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly and fair value is determined through the use of models or other valuation methodologies including:

- Quoted prices for similar assets or liabilities in active markets;

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- Quoted prices for identical or similar assets or liabilities in markets that are inactive; inputs other than quoted prices that are observable for the asset or liability;
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 - Inputs to the valuation methodology are unobservable and significant to the fair value measurement. These unobservable inputs reflect the City's own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). These unobservable inputs are developed based on the best information available in the circumstances and may include the City's own data.

(f) Cash Equivalents

For purposes of the statement of cash flows, cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash or so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. Cash and cash equivalents include all investments with original purchase maturities of three months or less. Cash equivalents also represent the proprietary funds share in the cash and investment pool of the City.

The City pools idle cash from all funds in order to maximize income from investment activities. Investments are recorded on the City's books at fair value (quoted market price or best available estimate thereof). Interest income on investments is allocated to individual funds on the basis of monthly cash and investment balances.

(g) Advances to Other Funds

Long-term interfund advances are recorded as receivables by the advancing governmental funds and as liabilities in the receiving funds.

(h) Inventories

Inventories of materials and supplies are carried at cost on an average cost basis. The City uses the consumption method of accounting for inventories.

(i) Prepaids

The City uses the consumption method to record prepaid items.

(j) New Accounting Pronouncements

Current Year Standards

GASB 83 - *Certain Asset Retirement Obligations*: Effective for the City's fiscal year ended June 30, 2019. The implementation of this statement did not result in a financial impact to the City.

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GASB 88 – Certain Disclosures Related to Debt, including Borrowings and Direct Placements: Effective for the City's fiscal year ended June 30, 2019. The implementation of this statement did not result in a financial impact to the City.

Pending Accounting Standards

GASB has issued the following pronouncements that have an effective date subsequent to June 30, 2019, which may impact the City's financial reporting requirements in the future. Unless otherwise noted, management has not determined what, if any, impact implementation of the following Statements may have on future financial statements.

GASB 84 - Fiduciary Activities: Effective for the City's fiscal year ending June 30, 2020.

GASB 87 – Leases: Effective for the City's fiscal year ending June 30, 2021.

GASB 89 – Accounting for Interest Costs Incurred before the End of a Construction Period: Effective for the City's fiscal year ending June 30, 2021.

GASB 90 – Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61: Effective for the City's fiscal year ending June 30, 2020.

GASB 91 – Conduit Debt Obligations: Effective for the City's fiscal year ending June 30, 2022.

(k) Capital Assets

Capital assets (including infrastructure) are recorded at historical cost at the time of purchase. Assets acquired from gifts or contributions are recorded at acquisition value on the date received. Generally, capital asset purchases in excess of \$5,000 are capitalized if they have an expected useful life of two years or more.

Capital assets include public domain (infrastructure) capital assets consisting of certain improvements including roads, streets, sidewalks, medians, sewers, and storm drains. Public domain assets acquired prior to 1980 have been included in the accompanying financial statements.

Capital assets used in operations are depreciated or amortized over their estimated useful lives using the straight-line method in the government-wide financial statements and in the fund financial statements of proprietary funds. It is the City's policy not to depreciate or amortize assets in its first year of service. A full year of depreciation or amortization is charged at final year of asset life or upon disposal. Depreciation and amortization are charged as expenses against operations and accumulated depreciation and amortization are reported on the respective statement of net position.

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The ranges of lives used for computing depreciation and amortization for each capital asset class are as follows:

Building improvements and structures	10-20	years
Landscaping and sprinklers	35-40	years
Automotive equipment	2-20	years
Office furniture	5-20	years
Office machines	3-20	years
Other equipment	5-60	years
Intangible assets	7-10	years
Park system and facilities	10-25	years
Infrastructure – roads	10-50	years
Infrastructure – storm drains	50-100	years

(l) Deferred Outflows/Inflows of Resources

The statement of net position and the governmental funds balance sheet will sometimes report a separate section for deferred outflows of resources. This financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future periods and so will *not* be recognized as an outflow of resources (expenditure) until that time. The City has two items that qualify for reporting in this category. The items are deferred outflows related to pensions and deferred outflows related to OPEB.

The statement of net position and the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future periods and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has three types of items which qualify for reporting in this category. Two of the items are deferred inflows related to pensions and deferred inflows related to OPEB, which are presented on the government-wide statement of net position. The third item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from accounts, taxes and grant receivables. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

(m) Fund Balances

Fund balances are reported in the fund statements in the following classifications:

Nonspendable Fund Balance – This includes amounts that cannot be spent because they are either not spendable in form (such as inventory) or legally or contractually required to be maintained intact (such as endowments).

Restricted Fund Balance – This includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation. If Council action limiting the use of funds is included in the same action (legislation) that created (enables) the funding source, then it is restricted.

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Committed Fund Balance – This includes amounts that can be used only for specific purposes determined by formal action of a city ordinance by the Council. It includes legislation (Council action) that can only be overturned by new legislation requiring the same type of voting consensus that created the original action. Therefore, if Council action limiting the use of funds is separate from the action (legislation) that created (enables) the funding source, then it is committed, not restricted. For the purposes of establishing, modifying, and rescinding a committed fund balance, the City considers an ordinance more binding than a resolution or a minute action by City Council.

Assigned Fund Balance – This includes amounts that are designated or expressed by the Council, but does not require a formal action like a resolution or ordinance. The Council may delegate the ability to an employee or committee to assign uses of specific funds for specific purposes. In June 2011, the City Council passed Resolution 11-27, delegating authority to establish, modify, or rescind a fund balance assignment to the Finance Director.

Unassigned Fund Balance – This includes amounts that are the residual balance for the City’s general fund and includes all spendable amounts not contained in other classifications. In other funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government’s policy to consider restricted fund balance to have been depleted before using any components of unrestricted fund balance. Further, when components of the unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

(n) Employee Leave Benefits

Eligible employees accumulate up to 26.5 days of vacation each year, depending on the employee’s bargaining unit and length of service, but may not carry over from one year to the next more than the equivalent of one to two (depends on Memorandum of Understanding or Salary Resolution) year’s vacation without prior approval of the respective department head and/or City Manager.

A liability is recorded for unused vacation and similar compensatory leave balances since the employees’ entitlement to these balances are attributable to services already rendered and it is probable that virtually all of these balances will be liquidated by either paid time off or payments upon termination or retirement.

A liability is recorded for unused sick leave balances except for miscellaneous, confidential and Costa Mesa Police Association (CMPA) employee groups. The liability is recorded only to the extent that it is probable that the unused balances will result in termination payments. Unused sick leave is converted to CalPERS service credit at the time of retirement. The ability to liquidate leave balances is available to all employee groups with the exception of miscellaneous, confidential and CMPA employee

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groups, separations from which result in the forfeiture of the accrued sick leave benefit. Other amounts of unused sick leave are excluded from the liability since their payment is contingent solely upon the occurrence of a future event (illness), which is outside the control of the City and the employee.

A current liability is accrued in the governmental funds for material leave benefits due on demand to governmental fund employees that have terminated prior to year-end. All other amounts are only recorded in the government-wide financial statements. These non-current amounts will be recorded as fund expenditures in the year in which they are paid or become due on demand to terminated employees.

(o) Claims and Judgments

The City records a liability for litigation, judgments, and claims when it is probable that an asset has been impaired or a liability has been incurred prior to year-end and the probable amount of loss (net of any insurance coverage) can be reasonably estimated. This liability is recorded in an internal service fund, which accounts for the City's self-insurance activities.

(p) Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis. For the purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

GASB 68 requires that the reported results must pertain to liability and asset information within certain defined timeframe. For this report, the following timeframes are used:

	<u>CalPERS Plans</u>
Valuation Date	June 30, 2017
Measurement Date	June 30, 2018
Measurement Period	July 1, 2017 to June 30, 2018
	<u>Supplemental Plan</u>
Valuation Date	June 30, 2019
Measurement Date	June 30, 2019
Measurement Period	July 1, 2018 to June 30, 2019

(q) Other Post Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense and information about the plan (OPEB Plan), have been determined by an independent actuary. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms.

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Generally accepted accounting principles require that the reported results must pertain to liability information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date	June 30, 2018
Measurement Date	June 30, 2018
Measurement Period	July 1, 2017 to June 30, 2018

(r) Use of Estimates

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

(s) Prior Year Data

The information included in the accompanying financial statements for the prior year has been presented for comparison purposes only and does not represent a complete presentation in accordance with generally accepted accounting principles.

Certain minor reclassifications of prior year data have been made in order to enhance their comparability with current year figures.

(2) Cash and Investments

Cash and investments are reported as follows:

Statement of Net Position:	
Cash and investments	\$ 106,378,857
Cash and investments with fiscal agent	3,008,453
Statement of Fiduciary Net Position:	
Cash and investments	<u>3,778,323</u>
Total cash and investments	<u>\$ 113,165,633</u>

Cash and investments at June 30, 2019 consisted of the following:

Petty cash on hand	\$ 11,202
Demand deposits	2,624,309
Investments	<u>110,530,122</u>
Total cash and investments	<u>\$ 113,165,633</u>

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Year ended June 30, 2019

Investments Authorized by the California Government Code and the City of Costa Mesa's Investment Policy

The table below identifies investment types that are authorized for the City by the California Government Code and investment policies of the City. The table also identifies certain provisions of the California Government Code (or the City's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

<u>Authorized Investments</u>	<u>Maximum Maturity*</u>	<u>Percentage of Portfolio*</u>	<u>Investment In One Issuer*</u>
U.S. Treasury Securities	5 years	None	None
Federal Agency Securities	5 years	None	35%
Municipal Securities	5 years	None	5%
Banker's Acceptances	180 days	40%	5%
Commercial Paper	270 days	25%	5%
Federally Insured Time Deposit	5 Years	None	None
Non-Negotiable Certificates of Deposit	5 years	20%	None
Certificate of Deposit Placement Service	5 years	30%	None
Negotiable Certificates of Deposit	5 years	30%	5%
Repurchase Agreements	1 year	30%	None
Medium-Term Corporate Notes	5 years	30%	5%
Money Market Mutual Funds	N/A	20%	10%
Asset Backed Securities	5 years	20%	None
County Pooled Investment Funds	N/A	35%	None
Local Agency Investment Fund	N/A	up to \$65 million	None

* Based on state law requirements or investment policy requirements, whichever is more restrictive.

Investments Authorized by Debt Agreements

Investment of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustees. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk. Generally, the following investment types are authorized by the City's debt agreements:

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<u>Authorized Investments</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage Allowed</u>	<u>Maximum Investment in One Issuer</u>
U.S. Treasury Securities	None	None	None
Federal Agency Securities	1 year	None	None
Banker's Acceptances	30 days	None	None
Commercial Paper	270 days	None	None
Money Market Mutual Funds	None	None	None
Investment Agreements	None	None	None
Interest-Bearing Time Deposits	30 days	None	None
Repurchase Agreements	270 days	None	None
Local Agency Investment Fund	None	None	None
State Obligations	None	None	None
Pre-funded Municipal Obligations	None	None	None

Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer-term investments, and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustee) to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity:

<u>Investment Type</u>	<u>12 Months Or Less</u>	<u>13 to 24 Months</u>	<u>25 to 60 Months</u>	<u>Total</u>
Federal Agency Securities	\$ 6,476,064	\$ 6,425,822	\$10,796,759	\$ 23,698,645
State Investment Pool (LAIF)	46,865,989	-	-	46,865,989
U.S. Treasury Securities	398,156	9,891,398	8,059,480	18,349,034
Medium-Term Corporate Notes	3,946,686	5,143,385	5,859,690	14,949,761
Foreign Corporate Notes	-	1,003,883	1,035,213	2,039,096
Asset Backed Securities	-	1,496,677	-	1,496,677
Money Market Mutual Funds	64,051	-	-	64,051
Held by Trustee:				
Costa Mesa Community Facility District Bonds	-	210,000	225,000	435,000
Money Market Mutual Funds	2,547,869	-	-	2,547,869
Lehman Brothers Holdings Inc. Bankruptcy	84,000	-	-	84,000
Total	<u>\$60,382,815</u>	<u>\$24,171,165</u>	<u>\$25,976,142</u>	<u>\$ 110,530,122</u>

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Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations

The City (including investments held by bond trustees) held no investments that were highly sensitive to interest rate fluctuations (to a greater degree than already indicated in the information provided above).

Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating as of year-end for each investment type:

Investment Type	Minimum Legal					
	Rating	AAA	A1-A3	Aa1-Aa3	Not Rated	Total
Federal Agency Securities	N/A	\$23,698,645	\$ -	\$ -	\$ -	\$ 23,698,645
U.S. Treasury Securities*	N/A	-	-	-	-	18,349,034
Medium-Term Corporate Notes	A	1,511,062	12,584,990	2,892,805	-	16,988,857
State Investment Pool (LAIF)	N/A	-	-	-	46,865,989	46,865,989
Money Market Mutual Funds	AAA	64,051	-	-	-	64,051
Asset Backed Securities	AAA	914,584	-	-	582,093	1,496,677
Held by Trustee:						
Costa Mesa Community						
Facilities District Bonds	N/A	-	-	-	435,000	435,000
Money Market Mutual Funds	AAA	2,547,869	-	-	-	2,547,869
Lehman Brothers Holdings Inc. Bankruptcy	N/A	-	-	-	84,000	84,000
Total		<u>\$28,736,211</u>	<u>\$12,584,990</u>	<u>\$2,892,805</u>	<u>\$47,967,082</u>	<u>\$110,530,122</u>

* not required to be rated

Governmental Accounting, Auditing and Financial Reporting (GAAFR) requires the disclosure of more than 5% total investments with a single issuer. At June 30, 2019, the City's investment in the following single issuers exceeded 5%:

Issuer	Investment Type	Reported Amount	Percentage
FHLMC	Federal Agency Securities	\$ 6,439,241	6%
FNMA	Federal Agency Securities	8,495,441	8%
FHLB	Federal Agency Securities	8,763,963	8%

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by the state or local governmental units by pledging securities in an undivided collateral pool held by a depository

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regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

Investment in State Investment Pool

The City is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

Fair Value Measurements

The City's investments in the Costa Mesa Community Facilities District Bonds and Lehman Brothers Holdings, Inc. Bankruptcy are valued based on cost and the City's assumptions originated from market participant input, respectively. These investments are not traded on, and therefore, are categorized in Level 3. When valuing Level 3 securities, the inputs or methodology are not necessarily an indication of the risks associated with investing in those securities. Changes in valuation techniques may result in transfers into or out of an assigned level within the disclosure hierarchy.

	Quoted Prices Level 1	Observable Inputs Level 2	Unobservable Inputs Level 3	Total
Federal Agency Securities	\$ -	\$ 23,698,645	\$ -	\$ 23,698,645
U.S. Treasury Securities	-	18,349,034	-	18,349,034
Medium Term Corporate Notes	-	16,988,857	-	16,988,857
Asset Backed Securities	-	1,496,677	-	1,496,677
Held by Trustee:				
Costa Mesa Community Facilities District Bonds	-	-	435,000	435,000
Lehman Brothers Holdings Inc. Bankruptcy	-	-	84,000	84,000
	<u>\$ -</u>	<u>\$ 60,533,213</u>	<u>\$ 519,000</u>	<u>61,052,213</u>
State Investment Pool (LAIF)*				46,865,989
Money Market Mutual Funds*				64,051
Held By Trustee:				
Money Market Mutual Funds*				<u>2,547,869</u>
Total Investment Portfolio				<u>\$ 110,530,122</u>

* Not subject to fair value categorization

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(3) Interfund Receivables and Payables

Interfund receivable and payable balances at June 30, 2019 are as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Nonmajor Governmental Funds	\$ 125,103
General Fund	Internal Service Funds	<u>56,271</u>
		<u>\$ 181,374</u>

All receivables resulted from short term borrowing to cover negative cash balances.

(4) Transfers In and Out

Transfers in and out for the year ended June 30, 2019 are as follows:

<u>Transfers out</u>	<u>Transfers in</u>	<u>Total</u>
General Fund	Capital Improvements Fund	\$ 12,001,892 (a1)
General Fund	Nonmajor Governmental Funds	3,852,207 (a2 to a4)
General Fund	Internal Service Funds	5,249,279 (a5)
Capital Improvements Fund	General Fund	40,000 (b)
Nonmajor Governmental Funds	Capital Improvements Fund	3,842 (c1)
Nonmajor Governmental Funds	General Fund	<u>1,287 (c2)</u>
		<u>\$ 21,148,507</u>

(a) The General Fund transferred the following:

1. \$12,001,892 to the Capital Improvements Capital Projects Fund to fund capital improvement projects;
2. \$1,003,400 to the Housing Authority to fund the homeless outreach and homeless shelter programs;
3. \$44,544 to the Supplemental Law Enforcement Services Special Revenue Fund to fund area policing program;
4. \$2,804,263 to the Financing Authority Debt Service Fund for debt service payments;
5. \$5,249,279 to the Internal Service Funds to fund equipment replacement (\$28,284), to fund self-insurance fund legal costs (\$3,290,812) and to fund information technology replacements (\$1,930,183).

(b) The Capital Improvements Capital Projects Fund transferred \$40,000 to the General Fund for operational costs.

(c) The Nonmajor Governmental funds transferred the following:

1. The Park Development Fees Capital Projects Fund transferred \$3,842 to the Capital Improvements Fund to fund capital improvement projects.
2. The Parking Districts Capital Projects Fund transferred \$1,287 in investment income to the General Fund.

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
Year ended June 30, 2019

(5) Loans Receivable

The City's loans receivable at June 30, 2019 by loan programs are as follow:

HOME Program	\$ 1,333,066
Community Development Loan Program	191,195
Rental Rehabilitation Program	262,602
First Time Home Buyer Program	1,520,005
Single Family Rehabilitation Program	142,500
Neighborhood Stabilization Program	181,250
Other Programs	<u>681,283</u>
Total	4,311,901
Less allowance for uncollectible loans	<u>(3,449,367)</u>
Loans receivable, net	<u>\$ 862,534</u>

Allowance for uncollectible accounts are established for various loans.

General Fund Loan to the Successor Agency

In years prior to 2013, the General Fund made loans in the amount of \$9,278,545 to the Successor Agency (formerly the Redevelopment Agency of the City of Costa Mesa). Loan repayments are approved annually by the State. As a result, an allowance for doubtful accounts has been recorded for the outstanding loan balance.

Loan receivable	\$ 7,375,891
Less allowance for doubtful accounts	<u>(7,375,891)</u>
Loans receivable, net	<u>\$ -</u>

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
Year ended June 30, 2019

(6) Capital Assets

A summary of changes in capital assets is as follows:

	Balance at July 1, 2018	Additions	Deletions	Balance at June 30, 2019
Capital assets not being depreciated:				
Land	\$ 34,579,306	\$ -	\$ -	\$ 34,579,306
Land rights related to streets	29,821,224	-	-	29,821,224
Construction in progress	<u>27,828,022</u>	<u>34,981,570</u>	<u>(50,221,065)</u>	<u>12,588,527</u>
Total capital assets not being depreciated	<u>92,228,552</u>	<u>34,981,570</u>	<u>(50,221,065)</u>	<u>76,989,057</u>
Capital assets being depreciated/amortized:				
Building improvements and structures	63,332,498	41,245,631	(1,518,908)	103,059,221
Landscaping and sprinklers	10,603,306	-	(505,510)	10,097,796
Automotive equipment	13,904,726	1,426,650	(698,248)	14,633,128
Office furniture	943,483	-	(6,333)	937,150
Office machines	9,338,656	5,904	(294,037)	9,050,523
Other equipment	12,986,113	654,673	(238,778)	13,402,008
Intangible assets	1,606,245	-	-	1,606,245
Park system and facilities	17,661,715	376,371	-	18,038,086
Infrastructure - roads	298,030,804	3,686,206	(6,919,289)	294,797,721
Infrastructure - storm drains	<u>94,713,085</u>	<u>4,481,520</u>	<u>-</u>	<u>99,194,605</u>
Total capital assets being depreciated/amortized	<u>523,120,631</u>	<u>51,876,955</u>	<u>(10,181,103)</u>	<u>564,816,483</u>
Less accumulated depreciation/amortization:				
Building improvements and structures	(39,236,604)	(2,178,353)	1,452,242	(39,962,715)
Landscaping and sprinklers	(9,765,337)	(78,312)	505,510	(9,338,139)
Automotive equipment	(8,387,293)	(836,128)	628,423	(8,594,998)
Office furniture	(492,288)	(49,837)	6,333	(535,792)
Office machines	(7,364,980)	(538,778)	294,037	(7,609,721)
Other equipment	(6,627,947)	(1,111,218)	238,778	(7,500,387)
Intangible assets	(619,167)	(199,879)	-	(819,046)
Park system and facilities	(9,820,421)	(786,626)	-	(10,607,047)
Infrastructure - roads	(194,684,144)	(5,915,422)	6,919,289	(193,680,277)
Infrastructure - storm drains	<u>(83,103,077)</u>	<u>(1,046,645)</u>	<u>-</u>	<u>(84,149,722)</u>
Total accumulated depreciation/amortization	<u>(360,101,258)</u>	<u>(12,741,198)</u>	<u>10,044,612</u>	<u>(362,797,844)</u>
Total capital assets being depreciated/amortized, net	<u>163,019,373</u>	<u>39,135,757</u>	<u>(136,491)</u>	<u>202,018,639</u>
Capital assets, net	<u>\$ 255,247,925</u>	<u>\$ 74,117,327</u>	<u>\$ (50,357,556)</u>	<u>\$ 279,007,696</u>

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
Year ended June 30, 2019

Depreciation expense is charged to the following functions for the year ended June 30, 2019:

Governmental activities:

General government	\$ 960,552
Protection of persons and property	3,377,050
Community programs	1,361,438
Public services	<u>7,042,158</u>

Total depreciation expense-governmental activities \$12,741,198

The City has active construction projects as of June 30, 2019. The significant projects include the following:

<u>Construction Project</u>	<u>Project #</u>	<u>Total Budget</u>	<u>Spent to Date</u>	<u>Remaining Commitment</u>
Fairview Road Improvement 405/Adams	300169	\$ 1,178,820	\$ -	\$ 1,178,820
Citywide Street Maintenance	400015	12,286,684	7,249,971	5,036,713
Citywide Storm Drain Improvements	550011	3,464,576	363,351	3,101,225
Jack Hammett Field Upgrade	700115	1,980,855	49,306	1,931,549
NCC Library Development	800015	<u>35,181,600</u>	<u>16,295,811</u>	<u>18,885,789</u>
Total		<u>\$ 54,092,535</u>	<u>\$23,958,439</u>	<u>\$30,134,096</u>

(7) Changes in Long-Term Liabilities

A summary of changes in long-term liabilities in primary government for the year ended June 30, 2019 is as follows:

	<u>Balance at July 1, 2018</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance at June 30, 2019</u>	<u>Due Within One Year</u>	<u>Due Beyond One Year</u>
Bonds payable:						
Public Financing Authority						
2006 Revenue						
Refunding Bonds	\$ 785,000	\$ -	\$ (185,000)	\$ 600,000	\$ 190,000	\$ 410,000
Financing Authority						
2017 Lease Revenue						
Bonds	29,735,000	-	(1,600,000)	28,135,000	1,610,000	26,525,000
Unamortized premium	<u>3,583,345</u>	-	<u>(147,765)</u>	<u>3,435,580</u>	<u>147,767</u>	<u>3,287,813</u>
Total bonds payable	<u>34,103,345</u>	<u>-</u>	<u>(1,932,765)</u>	<u>32,170,580</u>	<u>1,947,767</u>	<u>30,222,813</u>
Other liabilities:						
Loans payable	-	153,914	(10,261)	143,653	15,392	128,261
Claims payable	14,029,661	4,049,458	(2,013,532)	16,065,587	905,682	15,159,905
Employee leave benefits payable	<u>4,354,527</u>	<u>3,905,838</u>	<u>(3,367,546)</u>	<u>4,892,819</u>	<u>3,453,524</u>	<u>1,439,295</u>
Total other liabilities	<u>18,384,188</u>	<u>8,109,210</u>	<u>(5,391,339)</u>	<u>21,102,059</u>	<u>4,374,598</u>	<u>16,727,461</u>
Total	<u>\$ 52,487,533</u>	<u>\$ 8,109,210</u>	<u>\$ (7,324,104)</u>	<u>\$ 53,272,639</u>	<u>\$ 6,322,365</u>	<u>\$ 46,950,274</u>

CITY OF COSTA MESA, CALIFORNIA
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Year ended June 30, 2019

(8) Long-Term Liabilities

Costa Mesa Public Financing Authority Bonds - 2006 Revenue Refunding Bonds

On June 1, 2006, Costa Mesa Public Financing Authority issued \$2,365,000 of Revenue Refunding Bonds, Series 2006A, to advance refund the outstanding portion of the \$3,225,000 of the 1991 Lease Revenue Bonds issued on November 1, 1991. The bonds were issued to provide monies to enable the Authority to acquire the City of Costa Mesa Community Facilities District 91-1 (Plaza Tower Public Improvements) 1991 Special Tax Bonds, issued under the Mello-Roos Community Facilities Act of 1982. The \$2,365,000 Revenue Refunding Bonds, which consists of \$1,955,000 of serial bonds and \$410,000 of term bonds. The serial bonds mature from August 1, 2007 through August 1, 2019 in annual installments ranging from \$120,000 to \$190,000. The term bonds mature from August 1, 2020 through August 1, 2021 in annual installments ranging from \$200,000 to \$210,000. Interest is payable semi-annually on February 1 and August 1 of each year, commencing on February 1, 2007 at rates ranging from 3.85% to 5.10%.

There is a reserve requirement of \$220,910 on the 2006 Revenue Refunding Bonds. The City has \$222,624 on reserve with the fiscal agent at June 30, 2019. The principal balance outstanding at June 30, 2019 is \$600,000.

The bonds are secured by special tax levied within CFD 91-1 Plaza Tower Public Improvements. The special taxes are levied and collected for debt service on the bonds are required to be remitted to the fiscal agent for the bonds within ten business days of receipt. The County remitted taxes on December 21, 2018 and April 19, 2019; the City remitted payments one and seven business days later, respectively.

The annual debt service requirements for the bonds as of June 30, 2019 are as follows:

Year Ending <u>June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 190,000	\$ 25,708	\$ 215,708
2021	200,000	15,810	215,810
2022	<u>210,000</u>	<u>5,355</u>	<u>215,355</u>
Total	<u>\$ 600,000</u>	<u>\$ 46,873</u>	<u>\$ 646,873</u>

Costa Mesa Financing Authority Bonds - 2017 Lease Revenue Bonds

On October 1, 2017, the Costa Mesa Financing Authority issued \$29,735,000 of 2017 Lease Revenue Bonds to finance certain capital improvements of the City of Costa Mesa and to advance refund \$16,765,000 of outstanding Costa Mesa Public Financing Authority 2007 Certificates of Participation (2007 Certificates). The bond issue also included a bond premium of \$3,694,172. The bonds mature from October 1, 2018 through October 1, 2042 in annual installments ranging from \$570,000 to \$2,220,000. Interest is payable semi-annually on April 1 and October 1 of each year, commencing on April 1, 2018 at a rate ranging from 2% to 5%. As of June 30, 2019, the principal outstanding is \$28,135,000 and the unamortized bond premium balance is \$3,435,580.

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
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Bond proceeds of \$14,530,520 along with \$2,302,225 of 2007 Certificates sinking fund monies, were used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 2007 Certificates. As a result, the 2007 Certificates are considered to be defeased and the liability for those certificates have been removed from the government-wide Statement of Net Position.

The annual debt service requirements for the bonds as of June 30, 2019 are as follows:

Year Ending <u>June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 1,610,000	\$ 1,205,250	\$ 2,815,250
2021	1,675,000	1,139,550	2,814,550
2022	1,740,000	1,062,550	2,802,550
2023	1,830,000	973,300	2,803,300
2024	1,920,000	879,550	2,799,550
2025 - 2029	7,520,000	2,999,000	10,519,000
2030 - 2034	3,485,000	1,858,875	5,343,875
2035 - 2039	4,345,000	1,011,462	5,356,462
2040 - 2043	<u>4,010,000</u>	<u>265,850</u>	<u>4,275,850</u>
Total	<u>\$ 28,135,000</u>	<u>\$ 11,395,387</u>	<u>\$ 39,530,387</u>

Loans Payable – SCE On-Bill Financing (OBF) Loans

During the year ended June 30, 2019, the City entered into loan agreements with Southern California Edison to finance certain street lighting projects. The total amount of the loans was \$153,914. The loan's term is ten years with monthly payments of \$1,282. The loans bears no interest.

The annual debt service requirements for loans payable as of June 30, 2019 are as follows:

Year Ending <u>June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 15,392	\$ -	\$ 15,392
2021	15,391	-	15,391
2022	15,391	-	15,391
2023	15,391	-	15,391
2024	15,391	-	15,391
2025 - 2029	<u>66,697</u>	<u>-</u>	<u>66,697</u>
Total	<u>\$ 143,653</u>	<u>\$ -</u>	<u>\$ 143,653</u>

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
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(9) Debt Without Government Commitment

The following bond issuance is not reflected in the Statement of Net Position since it is an obligation of private parties (with no government commitment) payable entirely from and secured by non-City resources as described in the bond resolutions and statements of the various issues.

The City of Costa Mesa Community Facilities District No. 91-1, issued \$2,965,000 of District 91-1 Special Tax Bonds on November 1, 1991. All of the bonds were acquired by the Costa Mesa Public Financing Authority. The bonds mature from August 1, 1992 through August 1, 2021 in annual principal payments ranging from \$25,000 to \$265,000 and bear an interest rate of 8.30%.

The bonds were issued to acquire certain improvements to the Anton/Bristol intersection, street improvements to Anton Boulevard and repay certain costs incurred by third parties with respect to the construction of the Metro Fire Station and the I-405 Access Study. The City is not liable for repayment of these bonds but is only acting as an agent for the property owners in collecting the assessments, forwarding the collections to the bondholders, and initiating foreclosure proceedings. The outstanding balance at June 30, 2019 was \$435,000.

(10) Fund Balances

Fund balance consisted of the following at June 30, 2019:

	General	Major Capital Projects Funds		Non-Major Funds
		Capital Improvements	Measure "M2"	
Nonspendable:				
Prepaid items	\$ 235,540	\$ -	\$ -	\$ -
Inventories	44,655	-	-	-
Advance to other funds	-	-	-	-
Restricted for:				
Protection of persons and Property	-	-	-	755,560
Community programs	-	-	-	5,365,265
Public services (1)	-	-	4,184,453	10,509,867
Debt service	-	-	-	938,687
Committed for:				
Declared disasters (2)	14,125,000	-	-	-
Self insurance (3)	2,000,000	-	-	-
Economic reserves	7,500,000	-	-	-
Assigned for:				
Compensated absences	4,892,819	-	-	-
Police Retirement 1% Supplemental	2,297,253	-	-	-
Section 115 Trust	1,750,000	-	-	-
Protection of persons and Property	-	-	-	156,846
Public services	-	11,712,519	-	12,468,458
Unassigned	20,451,232	-	-	(9,453)
Total Fund Balance	\$ 53,296,499	\$ 11,712,519	\$ 4,184,453	\$ 30,185,230

CITY OF COSTA MESA, CALIFORNIA
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1. Restricted fund balances in the Public Services category consist of fund balances in the Gas Tax, Air Quality Improvement, Lions Park Capital Improvements, and Measure "M2" Construction funds. Revenues received in these funds are legally restricted for specific purposes, such as transportation and facility related capital projects.
2. The fund balance committed for declared disasters was adopted by Ordinance No. 91-20 and Municipal Code Section 2-206 to provide required funding as a result of a declared emergency by the City Council for an unanticipated but urgent event threatening the public health, safety and welfare of the City. Any fund balance utilized has to be replenished.
3. The fund balance committed for self-insurance was codified in the Ordinance No. 96-14 and City Municipal Code Section 2-154 to provide a self-insurance reserve to be used to pay actual losses not covered by insurance policies or insurance pools. Any fund balance utilized has to be replenished.
4. The fund balance committed for economic reserves was adopted by the City Council on March 3, 2015 as a part of the reserve goal plan. The City commits \$1,500,000 each year toward economic reserve.

The following funds had deficits at June 30, 2019:

Nonmajor Governmental Funds:

Special Revenue Funds:	
Proposition 172 Fund	\$(6,714)
Supplemental Law Enforcement Services Fund	(2,739)
Internal Service Fund:	
Self-Insurance – Worker’s Compensation/General Liability Unemployment	(4,670,953)
Fiduciary Fund:	
Successor Agency to the City of Costa Mesa Redevelopment Agency Private Purpose Trust Fund	(6,289,663)

(11) Defined Benefit Pension Plans

(a) General Information about the Pension Plans

Employees of the City are members of the California Public Employees’ Retirement System (CalPERS), the cost of which is paid by the City. The information below includes the aggregate total pension plan related items:

	<u>Miscellaneous</u>	<u>Police Safety</u>	<u>Fire Safety</u>	<u>Police Supplement</u>	<u>Total</u>
Net pension liability	\$(94,271,077)	\$(123,743,183)	\$(75,280,246)	\$(2,297,253)	\$(295,591,759)
Deferred outflows of resources - pension	10,774,119	19,595,360	15,369,416	-	45,738,895
Deferred inflows of resources - pension	(2,869,002)	(3,112,636)	(5,522,950)	-	(11,504,588)
Pension Expense	12,073,516	15,790,556	9,193,828	126,181	37,184,081

Information about the Police 1% Supplemental pension plan is presented in Note 12.

Below are descriptions of the retirement plans along with selected information regarding benefits, contributions, liabilities and actuarial assumptions:

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
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Plan Descriptions

All qualified permanent and probationary employees are eligible to participate in the City's separate Miscellaneous and Police Safety Plans, agent multiple-employer defined benefit pension plans and the Fire Safety cost sharing plans. The plans are administered by CalPERS, which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full-time employment. Members with five years of total service are eligible to retire at age 50 to 62 with statutorily reduced benefits. For employees hired into a plan with the 1.5% at 65 formula, eligibility for service retirement is age 55 with at least 5 years of service. PEPR miscellaneous members become eligible for service retirement upon attainment of age 52 with at least 5 years of service. All members are eligible for non-duty disability benefits after 5 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. Safety members can receive a special death benefit if the member dies while actively employed and the death is job-related. Fire members may receive the alternate death benefit in lieu of the Basic Death Benefit or the 1957 Survivor Benefit if the member dies while actively employed and has at least 20 years of total CalPERS service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The Plans' provisions and benefits in effect at June 30, 2019, are summarized as follows:

	Miscellaneous (Agent Multiple-Employer)		
	Prior to March 11, 2012	On or After March 11, 2012	On or After January 1, 2013
Hire Date			
Benefit formula	2.5% @55	2.0%@60	2%@62
Benefit vesting schedule	5 years of service	5 years of service	5 years of service
Benefit payments	monthly for life	monthly for life	monthly for life
Retirement age	50 - 55	50 - 63	52 - 67
Monthly benefits, as a % of eligible compensation	2.0% to 2.5%	1.092% to 2.418%	1.0% to 2.5%
Required employee contribution rates	10.469%	7%	6.75%
Required employer contribution rates	6.53%	8.999%	8.999%

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	<u>Police Safety (Agent Multiple-Employer)</u>	
	On or After March 11, 2012	On or After January 1, 2013
Hire Date		
Benefit formula	3%@50	2.7%@57
Benefit vesting schedule	5 years of service	5 years of service
Benefit payments	monthly for life	monthly for life
Retirement age	50	50 - 57
Monthly benefits, as a % of eligible compensation	3%	2.0% to 2.7%
Required employee contribution rates	14%	11.50%
Required employer contribution rates	15.27%	20.27%

	<u>Fire Safety (Cost Sharing Multiple-Employer)</u>		
	Prior to December 30, 2012	On or After December 30, 2012	On or After January 1, 2013
Hire Date			
Benefit formula	3.0%@50	2.0%@50	2.7%@57
Benefit vesting schedule	5 years of service	5 years of service	5 years of service
Benefit payments	monthly for life	monthly for life	monthly for life
Retirement age	50	50 - 55	50 - 57
Monthly benefits, as a % of eligible compensation	3%	2.0% to 2.7%	2.0% to 2.7%
Required employee contribution rates	14%	9%	12%
Required employer contribution rates	17.346%	15.719%	12.141%

Employees Covered

At the June 30, 2018 measurement date, the following employees were covered by each plan's benefit terms:

	<u>Miscellaneous</u>	<u>Police Safety</u>	<u>Fire Safety</u>
Inactive employees or beneficiaries currently receiving benefits	523	187	148
Inactive employees entitled to but not yet receiving benefits	704	69	-
Active employees	<u>326</u>	<u>120</u>	<u>80</u>
Total	<u>1,553</u>	<u>376</u>	<u>228</u>

Contributions

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through CalPERS' annual actuarial valuation process.

CITY OF COSTA MESA, CALIFORNIA
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The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Employer contribution rates may change if plan contracts are amended.

Payments made by the employer to satisfy plan member contribution requirements as identified by the pension plan terms are classified as plan member contributions.

(b) Net Pension Liability

The City's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each Plan is measured as of June 30, 2018, based on an annual actuarial valuation as of June 30, 2017 and rolled forward to June 30, 2018 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

Actuarial Methods and Assumptions Used to Determine Total Pension Liability

For the three CalPERS Plans, the June 30, 2017 valuation was rolled forward to determine the June 30, 2018 pension liability, based on the following actuarial methods and assumptions:

Valuation date	June 30, 2017
Measurement date	June 30, 2018
Actuarial cost method	Entry-Age Normal in accordance with the requirements of GASB 68
Actuarial assumptions:	
Discount rate	7.15%
Inflation	2.50%
Salary increases	Varies by Entry Age and Service
Mortality Rate Table ¹	Derived using CalPERS Membership Data for all Funds
Post Retirement Benefit Increase	Contract COLA up to 2.00% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.50% thereafter

¹ The mortality table used was developed based on CalPERS' specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of scale MP 2016. For more details on this table, please refer to the December 2017 experience study report (based on CalPERS demographics data from 1997 to 2015) that can be found on the CalPERS website.

CITY OF COSTA MESA, CALIFORNIA
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Discount Rate

The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at the statutorily required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on plan on investment was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, except compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The expected real rate of return by asset class are as followed:

<u>Asset Class¹</u>	<u>Assumed asset allocation</u>	<u>Real Return Years 1-10²</u>	<u>Real Return Years 11+³</u>
Global Equity	50.0%	4.80%	5.98%
Fixed Income	28.0%	1.00%	2.62%
Inflation assets	0.0%	0.77%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real assets	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	(0.92%)

¹ In the system's CAFR, Fixed Income is included Global Debt Securities; Liquidity is included in Short-term Investment; Inflation Assets are included both Global Equity Securities and Global Debt Securities.

² An expected inflation of 2.00% used for this period

³ An expected inflation of 2.92% used for this period

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Year ended June 30, 2019

Changes in Net Pension Liability

The changes in the net pension liability for the Miscellaneous (Agent Multiple-Employer) Plan, using the measurement date of June 30, 2018, are as follows:

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Position Liability (Asset)
Balance at June 30, 2017 (Valuation Date)	\$ 279,158,919	\$ 179,138,565	\$ 100,020,354
Changes in the Year:			
Service cost	3,528,896	-	3,528,896
Interest on the total pension liability	19,188,563	-	19,188,563
Differences between actual and expected experience	(3,837,320)	-	(3,837,320)
Net plan to plan resource movement	-	(1,077)	1,077
Changes in assumptions	(1,071,584)	-	(1,071,584)
Contributions - employer	-	7,300,573	(7,300,573)
Contributions - employees	-	1,906,040	(1,906,040)
Net investment income	-	15,161,548	(15,161,548)
Administrative expenses	-	(279,147)	279,147
Benefit payments, including refunds of employee contributions	(15,285,935)	(15,285,935)	-
Other Miscellaneous Income/(Expense)	-	(530,105)	530,105
Net Changes	<u>2,522,620</u>	<u>8,271,897</u>	<u>(5,749,277)</u>
Balance at June 30, 2018 (Measurement Date)	<u>\$ 281,681,539</u>	<u>\$ 187,410,462</u>	<u>\$ 94,271,077</u>

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Notes to the Basic Financial Statements
Year ended June 30, 2019

The changes in the net pension liability for the Police Safety (Agent Multiple-Employer) Plan, using the measurement date of June 30, 2018, are as follows:

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Position Liability (Asset)
Balance at June 30, 2017 (Valuation Date)	<u>\$ 296,045,456</u>	<u>\$ 170,516,039</u>	<u>\$ 125,529,417</u>
Changes in the Year:			
Service cost	4,653,580	-	4,653,580
Interest on the total pension liability	20,611,486	-	20,611,486
Differences between actual and expected experience	(1,494,789)	-	(1,494,789)
Net plan to plan resource movement	-	222	(222)
Changes in assumptions	(1,540,347)	-	(1,540,347)
Contributions - employer	-	8,263,652	(8,263,652)
Contributions - employees	-	2,120,029	(2,120,029)
Net investment income	-	14,402,562	(14,402,562)
Administrative expenses	-	(265,711)	265,711
Benefit payments, including refunds of employee contributions	(14,129,155)	(14,129,155)	-
Other Miscellaneous Income/(Expense)	-	(504,590)	504,590
Net Changes	<u>8,100,775</u>	<u>9,887,009</u>	<u>(1,786,234)</u>
Balance at June 30, 2018 (Measurement Date)	<u>\$ 304,146,231</u>	<u>\$ 180,403,048</u>	<u>\$ 123,743,183</u>

Proportionate Share of the Net Pension Liability for the Fire Safety Plan

As of June 30, 2019, the City reported net pension liabilities for its proportionate share of the net pension liability of the Fire Safety Plan as follows:

	Proportionate Share of Net <u>Pension Liability</u>
Balance at: 6/30/2018	\$ 75,347,795
Balance at: 6/30/2019	75,280,246
Net Changes during 2018-19	(67,549)

The City's proportionate share of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined.

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The City's proportionate share of the net pension liability for this Plan as of the measurement dates of June 30, 2017 and 2018 was as follows:

	<u>Fire Safety</u>
Proportion - June 30, 2017	1.26101%
Proportion - June 30, 2018	<u>1.28299%</u>
Change - Increase (Decrease)	0.02198%

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's net pension liability for each Plan, calculated using the Plan's discount rate, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	<u>Miscellaneous</u>	<u>Police Safety</u>	<u>Fire Safety</u>
1% Decrease	6.15%	6.15%	6.15%
Net Pension Liability	\$ 130,925,355	\$ 166,812,036	\$ 102,982,646
Current Discount Rate	7.15%	7.15%	7.15%
Net Pension Liability	\$ 94,271,077	\$ 123,743,183	\$ 75,280,246
1% Increase	8.15%	8.15%	8.15%
Net Pension Liability	\$ 64,114,415	\$ 88,708,057	\$ 52,583,088

Pension Plans Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

Amortization of Deferred Outflows and Inflows of Resources

Under GASB 68, gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time. The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense.

The amortization period differs depending on the source of the gain or loss:

Net difference between projected and actual earnings on pension plan investments	5 years
All other amounts	Straight-line amortization over the expected average remaining lifetime of all members (EARSL)

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Pension Expense and Deferred Outflows/Inflows of Resources Related to Pension

For the year ended June 30, 2019, the City recognized pension expense of \$12,073,516, \$15,790,556 and \$9,193,828 for the Miscellaneous, Police Safety, and Fire Safety Plans, respectively. At June 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Miscellaneous	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 9,256,492	\$ -
Differences between expected and actual experience	-	(2,263,324)
Change in assumptions	1,407,660	(605,678)
Net differences between projected and actual earnings on plan investments	109,967	-
Total	\$ 10,774,119	\$ (2,869,002)

	Police Safety	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 10,894,754	\$ -
Differences between expected and actual experience	521,958	(2,000,163)
Change in assumptions	7,546,606	(1,112,473)
Net differences between projected and actual earnings on plan investments	632,042	-
Total	\$ 19,595,360	\$ (3,112,636)

	Fire Safety	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date	\$ 5,855,909	\$ -
Differences between expected and actual experience	1,617,519	(6,136)
Change in assumptions	7,386,305	(996,545)
Change in employer's proportion	-	(3,870,639)
Net difference between projected and actual earnings on plan investments	509,683	-
Differences between employer's contributions and change in employer's proportion	-	(649,630)
Total	\$ 15,369,416	\$ (5,522,950)

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
Year ended June 30, 2019

At June 30, 2019, deferred outflows of resources in the amounts of \$9,256,492, \$10,894,754, and \$5,855,909 were related to contributions subsequent to the measurement date for the Miscellaneous, Police Safety and Fire Safety Plans, respectively. They will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Fiscal Year Ending June 30	Miscellaneous	Police Safety	Fire Safety
2020	\$ 1,392,805	\$ 6,382,608	\$ 4,893,510
2021	(233,994)	1,913,765	2,500,834
2022	(1,968,547)	(2,229,027)	(2,882,360)
2023	(541,639)	(479,376)	(521,427)
2024	-	-	-
Thereafter	-	-	-

(12) Police 1% Supplemental Retirement Plan

(a) General Information about the Pension Plan

Plan Description

The plan was effective on July 1, 1993 for sworn members of the City of Costa Mesa Police Department. The plan was originally a 1% supplemental plan to the City's 2%@50 benefit. Under the Retirement Plan for Safety Employees of the City of Costa Mesa, the City joined CalPERS with 3%@50 Safety benefit as of December 31, 2000 and transferred active members to CalPERS. Employees who retired prior to July 1, 1999 were not transferred to CalPERS.

The Police 1% Supplemental Retirement Plan is a single employer defined benefit plan. This Plan currently has only retired participants as all active employees were transferred to the CalPERS 3%@ 50 benefit plan. The number of participants at June 30, 2019 was 19. The average monthly benefit being paid is \$900.14. The retirement benefit is 1% of the highest 12-month earnings for credited services up to 25 years. Maximum benefit is 75% of the highest 12-month earnings for service retirement including all public plan pension benefits but not including Social Security. The 75% is proportionately reduced for less than 25 years of Costa Mesa Police Department service.

Contributions

The City has not adopted a funding policy for this supplemental retirement plan and accordingly plan benefits impact financial resources as benefits are paid.

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(b) Pension Liability

The City's pension liability for the Plan is measured as the total pension liability, as the pension plan has no fiduciary net position. The pension liability of the Plan is measured as of June 30, 2019, using an annual actuarial valuation as of June 30, 2019. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

Actuarial Methods and Assumptions

The total pension liabilities in the June 30, 2019 actuarial valuations were determined using the following actuarial assumptions:

Measurement Date	June 30, 2019
Actuarial Assumptions:	
Discount Rate	3.15% per annum. This discount rate is the mid-point, rounded to 5 basis points, of 3-20 year municipal bond rate indices: S&P Municipal Bond 20 Year High Grade Rate Index, Bond Buyer 20-Bond GO Index, Fidelity GO AA 20 Year Bond Index.
Payroll Growth	N/A; all participants have retired
Inflation Rate	2.75% per year
Cost Method	Entry Age Normal as a level percentage of payroll
Employer Funding Policy	Pay-as-you-go
Census Data	Census information was provided by the Plan Sponsor as of June 2018.
Retirement	
Disability/Turnover Rate	N/A; all participants have retired
Mortality	Rates are based on the 2017 CalPERS Experience Study for Public Agency Police as shown below:

Age	Healthy Retirees		Non-Duty Disabled Retirees	
	Male	Female	Male	Female
50	0.37%	0.35%	0.37%	0.35%
60	0.67%	0.48%	0.67%	0.48%
70	1.34%	0.93%	1.61%	1.11%
80	3.98%	3.01%	4.77%	3.61%
90	13.04%	10.09%	14.35%	11.10%
100	32.22%	28.15%	32.22%	28.15%
110	100.00%	100.00%	100.00%	100.00%

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Discount Rate

The discount rate used to measure the total pension liability was 3.15%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Professional judgment on future contributions has been applied in those cases where contribution patterns deviate from the actuarially determined rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be depleted for current members during the fiscal year. Therefore, the long-term expected rate of return 3.15% was used to discount funded projected benefit payments and the municipal bond rate 3.15% was used to discount unfunded projected benefit payments to determine the total pension liability. The single effective discount rate was 3.15%.

Note the discount rate changed from 3.50% as of June 30, 2018 to 3.15% as of June 30, 2019 measurement date.

(c) Changes in the Pension Liability

Balance at June 30, 2018	\$ 2,376,305
Changes in the year:	
Interest on the total pension liability	79,579
Changes in assumptions	46,602
Benefit payments, including refunds of member contributions	<u>(205,233)</u>
Net Changes	<u>(79,052)</u>
Balance at June 30, 2019	<u>\$ 2,297,253</u>

Sensitivity of the Total Pension Liability to Changes in the Discount Rate

The following presents the total pension liability, calculated using the discount rate of 3.15%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

1% Decrease	2.15%
Pension Liability	\$ 2,488,179
Current Discount Rate	3.15%
Pension Liability	\$ 2,297,253
1% Increase	4.15%
Pension Liability	\$ 2,130,042

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Notes to the Basic Financial Statements
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(d) Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the fiscal year ended June 30, 2019, the City recognized pension expense of \$126,181. At June 30, 2019, the City did not report any deferred outflows/inflows of resources related to the Police 1% Supplemental Retirement Plan.

(13) Defined Contribution Plan

On January 1, 2000, the City adopted a Defined Contribution Plan (Plan) for part-time employees that work under 1,000 hours during the fiscal year and do not meet the eligibility requirements to be enrolled in the California Public Employee Retirement System (CalPERS). The Plan is administered by the Public Agency Retirement Services (PARS). As of June 30, 2019, there were 166 active participants in the Plan. Both the City and employees are required to each contribute 3.75% of gross wages. The City's contribution to the defined contribution plan for the year ended June 30, 2019 was \$51,419.

(14) Other Post Employment Benefits Plan (OPEB)

Plan Description

The City administers a single-employer defined benefit plan, which provides medical insurance benefits to eligible retirees and their spouses in accordance with various labor agreements. The plan covers employees hired before January 1, 2004 who retire directly from the City with 10 years or more of City service. The City provides a contribution up to a percentage of the lesser of \$500 per month or the premium for the most popular medical plan elected by the employees. The percentage varies by retirement date and years of City service. For employees hired on or after January 1, 2004, the City will only pay for the PEMHCA subsidy once they meet the definition of a retiree under CalPERS. The City provides retiree life insurance of \$1,000 for the retiree and \$500 for the retiree's spouse.

Employees Covered

As of the June 30, 2018 measurement date, the following current and former employees were covered by the benefit terms under the Plan:

Active employees	409
Inactive employees or beneficiaries currently receiving benefits	382
Inactive employees entitled to, but not yet receiving benefits	-
Total	<u>791</u>

CITY OF COSTA MESA, CALIFORNIA
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Contributions

The contribution requirements of plan members and the City are established and may be amended by the City Council. The contribution required to be made under the City Council and labor agreement requirements is on a pay-as-you-go basis (i.e., as medical insurance premiums become due). For the fiscal year ended June 30, 2019, the City contributed \$1,832,319 to the Plan. The City has not established a trust for the purpose of holding assets accumulated for plan benefits.

The City's total OPEB liability was measured as of June 30, 2018 by an actuarial valuation based on the following actuarial methods and assumptions:

Discount Rate: 3.50% per annum. This discount rate is the average, rounded to 5 basis points, of the range of 3-20 year municipal bond rate indices: S&P Municipal Bond 20 Year High Grade Rate Index, Bond Buyer 20-Bond GO index, Fidelity GO AA 20 Year Bond Index.

Inflation Rate: 2.75% per year

Aggregate Payroll Increases: 3.00% per year. This assumption is used to amortize the unfunded actuarial accrued liability and to determine the Entry Age Normal actuarial liabilities.

Mortality Rate: Based on rates used in the most recent CalPERS pension valuation.

Turnover Rate: Assumption used to project terminations (voluntary and involuntary) prior to meeting minimum retirement eligibility for retiree health coverage. The rates represent the probability of termination in the next 12 months. The termination rates are based on those used in the most recent CalPERS pension valuation.

Retirement Rate: Annual retirement rates are based on those used in the most recent CalPERS pension valuation.

Changes in the Total OPEB Liability

The changes in the Plan's total OPEB liability is as follows:

Balance at June 30, 2018	\$ 53,432,728
Changes recognized for the measurement period:	
Service cost	1,098,145
Interest	1,812,069
Changes of assumptions	(670,841)
Contributions - employer	-
Net investment income	-
Benefit payments	(2,469,425)
Administrative expense	-
Net Changes	<u>(230,052)</u>
Balance at June 30, 2019 (Measurement Date June 30, 2018)	<u><u>\$ 53,202,676</u></u>

CITY OF COSTA MESA, CALIFORNIA
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Sensitivity of the OPEB Liability to Changes in the Discount Rate

The following presents the City's OPEB liability if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate, for the measurement period ended June 30, 2018:

	1% Decrease (2.50%)	Current Discount Rate (3.50%)	1% Increase (4.50%)
OPEB Liability	\$ 60,590,469	\$ 53,202,676	\$ 47,187,633

Sensitivity of the OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the OPEB liability of the City if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rate, for the measurement period ended June 30, 2018:

	1% Decrease (5.00%HMO/5.50%PPO decreasing to 4.00%HMO/4.00%PPO)	Current Healthcare Cost Trend Rates (6.00%HMO/6.50%PPO) decreasing to 5.00%HMO/5.00%PPO)	1% Increase (7.00%HMO/7.50%PPO decreasing to 6.00%HMO/6.00%PPO)
OPEB Liability	\$49,803,138	\$53,202,676	\$57,972,249

Recognition of Deferred Outflows and Deferred Inflows of Resources

Gains and losses related to changes in total OPEB liability are recognized in OPEB expense systematically over time.

Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense. The initial amortization period for deferred inflows and deferred outflows is three years.

OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2019, the City recognized OPEB expense of \$1,366,828. At June 30, 2019, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
OPEB contributions subsequent to measurement date	\$ 1,832,319	\$ -
Changes in assumptions	-	(1,766,999)
Total	\$ 1,832,319	\$ (1,766,999)

The \$1,832,319 reported as deferred outflows of resources related to contributions subsequent to the June 30, 2018 measurement date will be recognized as a reduction of the net OPEB liability during the fiscal year ending June 30, 2020.

CITY OF COSTA MESA, CALIFORNIA
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Other amounts reported as deferred inflows of resources related to OPEB will be recognized as expense as follows:

Fiscal Year Ending June 30:	Deferred Outflows/(Inflows) of Resources
2020	(1,543,386)
2021	(223,613)
2022	-
2023	-
2024	-
Thereafter	-

(15) Post Employment Benefits-RHS (Defined Contribution)

On January 1, 2004, the City adopted a new Retirement Health Savings Plan (RHS) for all full-time active employees. This benefit was ratified in the City's contractual agreements (MOU) with the Costa Mesa Employees Association (CMCEA), Costa Mesa Police Association (CMPA), Costa Mesa Police Management Association (CMPMA), and the Costa Mesa Firefighters Association (CMFA). This post-employment medical benefit is to assist employees with their qualifying medical expenses or premiums upon retirement or separation from the City with no minimum age requirement. The RHS plan is a defined contribution plan for all full time employees at the City. Under this plan, the employee and the City each make a mandatory 1% of base pay contribution. If the employee separates from the City prior to the 10-year vesting period, the employee forfeits his or her share of the City's contribution. The City has no payment obligations once the employee separates from the City. Per a side letter agreement with employees, the RHS program was suspended starting November 7, 2010. For the CMPMA, effective July 2014, a 1% employee contribution is required to the plan, but no employer contribution is required. The City's contribution to the defined contribution post retirement plan for the year ended June 30, 2019 was \$0.

(16) Expenditures in Excess of Appropriations

Excess of expenditures over appropriations in individual funds at the function level (level of budgetary control) is as follows at June 30, 2019:

	Function	Expenditures	Appropriations	Excess
General Fund	General Government	\$ 29,219,530	\$ 26,725,052	\$ 2,494,478
Special Revenue Funds:				
Supplemental Law	Protection of Persons			
Enforcement Services Fund	and property	305,297	268,638	36,659
Prop 172 Fund	Protection of Persons			
	and property	1,141,054	1,117,061	23,993

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(17) Risk Management

For the fiscal year ended June 30, 2019, the City participated in the California Municipal Excess Liability (“CAMEL”) Program. The membership of CAMEL consists of 21 cities with similar interests and needs regarding liability insurance. The Board of Directors sets the premiums for each participant and each participant is represented on the Board. Premiums are based upon the losses incurred by each member and are not affected by losses incurred by other members.

In the Self-Insurance Workers’ Compensation/General Liability/Unemployment Internal Service Fund, the City has recorded liabilities of \$16,065,587 for lawsuits and other claims arising in the ordinary course of business. The City is also self-insured for the first \$2,000,000 of each claim arising for workers’ compensation and has purchased outside insurance coverage in excess of the \$2,000,000 up to an unlimited maximum. The City is self-insured for the first \$2,000,000 of each claim arising for general liability. The City has purchased outside insurance coverage in excess of the \$2,000,000 up to a maximum of \$25,000,000 per occurrence. For the past three years, claim payments have not exceeded the amount of applicable insurance coverage. The City has estimated losses for claims and judgments and has established liabilities of \$12,701,961 for workers’ compensation and \$3,363,626 for general liability. Losses for claims incurred but not reported are recorded when the probable amount of loss can be reasonably estimated. These amounts represent estimates of amounts to be paid for reported claims and incurred but not yet reported claims based upon past experience, modified for current trends and information. While the ultimate amount of losses incurred through June 30, 2019 is dependent on future developments, based upon information from the City Attorney, the City’s claims administrators and others involved with the administration of the programs, City management believes the accrual is adequate to cover such losses. The City is contingently liable for additional losses not reported in the accompanying financial statements in the range of approximately \$25,000 to \$2,000,000 for which the likelihood of an unfavorable outcome is only reasonably possible, as determined by legal counsel.

Changes in claims payable for the past two fiscal years are as follows:

Fiscal Year	Beginning Balance	Claims Incurred and Changes in Estimates	Claim Payments	Ending Balance
2017-18	\$ 15,708,146	\$ 576,460	\$ (2,254,945)	\$ 14,029,661
2018-19	14,029,661	4,160,416	(2,124,490)	16,065,587

The City is currently the subject of a number of lawsuits related to sober living facilities within Costa Mesa. These cases are in the discovery phase. At this time, the probability of an unfavorable outcome ranges from remote to probable, however the City Council has not given direction on whether to vigorously defend these cases or attempt to settle. Without direction, it is difficult to estimate the potential exposure to the City. Professional standards require a loss contingency to be accrued if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. As of June 30, 2019, there is no liability accrued because the amount of the loss cannot be reasonably estimated at this time.

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(18) Pledged Revenue

The City and its component units has one debt issuance outstanding that is collateralized by the pledging of certain revenues. The amount and term of the remainder of this commitment is indicated in the debt service to maturity table presented in the notes. The purpose for which the proceeds of the related debt issuance was utilized is disclosed in the debt description in Note 8. For the current year, debt service payments as a percentage of the pledged gross revenue (or net of certain expense where so required by the debt agreement) are indicated in the table below. This percentage also approximates the relationship of debt service to pledged revenue for the remainder of the term of the commitment:

Description of Pledged Revenue	Annual Amount of Pledged Revenue (net of expenses)	Annual Debt Service Payments (of all debt secured by this revenue)	Debt Service as a Percentage of Pledged Revenue
Mello-Roos CFD 91-1	\$ 241,875	\$ 220,130	91.01%

(19) Golf Course Lease Agreement

The City has entered into an agreement with Mesa Verde Partners (MVP) under which MVP will operate and collect user fees from the Costa Mesa Country Club through August 31, 2029. The agreement requires MVP to pay a percentage of gross receipts that MVP receives from green fees, driving range, cart rental, sales from the proshop, food and beverages, and the rental of banquet and meeting rooms, or a flat minimum monthly rate, whichever is greater. The percentage of gross receipts varies from 6 percent to 35 percent depending on the revenue type, and the minimum rent is adjusted every two years. The minimum rent for the period of September 1, 2017 to August 31, 2019 is \$147,000 per month. In fiscal year 2019, the City received a total of \$2,333,806 from the golf course operations, \$2,230,891 of which is reported in the General Fund and the remaining \$102,915 in the Golf Course Improvements Capital Projects Fund. The City reports the golf course and related equipment under capital assets in the government-wide financial statements.

(20) Legislation and Litigation Affecting the Successor Agency

The dissolution of all California redevelopment agencies occurred as of February 1, 2012 under the provisions and process set forth in Division 24, Part 1.8, Section 34160, et seq. and Part 1.85, Section 34170, et seq. of the Health and Safety Code (HSC and Dissolution Law). As of that date, the Successor Agency to the Costa Mesa Redevelopment Agency (Successor Agency) succeeded to the former Costa Mesa Redevelopment Agency (former Agency) and administers the enforceable obligations and other requirements of the Dissolution Law. During the initial years of the dissolution process and in connection with the non-housing due diligence review, the State Department of Finance (DOF) disallowed as an enforceable obligation the outstanding loan from the City of Costa Mesa to the Costa Mesa Redevelopment Agency in the amount of \$9,278,545 that was sourced from the City's General Fund (City/Agency Loan), which loan had originally been established within two years of the formation of the former agency in the 1970s and was evidenced through a series of promissory notes. Based on DOF's disapproval of the City/Agency Loan and the uncertainty in DOF's reinstatement and authorization of annual repayments of such loan if reinstated, in fiscal year 2012-13 the City wrote-off the outstanding balance of the City/Agency Loan.

CITY OF COSTA MESA, CALIFORNIA
Notes to the Basic Financial Statements
Year ended June 30, 2019

Under the Dissolution Law, on May 24, 2013 the DOF issued a Finding of Completion to the Successor Agency, which allowed the Successor Agency and City to seek reinstatement of the City/Agency Loan under HSC Section 34191.4 and, if approved, listing the reinstated loan on the Successor Agency's annual recognized obligation payment schedules (ROPS) for repayment. The reinstated City/Agency Loan was reviewed and approved by the local oversight board upon its finding that the loan had been made for legitimate redevelopment purposes under HSC Section 34191.4, then that action was reviewed and approved by the DOF.

Separate from, albeit concurrent with, that loan reinstatement process, on October 9, 2013, the City filed a lawsuit in the Sacramento Superior Court, Case No. 34-2013-80001675, against the DOF and the Orange County Auditor-Controller. The lawsuit sought, among other relief, alternatively that the City/Agency loan met the definition of an enforceable obligation because it was originally made within two years of the formation of the former Agency, an order that DOF approve annual loan repayments to the City on all future ROPS submitted by the Successor Agency, and an order that the Orange County Auditor Controller refund a \$2,492,747 payment the City made on May 1, 2013. The City dismissed the lawsuit in January 2019.

On April 17, 2014, the local Oversight Board approved the finding that the City/Agency Loan was for legitimate redevelopment purposes under HSC Section 34191.4; then, on May 6, 2014, the DOF sent a letter affirming the Oversight Board's decision that the loan was for legitimate redevelopment purpose and approved reinstatement of the loan under that certain Amended and Restated Loan Agreement.

Subsequent to the write-off of the City/Agency Loan in Fiscal Year 2012-13, the City has adjusted the loan for principal/interest additions and principal repayments from the annual ROPS approved by the DOF. In fiscal year 2017-18, the City restated the loan balance on its financial statements. As of June 30, 2019, the Successor Agency's loan payable balance was \$7,375,891.

A summary of changes in long-term liabilities in the Successor Agency for the year ended June 30, 2019 is as follows:

	Balance July 1, 2018	Additions	Reductions	Balance at June 30, 2019	Portion Due Within One Year	Portion Due Beyond One Year
Loans Payable	<u>\$ 8,648,181</u>	<u>\$ 195,866</u>	<u>\$ (1,468,156)</u>	<u>\$ 7,375,891</u>	<u>\$ 1,326,021</u>	<u>\$ 6,049,870</u>
Total	<u>\$ 8,648,181</u>	<u>\$ 195,866</u>	<u>\$ (1,468,156)</u>	<u>\$ 7,375,891</u>	<u>\$ 1,326,021</u>	<u>\$ 6,049,870</u>



**COMPREHENSIVE ANNUAL
FINANCIAL REPORT**





CITY OF COSTA MESA, CALIFORNIA
Schedule of Changes in the Net Pension Liability and Related Ratios
Miscellaneous Plan
Last Ten Fiscal Years*

Measurement date	June 30, 2014	June 30, 2015	June 30, 2016	June 30, 2017	June 30, 2018
Total pension liability:					
Service cost	\$ 3,366,560	\$ 3,187,235	\$ 3,269,125	\$ 3,659,618	\$ 3,528,896
Interest on total pension liability	17,792,384	18,262,096	18,633,944	18,996,998	19,188,563
Difference between expected and actual experience	-	(2,016,112)	(2,818,846)	(1,038,444)	(3,837,320)
Changes in assumptions	-	(4,399,842)	-	15,484,252	(1,071,584)
Changes in benefits	-	-	-	-	-
Benefit payments, including refunds of employee contributions	(12,853,585)	(13,476,175)	(14,145,202)	(14,720,378)	(15,285,935)
Net Change in Total Pension Liability	8,305,359	1,557,202	4,939,021	22,382,046	2,522,620
Total pension liability - beginning of year	241,975,291	250,280,650	251,837,852	256,776,873	279,158,919
Total pension liability - End of Year (a)	\$ 250,280,650	\$ 251,837,852	\$ 256,776,873	\$ 279,158,919	\$ 281,681,539
Plan Fiduciary Net Position:					
Contributions - employer	\$ 4,903,142	\$ 5,768,827	\$ 6,226,072	\$ 6,712,045	\$ 7,300,573
Contributions - employees	2,137,933	1,978,052	1,966,557	1,936,240	1,906,040
Net investment income	26,075,603	3,881,685	897,287	18,711,484	15,161,548
Benefit payments	(12,853,585)	(13,476,175)	(14,145,205)	(14,720,378)	(15,285,935)
Plan to plan resource movement	-	13,634	3,064	-	(1,077)
Administrative expense	-	(193,604)	(104,766)	(246,188)	(279,147)
Other miscellaneous income (expense)	-	-	-	-	(530,105)
Net change in plan fiduciary net position	20,263,093	(2,027,581)	(5,156,991)	12,393,203	8,271,897
Plan fiduciary net position - beginning of year	153,666,841	173,929,934	171,902,353	166,745,362	179,138,565
Plan fiduciary net position - end of year (b)	\$ 173,929,934	\$ 171,902,353	\$ 166,745,362	\$ 179,138,565	\$ 187,410,462
Net pension liability - ending (a)-(b)	\$ 76,350,716	\$ 79,935,499	\$ 90,031,511	\$ 100,020,354	\$ 94,271,077
Plan fiduciary net position as a percentage of the total pension liability	69.49%	68.26%	64.94%	64.17%	66.53%
Covered payroll	\$ 18,366,435	\$ 17,928,997	\$ 19,890,931	\$ 19,532,886	\$ 20,067,193
Net pension liability as a percentage of covered payroll	415.71%	445.84%	452.63%	512.06%	469.78%

Notes to schedule:

Benefit changes:

There were no changes in benefits terms that applied to all members of the Public Agency Pool. The figures above do not include any liability impact that may have resulted from plan changes which occurred after the June 30, 2017 valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Credit (a.k.a. Golden Handshakes).

Changes in assumptions:

GASB 68, paragraph 68 states that the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expense. The discount rate of 7.50% used for the June 30, 2014 measurement date was net of administrative expenses. The discount rate of 7.65% used for the June 30, 2015 measurement period is without reduction of pension plan administration expense.

In 2016, there were no changes in assumptions.

In 2017, The accounting discount rate reduced from 7.65% to 7.15%.

In 2018, demographic assumptions and inflation were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions December 2017.

* - Fiscal year 2015 was the first year of implementation, therefore only five years are shown.

CITY OF COSTA MESA, CALIFORNIA
Schedule of Contributions
Miscellaneous Plan
Last Ten Fiscal Years*

Fiscal year ended	<u>June 30, 2015</u>	<u>June 30, 2016</u>	<u>June 30, 2017</u>	<u>June 30, 2018</u>	<u>June 30, 2019</u>
Actuarially determined contribution	\$ 5,221,083	\$ 6,056,123	\$ 6,522,784	\$ 6,913,866	\$ 9,256,492
Contributions in relation to the actuarially determined contributions	<u>(5,221,083)</u>	<u>(6,056,123)</u>	<u>(6,522,784)</u>	<u>(6,913,866)</u>	<u>(9,256,492)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 17,928,997	\$ 19,890,931	\$ 19,532,886	\$ 20,067,193	\$ 24,394,495
Contributions as a percentage of covered payroll	29.12%	30.45%	33.39%	34.45%	37.95%

Notes to schedule:

Valuation date for June 30, 2019 6/30/2016

Methods and assumptions used to determine contribution rates:

Single and agent employers	Entry Age Normal
Amortization method/period	For details, see June 30, 2016 Funding Valuation Report.
Asset valuation method	Market Value of Assets. For details, see June 30, 2016 Funding Valuation Report.
Inflation	2.75%
Salary increases	Varies by Entry Age and Service
Payroll growth	3.00%
Investment rate of return	7.375%, net of pension plan investment and administrative expense; including inflation.
Retirement age	The probabilities of Retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.
Mortality	The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.

Other information:

For changes to previous year's information, refer to past GASB 68 reports.

* - Fiscal year 2015 was the first year of implementation, therefore only five years are shown.

CITY OF COSTA MESA, CALIFORNIA
Schedule of Changes in the Net Pension Liability and Related Ratios
Police Safety Plan
Last Ten Fiscal Years*

Measurement date	June 30, 2014	June 30, 2015	June 30, 2016	June 30, 2017	June 30, 2018
Total pension liability:					
Service cost	\$ 4,675,505	\$ 4,048,034	\$ 4,011,055	\$ 4,475,641	\$ 4,653,580
Interest on total pension liability	17,563,332	18,452,568	19,519,447	20,072,034	20,611,486
Difference between expected and actual experience	-	1,744,508	4,436,634	(2,148,051)	(1,494,789)
Changes in assumptions	-	(4,744,823)	-	17,608,748	(1,540,347)
Changes in benefits	-	-	-	-	-
Benefit payments, including refunds of employee contributions	(11,159,179)	(12,625,831)	(13,319,431)	(13,984,335)	(14,129,155)
Net Change in Total Pension Liability	11,079,658	6,874,456	14,647,705	26,024,037	8,100,775
Total pension liability - beginning of year	237,419,600	248,499,258	255,373,714	270,021,419	296,045,456
Total pension liability - end of year (a)	<u>\$ 248,499,258</u>	<u>\$ 255,373,714</u>	<u>\$ 270,021,419</u>	<u>\$ 296,045,456</u>	<u>\$ 304,146,231</u>
Plan fiduciary net position:					
Contributions - employer	\$ 5,066,147	\$ 5,228,944	\$ 5,992,098	\$ 7,592,902	\$ 8,263,652
Contributions - employees	2,204,590	2,191,295	1,988,684	2,012,546	2,120,029
Net investment income	24,794,991	3,618,253	825,770	17,309,154	14,402,562
Benefit payments	(11,159,179)	(12,625,831)	(13,319,431)	(13,984,335)	(14,129,155)
Plan to plan resource movement	-	-	72	-	222
Administrative expense	-	(182,933)	(98,993)	(233,009)	(265,711)
Other miscellaneous income (expense)	-	-	-	-	(504,590)
Net change in plan fiduciary net position	20,906,549	(1,770,272)	(4,611,800)	12,697,258	9,887,009
Plan fiduciary net Position -beginning of year	143,294,304	164,200,853	162,430,581	157,818,781	170,516,039
Plan fiduciary new position - end of year (b)	<u>\$ 164,200,853</u>	<u>\$ 162,430,581</u>	<u>\$ 157,818,781</u>	<u>\$ 170,516,039</u>	<u>\$ 180,403,048</u>
Net pension liability - ending (a)-(b)	<u>\$ 84,298,405</u>	<u>\$ 92,943,133</u>	<u>\$ 112,202,638</u>	<u>\$ 125,529,417</u>	<u>\$ 123,743,183</u>
Plan fiduciary net position as a percentage of the total pension liability	66.08%	63.61%	58.45%	57.60%	59.31%
Covered payroll	\$ 14,884,359	\$ 13,714,558	\$ 14,161,162	\$ 14,696,132	\$ 14,529,255
Net pension liability as a percentage of covered payroll	566.36%	677.70%	792.33%	854.17%	851.68%

Notes to schedule:

Benefit changes:

There were no changes in benefits terms that applied to all members of the Public Agency Pool. The figures above do not include any liability impact that may have resulted from plan changes which occurred after the June 30, 2017 valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Credit (a.k.a. Golden Handshakes).

Changes in assumptions:

GASB 68, paragraph 68 states that the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expense. The discount rate of 7.50% used for the June 30, 2014 measurement date was net of administrative expenses. The discount rate of 7.65% used for the June 30, 2015 measurement period is without reduction of pension plan administration expense.

In 2016, there were no changes in assumptions.

In 2017, The accounting discount rate reduced from 7.65% to 7.15%.

In 2018, demographic assumptions and inflation were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions December 2017.

* - Fiscal year 2015 was the first year of implementation, therefore only five years are shown.

CITY OF COSTA MESA, CALIFORNIA
Schedule of Contributions
Police Safety Plan
Last Ten Fiscal Years*

Fiscal year ended	June 30, 2015	June 30, 2016	June 30, 2017	June 30, 2018	June 30, 2019
Actuarially determined contribution	\$ 5,237,595	\$ 5,994,277	\$ 7,592,899	\$ 8,098,773	\$ 10,894,754
Contributions in relation to the actuarially determined contributions	<u>(5,237,595)</u>	<u>(5,994,277)</u>	<u>(7,592,899)</u>	<u>(8,098,773)</u>	<u>(10,894,754)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	13,714,558	14,161,162	14,696,132	14,529,255	17,534,445
Contributions as a percentage of covered payroll	38.19%	42.33%	51.67%	55.74%	62.13%

Notes to schedule:

Valuation date for June 30, 2019 6/30/2016

Methods and assumptions used to determine contribution rates:

Single and agent employers	Entry Age Normal
Amortization method/period	For details, see June 30, 2016 Funding Valuation Report.
Asset valuation method	Market Value of Assets. For details, see June 30, 2016 Funding Valuation Report.
Inflation	2.75%
Salary increases	Varies by Entry Age and Service
Payroll growth	3.00%
Investment rate of return	7.375%, net of pension plan investment and administrative expense; including inflation.
Retirement age	The probabilities of Retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.
Mortality	The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.

Other information:

For changes to previous year's information, refer to past GASB 68 reports.

* - Fiscal year 2015 was the first year of implementation, therefore only five years are shown.

CITY OF COSTA MESA, CALIFORNIA
Schedule of Proportionate Share of the Net Pension Liability
Fire Safety Plan
Last Ten Fiscal Years*

Measurement date	<u>June 30, 2014</u>	<u>June 30, 2015</u>	<u>June 30, 2016</u>	<u>June 30, 2017</u>	<u>June 30, 2018</u>
Plan's proportion of the net pension liability	0.86630%	0.85980%	0.78750%	0.75976%	0.78122%
Plan's proportionate share of the net pension liability	\$ 53,906,245	\$ 59,018,969	\$ 68,144,130	\$ 75,347,795	\$ 75,280,246
Plan's covered payroll	\$ 9,348,967	\$ 8,616,507	\$ 9,235,056	\$ 9,116,708	\$ 9,057,608
Plan's proportionate share of the net pension liability as a percentage of covered payroll	576.60%	684.95%	737.89%	826.48%	831.13%
Plan's proportionate share of the fiduciary net position as a percentage of the Plan's total pension liability	70.20%	78.40%	74.06%	71.74%	73.39%
Plan's proportionate share of aggregate employer contributions	\$ 4,567,080	\$ 4,600,229	\$ 4,087,020	\$ 5,040,152	\$ 5,855,909

Notes to schedule:

Benefit changes:

There were no changes in benefits terms that applied to all members of the Public Agency Pool. The figures above do not include any liability impact that may have resulted from plan changes which occurred after the June 30, 2017 valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Credit (a.k.a. Golden Handshakes).

Changes in assumptions:

GASB 68, paragraph 68 states that the long-term expected rate of return should be determined net of pension plan investment expense but without reduction for pension plan administrative expense. The discount rate of 7.50% used for the June 30, 2014 measurement date was net of administrative expenses. The discount rate of 7.65% used for the June 30, 2015 measurement period is without reduction of pension plan administration expense.

In 2016, there were no changes in assumptions.

In 2017, The accounting discount rate reduced from 7.65% to 7.15%.

In 2018, demographic assumptions and inflation were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions December 2017.

* - Fiscal year 2015 was the first year of implementation, therefore only five years are shown.

CITY OF COSTA MESA, CALIFORNIA
Schedule of Contributions
Fire Safety Plan
Last Ten Fiscal Years*

Fiscal year ended	<u>June 30, 2015</u>	<u>June 30, 2016</u>	<u>June 30, 2017</u>	<u>June 30, 2018</u>	<u>June 30, 2019</u>
Contractually required contribution (actuarially determined)	\$ 3,877,163	\$ 3,286,280	\$ 3,598,782	\$ 5,040,152	\$ 5,855,909
Contributions in relation to the actuarially determined contributions	<u>(4,603,714)</u>	<u>(3,786,280)</u>	<u>(3,598,782)</u>	<u>(5,040,152)</u>	<u>(5,855,909)</u>
Contribution deficiency (excess)	<u>\$ (726,551)</u>	<u>\$ (500,000)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 8,616,507	\$ 9,235,056	\$ 9,116,708	\$ 9,057,608	\$ 9,614,585
Contributions as a percentage of covered payroll	53.43%	41.00%	39.47%	55.65%	60.91%

Notes to schedule:

Valuation date for June 30, 2019 6/30/2016

Methods and assumptions used to determine contribution rates:

Single and agent employers	Entry Age Normal
Amortization method/period	For details, see June 30, 2016 Funding Valuation Report.
Asset valuation method	Market Value of Assets. For details, see June 30, 2016 Funding Valuation Report.
Inflation	2.75%
Salary increases	Varies by Entry Age and Service
Payroll growth	3.00%
Investment rate of return	7.375%, net of pension plan investment and administrative expense; including inflation.
Retirement age	The probabilities of Retirement are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011.
Mortality	The probabilities of mortality are based on the 2014 CalPERS Experience Study for the period from 1997 to 2011. Pre-retirement and Post-retirement mortality rates include 20 years of projected mortality improvement using Scale BB published by the Society of Actuaries.

Other information:

For changes to previous year's information, refer to past GASB 68 reports.

* - Fiscal year 2015 was the first year of implementation, therefore only five years are shown.

CITY OF COSTA MESA, CALIFORNIA
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS
POLICE 1% SUPPLEMENTAL RETIREMENT PLAN
Last Ten Fiscal Years*

Measurement date	June 30, 2016	June 30, 2017	June 30, 2018	June 30, 2019
Total pension liability:				
Service cost	\$ -	\$ -	\$ -	\$ -
Interest on total pension liability	80,950	77,214	82,454	79,579
Difference between expected and actual experience	(19)	-	(9,704)	-
Changes in assumptions	-	(107,900)	(18,938)	46,602
Changes in benefits	-	-	-	-
Benefit payments, including refunds of employee contributions	(211,287)	(208,260)	(205,233)	(205,233)
Net Change in Total Pension Liability	(130,356)	(238,946)	(151,421)	(79,052)
Total pension liability - beginning of year	2,897,028	2,766,672	2,527,726	2,376,305
Total pension liability - end of year (a)	<u>\$ 2,766,672</u>	<u>\$ 2,527,726</u>	<u>\$ 2,376,305</u>	<u>\$ 2,297,253</u>
Plan fiduciary net position as a percentage of the total pension liability	0.00%	0.00%	0.00%	0.00%
Covered payroll	N/A	N/A	N/A	N/A
Net pension liability as a percentage of covered payroll	N/A	N/A	N/A	N/A

Note the discount rate changed from 3.50% as of June 30, 2018 to 3.15% as of June 30, 2019 measurement date.

* - Fiscal year 2016 was the first year of implementation, therefore only four years are shown.

CITY OF COSTA MESA, CALIFORNIA
Schedule of Changes in Total OPEB Liability and Related Ratios
Last Ten Fiscal Years*

Measurement date	June 30, 2017	June 30, 2018
Total OPEB liability		
Service cost	\$ 1,229,918	\$ 1,098,145
Interest on the total OPEB liability	1,622,474	1,812,069
Actual and expected experience difference	-	-
Changes in assumptions	(3,959,316)	(670,841)
Changes in benefit terms	-	-
Benefit payments	(2,318,709)	(2,469,425)
Net change in total OPEB liability	(3,425,633)	(230,052)
Total OPEB liability - beginning	56,858,361	53,432,728
Total OPEB liability - ending	\$ 53,432,728	\$ 53,202,676
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%
Covered - employee payroll	\$ 41,026,788	\$ 43,392,898
OPEB liability as a percentage of covered-employee payroll	130.24%	122.61%

Notes to schedule:

Changes in assumptions. The discount rate as of the June 30, 2016 measurement date was 2.85%. The discount rate as of the June 30, 2017 measurement date was 3.40%. The discount rate as of the June 30, 2018 measurement date was 3.50%.

Historical information is required only for measurement periods for which GASB 75 is applicable. Future years' information will be displayed up to 10 years as information becomes available.

* - Fiscal year 2018 was the first year of implementation, therefore only two years are shown.

GENERAL FUND

The General Fund is used to account for all general revenues of the City not specifically levied or collected for special purposes, and for expenditures related to the provision of general services by the City. The General Fund is used to account for all resources not required to be accounted for in another fund.

CITY OF COSTA MESA, CALIFORNIA
 General Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:					
Taxes:					
Sales tax	\$ 57,058,647	\$ 61,969,937	\$ 64,902,009	\$ 2,932,072	\$ 54,656,183
Property tax	42,950,877	42,958,877	42,873,901	(84,976)	40,262,978
Transient occupancy tax	9,571,342	9,571,342	8,595,417	(975,925)	8,819,617
Franchise tax	5,054,219	5,054,219	5,042,551	(11,668)	4,965,515
Business license tax	910,923	942,541	929,351	(13,190)	919,450
Marijuana business tax	1,560,000	1,560,000	163,803	(1,396,197)	-
Total taxes	117,106,008	122,056,916	122,507,032	450,116	109,623,743
Licenses and permits	4,173,452	4,173,452	5,104,022	930,570	3,837,564
Fines and forfeitures	1,554,770	1,554,770	1,851,890	297,120	1,560,015
Intergovernmental:					
Motor vehicle in-lieu	62,031	62,031	55,343	(6,688)	60,031
Advances repayment	556,850	962,362	962,362	-	556,850
Grants and other reimbursements	422,508	605,380	730,275	124,895	961,699
Total intergovernmental	1,041,389	1,629,773	1,747,980	118,207	1,578,580
Charges for services	5,050,192	7,149,020	7,240,115	91,095	3,903,050
Rental	2,922,689	2,922,689	2,847,393	(75,296)	2,770,873
Investment income (loss)	458,009	1,315,474	1,534,416	218,942	(30,982)
Miscellaneous	681,242	946,810	920,450	(26,360)	787,371
Total revenues	132,987,751	141,748,904	143,753,298	2,004,394	124,030,214
Expenditures:					
Current:					
General government:					
City council	563,258	753,029	667,505	85,524	477,230
City manager:					
Administration	4,607,129	4,839,344	4,762,525	76,819	4,263,274
City clerk	1,257,156	1,147,001	975,348	171,653	800,629
Personnel services	1,429,811	1,508,556	1,508,553	3	1,451,215
Risk management services	2,548,783	2,548,783	2,492,585	56,198	2,523,738
City attorney	1,220,000	1,170,015	1,170,015	-	1,261,322
Financial services	3,309,961	3,389,724	3,310,640	79,084	2,811,833
Information technology	3,555,682	3,743,745	3,043,528	700,217	3,149,795
Facilities and equipment maintenance	11,631,580	11,711,514	11,115,451	596,063	11,139,981
Non-departmental	(2,006,731)	(4,086,659)	173,380	(4,260,039)	170,420
Total general government	28,116,629	26,725,052	29,219,530	(2,494,478)	28,049,437

CITY OF COSTA MESA, CALIFORNIA
 General Fund
 (continued)
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 For the fiscal year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Protection of persons and property:					
Police protection	47,383,324	48,110,609	46,271,527	1,839,082	43,628,690
Fire protection	24,437,679	27,852,728	28,809,135	(956,407)	23,508,286
Building and safety	2,212,214	2,243,433	2,026,340	217,093	1,697,669
Total protection of persons and property	<u>74,033,217</u>	<u>78,206,770</u>	<u>77,107,002</u>	<u>1,099,768</u>	<u>68,834,645</u>
Community programs:					
Community recreation	7,267,133	7,339,958	6,611,826	728,132	5,702,654
Planning	1,873,985	2,356,155	2,015,363	340,792	1,566,803
Community improvement	1,513,466	1,663,029	1,198,878	464,151	1,338,006
Development services administration	965,684	1,010,360	1,010,295	65	998,918
Total community programs	<u>11,620,268</u>	<u>12,369,502</u>	<u>10,836,362</u>	<u>1,533,140</u>	<u>9,606,381</u>
Public services:					
Administration	2,206,164	2,230,888	2,173,723	57,165	2,073,089
Engineering	2,504,589	2,525,091	2,525,079	12	2,576,496
Transportation	2,851,867	2,967,628	2,746,831	220,797	2,523,522
Total public services	<u>7,562,620</u>	<u>7,723,607</u>	<u>7,445,633</u>	<u>277,974</u>	<u>7,173,107</u>
Debt Service:					
Principal	-	-	10,261	(10,261)	-
Interest and fiscal charges	-	-	-	-	-
Total debt service	<u>-</u>	<u>-</u>	<u>10,261</u>	<u>(10,261)</u>	<u>-</u>
Total expenditures	<u>121,332,734</u>	<u>125,024,931</u>	<u>124,618,788</u>	<u>406,143</u>	<u>113,663,570</u>
Excess (deficiency) of revenues over (under) expenditures	<u>11,655,017</u>	<u>16,723,973</u>	<u>19,134,510</u>	<u>2,410,537</u>	<u>10,366,644</u>
Other financing sources (uses):					
Transfers in	40,000	40,000	41,287	1,287	366,359
Transfers out	(11,695,017)	(21,372,697)	(21,103,378)	269,319	(17,571,130)
Total other financing sources (uses)	<u>(11,655,017)</u>	<u>(21,332,697)</u>	<u>(21,062,091)</u>	<u>270,606</u>	<u>(17,204,771)</u>
Net change in fund balance	-	(4,608,724)	(1,927,581)	2,681,143	(6,838,127)
Fund balance at beginning of year	<u>55,224,080</u>	<u>55,224,080</u>	<u>55,224,080</u>	<u>-</u>	<u>62,062,207</u>
Fund balance at end of year	<u>\$ 55,224,080</u>	<u>\$ 50,615,356</u>	<u>\$ 53,296,499</u>	<u>\$ 2,681,143</u>	<u>\$ 55,224,080</u>

See notes to required supplementary information

CITY OF COSTA MESA, CALIFORNIA
Notes to Required Supplementary Information
Year ended June 30, 2019

(1) Budgetary Data

Annual budgets are legally adopted or amended for all governmental funds on a basis consistent with generally accepted accounting principles, except for the following funds for which annual budgets were not adopted or amended:

Debt Service Funds:

 Financing Authority Debt Service Fund

 Public Financing Authority Debt Service Fund

Capital Project Fund:

 Golf Course Improvements Fund

The City Council adopts an annual budget submitted by the City Manager prior to the beginning of each new fiscal year. Public hearings are conducted prior to budget adoption by the Council. Supplemental appropriations, when required during the period, are also approved by the City Council. Interfunctional budget adjustments are approved by the City Manager. Expenditures may not legally exceed appropriations at the department functional level. At fiscal year-end all operating budget appropriations lapse.



Costa Mesa

**COMPREHENSIVE ANNUAL
FINANCIAL REPORT**



SUPPLEMENTARY SCHEDULES



MAJOR AND NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for revenue derived from specific taxes or other earmarked revenues sources (other than expendable trust or for major capital projects) that are restricted by law or administrative action to expenditures for specified purposes. The following funds have been classified as nonmajor governmental funds in the accompanying fund financial statements.

Gas Tax Fund

Established to account for the receipt and disbursement of funds required to be used for construction and maintenance of the City's road network system. Financing is provided by the City's share of State gasoline taxes, including allocations from the Highway Users Tax Account (HUTA) and the Road Maintenance and Rehabilitation Account (RMRA).

HOME Program Fund

Established to account for the receipt and disbursement of funds received under the Federal Home Investment Partnership Program of the Department of Housing and Urban Development. These revenues must be expended for acquisition, rehabilitation, and new construction of rental housing.

Proposition 172 Fund

Established to account for the receipt and disbursement of voter-approved one-half cent permanent increase in the state sales tax in November 1993. These revenues must be expended for public safety purposes.

Air Quality Improvement Fund

Established to account for the receipt and disbursement of the City's share of funds received under Health & Safety Code 44223 (AB 2766) to finance mobile source air pollution reduction programs consistent with the California Clean Air Act of 1988.

Community Development Fund

This fund accounts for the receipt and disbursement of the Department of Housing and Urban Development grants. These revenues must be expended to accomplish one of the following objectives: elimination of slum or blighted areas to benefit low and moderate income persons, or to meet certain urgent community development needs.

Supplemental Law Enforcement Services Fund (SLESF)

Established to account for the receipt and disbursement of funds received under the State Citizen's Option for Public Safety (COPS) Program allocated pursuant to Government Code Section 30061 enacted by Assembly Bill 3229, Chapter 134 of the 1996 Statutes. These COPS/SLESF funds are allocated based on population and can only be spent for "front line municipal police services" as per Government Code Section 30061(c)(2).

Rental Rehabilitation Program Fund

Established to account for the receipt and disbursement of grants received from the Department of Housing and Urban Development under Section 17 of the U.S. Housing Act of 1937. These revenues must be expended to provide assistance to rehabilitate primarily privately-owned residential rental property.

Narcotics Forfeiture Fund

Established to account for the receipt and disbursement of narcotic forfeitures received from County, State, and Federal agencies pursuant to Section 11470 of State Health and Safety Code and Federal Statute 21USC Section 881.

Local Law Enforcement Block Grant Fund

Established to account for the receipt and disbursement of Federal grant monies provided by the 1998 Appropriations Act, Public Law 105-119. These funds are restricted for projects utilized to reduce crime and improve public safety.

Office of Traffic Safety Fund

Established to account for the receipt and disbursement of Federal grant monies received through the State Office of Traffic Safety. These funds are restricted for operations utilized to enhance traffic safety and to reduce drunk driving within the City.

Housing Authority Fund

Established pursuant to the California Health and Safety Code, Section 34176(a). The Housing Authority serves two distinct functions: Low and Moderate Income Housing Asset Fund (LMIHAF) and homeless program. The LMIHAF is to promote affordable housing for families of low and moderate income within the City. The homeless program is to provide temporary assistance including housing to homeless individuals.

CAPITAL PROJECTS FUNDS

Capital Projects Funds are established to account for financial resources segregated for acquisition and construction of major capital facilities (other than those financed by proprietary funds).

The following have been classified as major funds in the accompanying government-wide financial statements:

Capital Improvements Fund

Established to account for construction of capital facilities funded by the City’s General Fund and various governmental grants.

Measure “M2” Fund

Established to account for the receipt and expenditure of the 2006 voter-approved one-half percent sales tax for local transportation improvements. Measure M2 is a 30-year extension of the earlier Measure M program.

The following have been classified as nonmajor funds in the accompanying fund financial statements:

Parking Districts Fund

Established under the Vehicle Parking District Law of 1943 to provide vehicle facilities in the downtown area. Funding is provided through specific property tax levies.

Golf Course Improvements Fund

Established to account the receipt and disbursement of funds for Costa Mesa Country Club capital improvements. Funding is provided by the receipt of two and one-half percent of monthly gross receipts of green and tournament fees.

Park Development Fund

Established to account for the receipt and disbursement of funds for development and maintenance of the City’s park system. Funding is provided by fees charged to residential and commercial developers.

Drainage Fees Fund

Established to account for the receipt and disbursement of funds for construction and maintenance of the City’s drainage system. Funding is provided by fees charged to residential and commercial developers.

Traffic Impact Fees Fund

Established to account for the receipt and disbursement of funds for transportation improvements Citywide. Funding is provided by fees charged to residential and commercial developers.

Fire System Development Fees Fund

Established to account for receipt and disbursement of development impact fees established by Ordinance 89-1 for future construction of fire protection facilities and equipment for the north Costa Mesa area.

Jack Hammett Sports Complex Fund

Establish to account for receipt and disbursement of funds related to on-going maintenance of Jack Hammett Sports Complex. Funding is provided by the facility's rental income.

Lions Park Capital Improvements Fund

Established to account for the receipt and disbursement of funds for construction of a new library and renovation of the existing library into a neighborhood community center. Project funding is partially provided by bond proceeds with the remaining balance provided by the Capital Improvements Fund.

DEBT SERVICE FUNDS

Debt Service Funds are used to account for accumulated resources for and payment of general long-term debt. The following have been classified as nonmajor funds in the accompanying fund financial statements:

Public Financing Authority Debt Service Fund

To accumulate monies for payment of the 2006 Revenue Refunding bonds. The 2006 Revenue Refunding bonds refunded the 1991 Local Agency Revenues Bonds that provided monies for the purchase of the Costa Mesa Community Facilities 1991 Special Tax Bonds.

Financing Authority Debt Service Fund

To accumulate monies for the payment of the 2017 Lease Revenue Bonds. The 2017 Lease Revenue bonds refunded the Public Financing Authority 2007 Certificates of Participation and provided partial funding for the Lion's Park Project.

CITY OF COSTA MESA, CALIFORNIA
 Nonmajor Governmental Funds
 Combining Balance Sheet
 June 30, 2019
 (With Comparative Data for Prior Year)

	Special Revenue			
	Gas Tax	HOME Program	Proposition 172	Air Quality Improvement
<u>Assets:</u>				
Cash and investments	\$ 9,024,498	\$ 1,656,667	\$ -	\$ 358,807
Cash and investments with fiscal agents	-	-	-	-
Due from other governments	377,344	1,316	87,685	38,770
Accounts receivable, net	-	-	-	-
Interest receivable	45,001	8,194	-	1,277
Loans receivable, net	-	-	-	-
Total assets	\$ 9,446,843	\$ 1,666,177	\$ 87,685	\$ 398,854
<u>Liabilities:</u>				
Accounts payable	\$ 358,962	\$ 398	\$ 4,095	\$ 6,027
Accrued liabilities	4,278	708	9,221	-
Retentions payable	46,907	-	-	461
Deposits payable	-	-	-	-
Due to other funds	-	-	81,083	-
Due to other governments	-	-	-	-
Advances from other funds	-	-	-	-
Total liabilities	410,147	1,106	94,399	6,488
<u>Deferred Inflows of Resources:</u>				
Unavailable revenues	30,837	-	-	-
<u>Fund Balances:</u>				
Restricted for:				
Protection of persons or property	-	-	-	-
Community programs	-	1,665,071	-	-
Public services	9,005,859	-	-	392,366
Debt service	-	-	-	-
Assigned for:				
Protection of persons and property	-	-	-	-
Public services	-	-	-	-
Unassigned	-	-	(6,714)	-
Total fund balances (deficit)	9,005,859	1,665,071	(6,714)	392,366
Total liabilities, deferred inflows of resources, and fund balances	\$ 9,446,843	\$ 1,666,177	\$ 87,685	\$ 398,854

Special Revenue

Community Development	Supplemental Law Enforcement Services	Rental Rehabilitation Program	Narcotics Forfeiture	Local Law Enforcement Block Grant	Office of Traffic Safety	Housing Authority
\$ 72,742	\$ 2,811	\$ 230,515	\$ 1,099,185	\$ 33,027	\$ -	\$ 2,735,225
-	-	-	-	-	-	25,584
94,556	-	-	-	-	46,566	-
-	-	-	-	-	-	13,279
-	12	821	5,456	118	-	14,649
-	-	-	-	-	-	862,533
<u>\$ 167,298</u>	<u>\$ 2,823</u>	<u>\$ 231,336</u>	<u>\$ 1,104,641</u>	<u>\$ 33,145</u>	<u>\$ 46,566</u>	<u>\$ 3,651,270</u>
\$ 77,453	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 223,005
3,139	5,562	-	-	-	2,546	8,647
-	-	-	-	-	-	-
-	-	-	382,226	-	-	25,584
-	-	-	-	-	44,020	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
<u>80,592</u>	<u>5,562</u>	<u>-</u>	<u>382,226</u>	<u>-</u>	<u>46,566</u>	<u>257,236</u>
11,882	-	-	-	-	-	-
-	-	-	722,415	33,145	-	-
74,824	-	231,336	-	-	-	3,394,034
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	(2,739)	-	-	-	-	-
<u>74,824</u>	<u>(2,739)</u>	<u>231,336</u>	<u>722,415</u>	<u>33,145</u>	<u>-</u>	<u>3,394,034</u>
<u>\$ 167,298</u>	<u>\$ 2,823</u>	<u>\$ 231,336</u>	<u>\$ 1,104,641</u>	<u>\$ 33,145</u>	<u>\$ 46,566</u>	<u>\$ 3,651,270</u>

(continued)

CITY OF COSTA MESA, CALIFORNIA
 Nonmajor Governmental Funds
 Combining Balance Sheet
 (Continued)
 (With Comparative Data for Prior Year)

Capital Projects

	Parking Districts	Golf Course Improvements	Park Development	Drainage Fees	Traffic Impact Fees
<u>Assets:</u>					
Cash and investments	\$ 88,929	\$ 189,458	\$ 6,034,612	\$ 1,482,571	\$ 4,585,872
Cash and investments with fiscal agents	-	-	-	-	-
Due from other governments	7	-	-	-	-
Accounts receivable	-	11,386	-	-	48,607
Interest receivable	316	674	30,133	7,352	22,741
Loans receivable	-	-	-	-	-
Total assets	\$ 89,252	\$ 201,518	\$ 6,064,745	\$ 1,489,923	\$ 4,657,220
<u>Liabilities:</u>					
Accounts payable	\$ -	\$ -	\$ 33,709	\$ 910	\$ 55,537
Accrued liabilities	-	-	-	-	-
Retentions payable	-	-	190,750	17,500	5,379
Deposits payable	-	-	-	-	-
Due to other funds	-	-	-	-	-
Due to other governments	-	-	-	-	-
Advances from other funds	-	-	-	-	-
Total liabilities	-	-	224,459	18,410	60,916
<u>Deferred Inflows of Resources:</u>					
Unavailable revenues	-	-	-	-	44,806
<u>Fund Balances:</u>					
Restricted for:					
Protection of persons or property	-	-	-	-	-
Community programs	-	-	-	-	-
Public services	-	-	-	-	-
Debt service	-	-	-	-	-
Assigned for:					
Protection of persons and property	-	-	-	-	-
Public services	89,252	201,518	5,840,286	1,471,513	4,551,498
Unassigned	-	-	-	-	-
Total fund balances (deficit)	89,252	201,518	5,840,286	1,471,513	4,551,498
Total liabilities, deferred inflows of resources, and fund balances	\$ 89,252	\$ 201,518	\$ 6,064,745	\$ 1,489,923	\$ 4,657,220

Capital Projects			Debt Service		Totals	
Fire System Development Fees	Jack Hammett Sports Complex	Lions Park Capital Improvements	Public Financing Authority	Financing Authority	2019	2018
\$ 156,290	\$ 327,416	\$ 170,869	\$ -	\$ -	\$ 28,249,494	\$ 23,994,858
-	-	2,044,182	938,219	468	3,008,453	16,449,229
-	-	-	-	-	646,244	723,858
117,338	151,560	-	-	-	342,170	297,899
556	1,165	608	-	-	139,073	56,568
-	-	-	-	-	862,533	2,914,130
<u>\$ 274,184</u>	<u>\$ 480,141</u>	<u>\$ 2,215,659</u>	<u>\$ 938,219</u>	<u>\$ 468</u>	<u>\$ 33,247,967</u>	<u>\$ 44,436,542</u>
\$ -	\$ -	\$ 219,787	\$ -	\$ -	\$ 979,883	\$ 1,522,818
-	-	-	-	-	34,101	44,046
-	-	884,230	-	-	1,145,227	689,527
-	15,000	-	-	-	422,810	421,282
-	-	-	-	-	125,103	1,118,559
-	-	-	-	-	-	1,468,523
-	-	-	-	-	-	1,947,029
-	15,000	1,104,017	-	-	2,707,124	7,211,784
117,338	150,750	-	-	-	355,613	261,413
-	-	-	-	-	755,560	150,169
-	-	-	-	-	5,365,265	3,612,627
-	-	1,111,642	-	-	10,509,867	20,930,767
-	-	-	938,219	468	938,687	1,148,597
156,846	-	-	-	-	156,846	150,981
-	314,391	-	-	-	12,468,458	10,976,557
-	-	-	-	-	(9,453)	(6,353)
<u>156,846</u>	<u>314,391</u>	<u>1,111,642</u>	<u>938,219</u>	<u>468</u>	<u>30,185,230</u>	<u>36,963,345</u>
<u>\$ 274,184</u>	<u>\$ 480,141</u>	<u>\$ 2,215,659</u>	<u>\$ 938,219</u>	<u>\$ 468</u>	<u>\$ 33,247,967</u>	<u>\$ 44,436,542</u>

CITY OF COSTA MESA, CALIFORNIA
Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Special Revenue			
	Gas Tax	HOME Program	Proposition 172	Air Quality Improvement
Revenues:				
Taxes	\$ -	\$ -	\$ 1,126,008	\$ -
Charges for services	-	-	-	-
Fines and forfeitures	-	-	-	-
Intergovernmental	4,486,417	69,058	-	149,546
Investment income	341,405	64,631	176	13,414
Rental income	-	-	-	-
Miscellaneous	-	1,454,658	-	-
Total revenues	<u>4,827,822</u>	<u>1,588,347</u>	<u>1,126,184</u>	<u>162,960</u>
Expenditures:				
Current:				
Protection of persons and property	-	-	1,141,054	-
Community programs	-	168,919	-	-
Public services	3,150,038	-	-	125,632
Principal	-	-	-	-
Interest	-	-	-	-
Bond issuance costs	-	-	-	-
Payment to refunded bond escrow agent	-	-	-	-
Total expenditures	<u>3,150,038</u>	<u>168,919</u>	<u>1,141,054</u>	<u>125,632</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,677,784</u>	<u>1,419,428</u>	<u>(14,870)</u>	<u>37,328</u>
Other financing sources (uses):				
Issuance of bonds	-	-	-	-
Premium on bonds issued	-	-	-	-
Payment to refunded bond escrow agent	-	-	-	-
Transfer in	-	-	-	-
Transfer out	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>1,677,784</u>	<u>1,419,428</u>	<u>(14,870)</u>	<u>37,328</u>
Fund balances (deficit) at beginning of the year	<u>7,328,075</u>	<u>245,643</u>	<u>8,156</u>	<u>355,038</u>
Fund balances (deficit) at end of year	<u>\$ 9,005,859</u>	<u>\$ 1,665,071</u>	<u>\$ (6,714)</u>	<u>\$ 392,366</u>

Special Revenue						
Community Development	Supplemental Law Enforcement Services	Rental Rehabilitation Program	Narcotics Forfeiture	Local Law Enforcement Block Grant	Office of Traffic Safety	Housing Authority
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 320,775
-	-	-	-	-	-	-
-	-	-	617,103	-	-	-
1,086,273	263,294	-	-	-	162,919	-
124	146	8,932	42,071	1,240	-	109,584
-	-	-	-	-	-	378,469
75,316	-	171,751	-	-	-	33,074
<u>1,161,713</u>	<u>263,440</u>	<u>180,683</u>	<u>659,174</u>	<u>1,240</u>	<u>162,919</u>	<u>841,902</u>
-	305,297	-	46,867	-	161,992	-
535,540	-	80,000	-	-	-	1,644,921
594,027	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
<u>1,129,567</u>	<u>305,297</u>	<u>80,000</u>	<u>46,867</u>	<u>-</u>	<u>161,992</u>	<u>1,644,921</u>
32,146	(41,857)	100,683	612,307	1,240	927	(803,019)
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	44,544	-	-	-	-	1,003,400
-	-	-	-	-	-	-
<u>-</u>	<u>44,544</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,003,400</u>
32,146	2,687	100,683	612,307	1,240	927	200,381
42,678	(5,426)	130,653	110,108	31,905	(927)	3,193,653
<u>\$ 74,824</u>	<u>\$ (2,739)</u>	<u>\$ 231,336</u>	<u>\$ 722,415</u>	<u>\$ 33,145</u>	<u>\$ -</u>	<u>\$ 3,394,034</u>

(continued)

CITY OF COSTA MESA, CALIFORNIA
Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
(continued)
(With Comparative Data for Prior Year)

	Capital Projects				
	Parking Districts	Golf Course Improvements	Park Development	Drainage Fees	Traffic Impact Fees
Revenues:					
Taxes	\$ 15,608	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	2,299,373	268,800	182,166
Fines and forfeitures	-	-	-	-	-
Intergovernmental	-	-	-	-	-
Investment income (loss)	3,200	6,430	254,348	57,202	177,173
Rental income	-	102,915	-	-	-
Miscellaneous	-	-	-	-	-
Total revenues	<u>18,808</u>	<u>109,345</u>	<u>2,553,721</u>	<u>326,002</u>	<u>359,339</u>
Expenditures:					
Current:					
Protection of persons and property	-	-	-	-	-
Community programs	-	-	-	-	-
Public services	-	-	1,899,529	56,979	67,090
Principal	-	-	-	-	-
Interest	-	-	9,735	-	-
Bond issuance costs	-	-	-	-	-
Payment to refunded bond escrow agent	-	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>1,909,264</u>	<u>56,979</u>	<u>67,090</u>
Excess (deficiency) of revenues over (under) expenditures	<u>18,808</u>	<u>109,345</u>	<u>644,457</u>	<u>269,023</u>	<u>292,249</u>
Other financing sources (uses):					
Issuance of bonds	-	-	-	-	-
Premium on bonds issued	-	-	-	-	-
Payment to refunded bond escrow agent	-	-	-	-	-
Transfer in	-	-	-	-	-
Transfer out	(1,287)	-	(3,842)	-	-
Total other financing sources (uses)	<u>(1,287)</u>	<u>-</u>	<u>(3,842)</u>	<u>-</u>	<u>-</u>
Net change in fund balances	<u>17,521</u>	<u>109,345</u>	<u>640,615</u>	<u>269,023</u>	<u>292,249</u>
Fund balances (deficit) at beginning of the year	<u>71,731</u>	<u>92,173</u>	<u>5,199,671</u>	<u>1,202,490</u>	<u>4,259,249</u>
Fund balances (deficit) at end of year	<u>\$ 89,252</u>	<u>\$ 201,518</u>	<u>\$ 5,840,286</u>	<u>\$ 1,471,513</u>	<u>\$ 4,551,498</u>

Capital Projects			Debt Service		Totals	
Fire System Development Fees	Jack Hammett Sports Complex	Lions Park Capital Improvements	Public Financing Authority	Financing Authority	2019	2018
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,462,391	\$ 1,261,173
-	-	-	-	-	2,750,339	10,308,280
-	-	-	-	-	617,103	52,229
-	-	-	-	-	6,217,507	5,059,253
5,865	12,398	185,582	57,860	1,547	1,343,328	269,246
-	150,750	-	-	-	632,134	633,821
-	-	-	-	-	1,734,799	459,474
5,865	163,148	185,582	57,860	1,547	14,757,601	18,043,491
-	-	-	-	-	1,655,210	1,363,714
-	-	-	-	-	2,429,380	2,280,964
-	-	12,321,594	-	-	18,214,889	21,734,657
-	-	-	185,000	1,600,000	1,785,000	4,070,037
-	-	-	35,130	1,253,450	1,298,315	1,052,700
-	-	-	-	-	-	344,895
-	-	-	-	-	-	2,302,225
-	-	12,321,594	220,130	2,853,450	25,382,794	33,149,192
5,865	163,148	(12,136,012)	(162,270)	(2,851,903)	(10,625,193)	(12,947,217)
-	-	-	-	-	-	29,735,000
-	-	-	-	-	-	3,694,172
-	-	-	-	-	-	(14,530,520)
-	-	-	-	2,804,263	3,852,207	3,720,816
-	-	-	-	-	(5,129)	(491,879)
-	-	-	-	2,804,263	3,847,078	22,127,589
5,865	163,148	(12,136,012)	(162,270)	(47,640)	(6,778,115)	10,200,611
150,981	151,243	13,247,654	1,100,489	48,108	36,963,345	26,762,734
\$ 156,846	\$ 314,391	\$ 1,111,642	\$ 938,219	\$ 468	\$ 30,185,230	\$ 36,963,345

CITY OF COSTA MESA, CALIFORNIA
Gas Tax Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Intergovernmental	\$ 4,353,982	\$ 4,486,417	\$ 132,435	\$ 3,087,417
Investment income	230,562	341,405	110,843	23,384
Total revenues	<u>4,584,544</u>	<u>4,827,822</u>	<u>243,278</u>	<u>3,110,801</u>
Expenditures:				
Current:				
Public services	<u>7,842,893</u>	<u>3,150,038</u>	<u>4,692,855</u>	<u>4,368,210</u>
Total expenditures	<u>7,842,893</u>	<u>3,150,038</u>	<u>4,692,855</u>	<u>4,368,210</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(3,258,349)</u>	<u>1,677,784</u>	<u>4,936,133</u>	<u>(1,257,409)</u>
Net change in fund balance	(3,258,349)	1,677,784	4,936,133	(1,257,409)
Fund balance at beginning of year	<u>7,328,075</u>	<u>7,328,075</u>	-	<u>8,585,484</u>
Fund balance at end of year	<u>\$ 4,069,726</u>	<u>\$ 9,005,859</u>	<u>\$ 4,936,133</u>	<u>\$ 7,328,075</u>

CITY OF COSTA MESA, CALIFORNIA
HOME Program Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Intergovernmental	\$ 555,233	\$ 69,058	\$ (486,175)	\$ 116,116
Investment income	32,873	64,631	31,758	16
Miscellaneous	1,313,950	1,454,658	140,708	290,228
Total revenues	1,902,056	1,588,347	(313,709)	406,360
Expenditures:				
Current:				
Community programs	568,293	168,919	399,374	275,943
Total expenditures	568,293	168,919	399,374	275,943
Excess (deficiency) of revenues over (under) expenditures	1,333,763	1,419,428	85,665	130,417
Net change in fund balance	1,333,763	1,419,428	85,665	130,417
Fund balance at beginning of year	245,643	245,643	-	115,226
Fund balance at end of year	<u>\$ 1,579,406</u>	<u>\$ 1,665,071</u>	<u>\$ 85,665</u>	<u>\$ 245,643</u>

CITY OF COSTA MESA, CALIFORNIA
Proposition 172 Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Taxes	\$ 1,075,600	\$ 1,126,008	\$ 50,408	\$ 1,065,729
Investment income	172	176	4	-
Total revenues	<u>1,075,772</u>	<u>1,126,184</u>	<u>50,412</u>	<u>1,065,729</u>
Expenditures:				
Current:				
Protection of persons and property	<u>1,117,061</u>	<u>1,141,054</u>	<u>(23,993)</u>	<u>799,138</u>
Total expenditures	<u>1,117,061</u>	<u>1,141,054</u>	<u>(23,993)</u>	<u>799,138</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(41,289)</u>	<u>(14,870)</u>	<u>26,419</u>	<u>266,591</u>
Net change in fund balance	(41,289)	(14,870)	26,419	266,591
Fund balance (deficit) at beginning of year	<u>8,156</u>	<u>8,156</u>	<u>-</u>	<u>(258,435)</u>
Fund balance (deficit) at end of year	<u>\$ (33,133)</u>	<u>\$ (6,714)</u>	<u>\$ 26,419</u>	<u>\$ 8,156</u>

CITY OF COSTA MESA, CALIFORNIA
 Air Quality Improvement Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Intergovernmental	\$ 144,101	\$ 149,546	\$ 5,445	\$ 146,530
Investment income	9,232	13,414	4,182	227
Total revenues	<u>153,333</u>	<u>162,960</u>	<u>9,627</u>	<u>146,757</u>
Expenditures:				
Current:				
Public services	<u>290,909</u>	<u>125,632</u>	<u>165,277</u>	<u>56,061</u>
Total expenditures	<u>290,909</u>	<u>125,632</u>	<u>165,277</u>	<u>56,061</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(137,576)</u>	<u>37,328</u>	<u>174,904</u>	<u>90,696</u>
Net change in fund balance	(137,576)	37,328	174,904	90,696
Fund balance at beginning of year	<u>355,038</u>	<u>355,038</u>	-	<u>264,342</u>
Fund balance at end of year	<u>\$ 217,462</u>	<u>\$ 392,366</u>	<u>\$ 174,904</u>	<u>\$ 355,038</u>

CITY OF COSTA MESA, CALIFORNIA
Community Development Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Intergovernmental	\$ 1,244,451	\$ 1,086,273	\$ (158,178)	\$ 1,278,624
Investment income (loss)	-	124	124	(5)
Miscellaneous	-	75,316	75,316	30,000
Total revenues	1,244,451	1,161,713	(82,738)	1,308,619
Expenditures:				
Current:				
Community programs	751,336	535,540	215,796	1,353,112
Public services	1,237,450	594,027	643,423	-
Total expenditures	1,988,786	1,129,567	859,219	1,353,112
Excess (deficiency) of revenues over (under) expenditures	(744,335)	32,146	776,481	(44,493)
Net change in fund balance	(744,335)	32,146	776,481	(44,493)
Fund balance at beginning of year	42,678	42,678	-	87,171
Fund balance at end of year	\$ (701,657)	\$ 74,824	\$ 776,481	\$ 42,678

CITY OF COSTA MESA, CALIFORNIA
 Supplemental Law Enforcement Services Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Intergovernmental	\$ 230,391	\$ 263,294	\$ 32,903	\$ 244,056
Investment income	66	146	80	-
Total revenues	<u>230,457</u>	<u>263,440</u>	<u>32,983</u>	<u>244,056</u>
Expenditures:				
Current:				
Protection of persons and property	268,638	305,297	(36,659)	294,384
Total expenditures	<u>268,638</u>	<u>305,297</u>	<u>(36,659)</u>	<u>294,384</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(38,181)</u>	<u>(41,857)</u>	<u>(3,676)</u>	<u>(50,328)</u>
Other financing sources (uses):				
Transfer in	44,544	44,544	-	48,590
Total other financing sources (uses)	<u>44,544</u>	<u>44,544</u>	<u>-</u>	<u>48,590</u>
Net change in fund balance	6,363	2,687	(3,676)	(1,738)
Fund balance (deficit) at beginning of year	<u>(5,426)</u>	<u>(5,426)</u>	<u>-</u>	<u>(3,688)</u>
Fund balance (deficit) at end of year	<u>\$ 937</u>	<u>\$ (2,739)</u>	<u>\$ (3,676)</u>	<u>\$ (5,426)</u>

CITY OF COSTA MESA, CALIFORNIA
 Rental Rehabilitation Program Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances by Budget and Actual
 Year ended June 30, 2018
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Investment income	\$ 1,245	\$ 0,867	\$ 6,010	\$ (35)
- miscellaneous	670,520	644,410	(26,110)	67,222
Total revenues	671,765	645,277	(26,488)	74,444
Expenditures:				
Current:				
Community programs	02,222	02,222	y	y
Total expenditures	02,222	02,222	y	y
Excess (deficiency) of revenues over (under) expenditures	669,543	643,055	(26,488)	74,444
Net change in fund balance	669,543	643,055	(26,488)	74,444
Fund balance at beginning of year	62,316	62,316	y	80,444
Fund balance at end of year	\$ 605,661	\$ 76,663	\$ (26,488)	\$ 62,316

CITY OF COSTA MESA, CALIFORNIA
Narcotics Forfeiture Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Fines and forfeitures	\$ 571,025	\$ 617,103	\$ 46,078	\$ 52,215
Investment income	26,210	42,071	15,861	201
Total revenues	<u>597,235</u>	<u>659,174</u>	<u>61,939</u>	<u>52,416</u>
Expenditures:				
Current:				
Protection of persons and property	54,068	46,867	7,201	-
Total expenditures	<u>54,068</u>	<u>46,867</u>	<u>7,201</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	<u>543,167</u>	<u>612,307</u>	<u>69,140</u>	<u>52,416</u>
Net change in fund balance	543,167	612,307	69,140	52,416
Fund balance at beginning of year	<u>110,108</u>	<u>110,108</u>	<u>-</u>	<u>57,692</u>
Fund balance at end of year	<u><u>\$ 653,275</u></u>	<u><u>\$ 722,415</u></u>	<u><u>\$ 69,140</u></u>	<u><u>\$ 110,108</u></u>

CITY OF COSTA MESA, CALIFORNIA
 Local Law Enforcement Block Grand Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Investment income	\$ 655	\$ 1,240	\$ 585	\$ 92
Total revenues	655	1,240	585	92
Expenditures:				
Current:				
Protection of persons and property	-	-	-	-
Total expenditures	-	-	-	-
Excess (deficiency) of revenues over (under) expenditures	655	1,240	585	92
Net change in fund balance	655	1,240	585	92
Fund balance at beginning of year	31,905	31,905	-	31,813
Fund balance at end of year	\$ 32,560	\$ 33,145	\$ 585	\$ 31,905

CITY OF COSTA MESA, CALIFORNIA
Office of Traffic Safety Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Intergovernmental	\$ 225,000	\$ 162,919	\$ (62,081)	\$ 186,498
Total revenues	<u>225,000</u>	<u>162,919</u>	<u>(62,081)</u>	<u>186,498</u>
Expenditures:				
Current:				
Protection of persons and property	256,743	161,992	94,751	187,425
Total expenditures	<u>256,743</u>	<u>161,992</u>	<u>94,751</u>	<u>187,425</u>
Excess (deficiency) of revenues over (under) expenditures	(31,743)	927	32,670	(927)
Fund balance (deficit) at beginning of year	<u>(927)</u>	<u>(927)</u>	-	-
Fund balance at end of year	<u>\$ (32,670)</u>	<u>\$ -</u>	<u>\$ 32,670</u>	<u>\$ (927)</u>

CITY OF COSTA MESA, CALIFORNIA
Housing Authority Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Taxes	\$ 240,590	\$ 320,775	\$ 80,185	\$ 185,019
Investment income	66,857	109,584	42,727	15,618
Rental income	368,000	378,469	10,469	380,711
Miscellaneous	60,000	33,074	(26,926)	105,944
Total revenues	<u>735,447</u>	<u>841,902</u>	<u>106,455</u>	<u>687,292</u>
Expenditures:				
Current:				
Community programs	2,060,820	1,644,921	415,899	651,875
Total expenditures	<u>2,060,820</u>	<u>1,644,921</u>	<u>415,899</u>	<u>651,875</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,325,373)</u>	<u>(803,019)</u>	<u>522,354</u>	<u>35,417</u>
Other financing sources (uses):				
Transfers in	1,003,400	1,003,400	-	-
Total other financing sources (uses)	<u>1,003,400</u>	<u>1,003,400</u>	<u>-</u>	<u>-</u>
Net change in fund balance	(321,973)	200,381	522,354	35,417
Fund balance at beginning of year	<u>3,193,653</u>	<u>3,193,653</u>	<u>-</u>	<u>3,158,236</u>
Fund balance at end of year	<u>\$ 2,871,680</u>	<u>\$ 3,394,034</u>	<u>\$ 522,354</u>	<u>\$ 3,193,653</u>

CITY OF COSTA MESA, CALIFORNIA
 Parking Districts Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Taxes	\$ 8,706	\$ 15,608	\$ 6,902	\$ 10,405
Investment income	2,181	3,200	1,019	91
Total revenues	<u>10,887</u>	<u>18,808</u>	<u>7,921</u>	<u>10,496</u>
Excess (deficiency) of revenues over (under) expenditures	<u>10,887</u>	<u>18,808</u>	<u>7,921</u>	<u>10,496</u>
Other financing sources (uses):				
Transfers out	-	(1,287)	(1,287)	(923)
Total other financing sources (uses)	<u>-</u>	<u>(1,287)</u>	<u>(1,287)</u>	<u>(923)</u>
Net change in fund balance	10,887	17,521	6,634	9,573
Fund balance at beginning of year	<u>71,731</u>	<u>71,731</u>	<u>-</u>	<u>62,158</u>
Fund balance at end of year	<u>\$ 82,618</u>	<u>\$ 89,252</u>	<u>\$ 6,634</u>	<u>\$ 71,731</u>

CITY OF COSTA MESA, CALIFORNIA
 Park Development Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Charges for services	\$ 2,500,000	\$ 2,299,373	\$ (200,627)	\$ 4,657,896
Investment income (loss)	145,639	254,348	108,709	(8,310)
Total revenues	2,645,639	2,553,721	(91,918)	4,649,586
Expenditures:				
Current:				
Public services	11,042,932	1,899,529	9,143,403	2,558,467
Debt service:				
Interest	20,021	9,735	10,286	10,810
Total expenditures	11,062,953	1,909,264	9,153,689	2,569,277
Excess (deficiency) of revenues over (under) expenditures	(8,417,314)	644,457	9,061,771	2,080,309
Other financing sources (uses):				
Transfers out	(3,842)	(3,842)	-	-
Total other financing sources (uses)	(3,842)	(3,842)	-	-
Net change in fund balance	(8,421,156)	640,615	9,061,771	2,080,309
Fund balance at beginning of year	5,199,671	5,199,671	-	3,119,362
Fund balance at end of year	\$ (3,221,485)	\$ 5,840,286	\$ 9,061,771	\$ 5,199,671

CITY OF COSTA MESA, CALIFORNIA
 Drainage Fees Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Charges for services	\$ 252,000	\$ 268,800	\$ 16,800	\$ 113,610
Investment income	39,417	57,202	17,785	9,519
Total revenues	<u>291,417</u>	<u>326,002</u>	<u>34,585</u>	<u>123,129</u>
Expenditures:				
Current:				
Public services	<u>1,574,987</u>	<u>56,979</u>	<u>1,518,008</u>	<u>1,101,378</u>
Total expenditures	<u>1,574,987</u>	<u>56,979</u>	<u>1,518,008</u>	<u>1,101,378</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,283,570)</u>	<u>269,023</u>	<u>1,552,593</u>	<u>(978,249)</u>
Net change in fund balance	(1,283,570)	269,023	1,552,593	(978,249)
Fund balance at beginning of year	<u>1,202,490</u>	<u>1,202,490</u>	<u>-</u>	<u>2,180,739</u>
Fund balance at end of year	<u><u>\$ (81,080)</u></u>	<u><u>\$ 1,471,513</u></u>	<u><u>\$ 1,552,593</u></u>	<u><u>\$ 1,202,490</u></u>

CITY OF COSTA MESA, CALIFORNIA
Traffic Impact Fees Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Charges for services	\$ 200,000	\$ 182,166	\$ (17,834)	\$ 878,865
Investment income	103,992	177,173	73,181	4,203
Total revenues	<u>303,992</u>	<u>359,339</u>	<u>55,347</u>	<u>883,068</u>
Expenditures:				
Current:				
Public Services	<u>1,667,994</u>	<u>67,090</u>	<u>1,600,904</u>	<u>1,227</u>
Total expenditures	<u>1,667,994</u>	<u>67,090</u>	<u>1,600,904</u>	<u>1,227</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,364,002)</u>	<u>292,249</u>	<u>1,656,251</u>	<u>881,841</u>
Net change in fund balance	(1,364,002)	292,249	1,656,251	881,841
Fund balance at beginning of year	<u>4,259,249</u>	<u>4,259,249</u>	-	<u>3,377,408</u>
Fund balance at end of year	<u>\$ 2,895,247</u>	<u>\$ 4,551,498</u>	<u>\$ 1,656,251</u>	<u>\$ 4,259,249</u>

CITY OF COSTA MESA, CALIFORNIA
 Fire System Development Fees Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Investment income	\$ 5,801	\$ 5,865	\$ 64	\$ 1,061
Total revenues	5,801	5,865	64	1,061
Expenditures:				
Current:				
Protection of persons and property	-	-	-	82,735
Total expenditures	-	-	-	82,735
Excess (deficiency) of revenues over (under) expenditures	5,801	5,865	64	(81,674)
Other financing sources (uses):				
Transfers out	-	-	-	(125,000)
Total other financing sources (uses)	-	-	-	(125,000)
Net change in fund balance	5,801	5,865	64	(206,674)
Fund balance at beginning of year	150,981	150,981	-	357,655
Fund balance at end of year	\$ 156,782	\$ 156,846	\$ 64	\$ 150,981

CITY OF COSTA MESA, CALIFORNIA
 Jack Hammett Sports Complex Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Investment income	\$ 6,496	\$ 12,398	\$ 5,902	\$ 493
Rental income	150,750	150,750	-	150,750
Total revenues	<u>157,246</u>	<u>163,148</u>	<u>5,902</u>	<u>151,243</u>
Net change in fund balance	157,246	163,148	5,902	151,243
Fund balance at beginning of year	<u>151,243</u>	<u>151,243</u>	-	-
Fund balance at end of year	<u><u>\$ 308,489</u></u>	<u><u>\$ 314,391</u></u>	<u><u>\$ 5,902</u></u>	<u><u>\$ 151,243</u></u>

CITY OF COSTA MESA, CALIFORNIA
Lions Park Capital Improvements Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Investment income	\$ 3,390	\$ 185,582	\$ 182,192	\$ 109,958
Total revenues	<u>3,390</u>	<u>185,582</u>	<u>182,192</u>	<u>109,958</u>
Expenditures:				
Current:				
Public services	13,137,695	12,321,594	816,101	5,368,907
Total expenditures	<u>13,137,695</u>	<u>12,321,594</u>	<u>816,101</u>	<u>5,368,907</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(13,134,305)</u>	<u>(12,136,012)</u>	<u>998,293</u>	<u>(5,258,949)</u>
Other financing sources (uses):				
Issuance of bonds	-	-	-	18,506,603
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>18,506,603</u>
Net change in fund balance	(13,134,305)	(12,136,012)	998,293	13,247,654
Fund balance at beginning of year	<u>13,247,654</u>	<u>13,247,654</u>	<u>-</u>	<u>-</u>
Fund balance at end of year	<u>\$ 113,349</u>	<u>\$ 1,111,642</u>	<u>\$ 998,293</u>	<u>\$ 13,247,654</u>

CITY OF COSTA MESA, CALIFORNIA
 Capital Improvements Fund - Major Fund
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Year ended June 30, 2019
 (With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Intergovernmental	\$ 583,600	\$ 2,276,746	\$ 1,693,146	\$ 1,114,165
Investment income	392,587	482,263	89,676	95,805
Miscellaneous	254,860	571,692	316,832	278,063
Total revenues	1,231,047	3,330,701	2,099,654	1,488,033
Expenditures:				
Current:				
Public services	28,795,552	18,026,000	10,769,552	16,782,722
Total expenditures	28,795,552	18,026,000	10,769,552	16,782,722
Excess (deficiency) of revenues over (under) expenditures	(27,564,505)	(14,695,299)	12,869,206	(15,294,689)
Other financing sources (uses):				
Issuance of debt	-	153,914	153,914	-
Transfers in	12,005,734	12,005,734	-	8,283,644
Transfers out	(40,000)	(40,000)	-	-
Total other financing sources (uses)	11,965,734	12,119,648	153,914	8,283,644
Net change in fund balance	(15,598,771)	(2,575,651)	13,023,120	(7,011,045)
Fund balance at beginning of year	14,288,170	14,288,170	-	21,299,215
Fund balance at end of year	\$ (1,310,601)	\$ 11,712,519	\$ 13,023,120	\$ 14,288,170

CITY OF COSTA MESA, CALIFORNIA
Measure "M2" Fund - Major Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	Prior Year Actual
Revenues:				
Intergovernmental	\$ 2,869,734	\$ 6,404,507	\$ 3,534,773	\$ 3,363,345
Investment income	138,599	256,599	118,000	12,201
Total revenues	<u>3,008,333</u>	<u>6,661,106</u>	<u>3,652,773</u>	<u>3,375,546</u>
Expenditures:				
Current:				
Public services	<u>11,867,808</u>	<u>6,742,956</u>	<u>5,124,852</u>	<u>4,542,486</u>
Total expenditures	<u>11,867,808</u>	<u>6,742,956</u>	<u>5,124,852</u>	<u>4,542,486</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(8,859,475)</u>	<u>(81,850)</u>	<u>8,777,625</u>	<u>(1,166,940)</u>
Net change in fund balance	(8,859,475)	(81,850)	8,777,625	(1,166,940)
Fund balance at beginning of year	<u>4,266,303</u>	<u>4,266,303</u>	-	<u>5,433,243</u>
Fund balance at end of year	<u><u>\$ (4,593,172)</u></u>	<u><u>\$ 4,184,453</u></u>	<u><u>\$ 8,777,625</u></u>	<u><u>\$ 4,266,303</u></u>



INTERNAL SERVICE FUNDS

Internal Service Funds are used to account for the financing of goods and services provided by one City department to another City department on a cost-reimbursement basis.

Equipment Replacement Fund

Established to account for all motorized equipment used by City departments.

Self Insurance Fund – Workers’ Compensation/General Liability/Unemployment

Established to account for receipt and disbursement of funds used to pay worker’s compensation, general liability, and unemployment premiums and claims filed against the City.

Information Technology Replacement Fund

Established to provide funds for future replacements and upgrades to City computer equipment, systems, and supporting infrastructure.

CITY OF COSTA MESA, CALIFORNIA
Internal Service Funds
Combining Statement of Net Position
June 30, 2019
(With Comparative Data for Prior Year)

	Equipment Replacement	Self-Insurance- Workers' Compensation/ General Liability/ Unemployment	Information Technology Replacement	Totals	
				2019	2018
<u>Assets:</u>					
Current assets:					
Cash and investments	\$ -	\$ 11,587,692	\$ 5,162,859	\$ 16,750,551	\$ 15,246,059
Accounts receivable	9,967	1,104	-	11,071	73,234
Interest receivable	-	60,494	24,984	85,478	35,945
Prepaid expenses	-	-	5,828	5,828	-
Inventories	113,711	-	-	113,711	130,447
Total current assets	123,678	11,649,290	5,193,671	16,966,639	15,485,685
Capital assets:					
Construction in progress	-	-	-	-	118,293
Motorized equipment	14,194,370	-	-	14,194,370	13,465,967
Other equipment	2,648,872	-	187,799	2,836,671	2,411,941
Accumulated depreciation	(8,985,781)	-	-	(8,985,781)	(8,561,843)
Net capital assets	7,857,461	-	187,799	8,045,260	7,434,358
Total assets	7,981,139	11,649,290	5,381,470	25,011,899	22,920,043
<u>Liabilities:</u>					
Current liabilities:					
Accounts payable	198,958	254,656	-	453,614	554,378
Accrued liabilities	8,655	-	-	8,655	11,501
Due to other funds	56,271	-	-	56,271	-
Claims payable	-	905,682	-	905,682	2,454,615
Total current liabilities	263,884	1,160,338	-	1,424,222	3,020,494
Long-term liabilities:					
Claims payable	-	15,159,905	-	15,159,905	11,575,046
Total long-term liabilities	-	15,159,905	-	15,159,905	11,575,046
Total liabilities	263,884	16,320,243	-	16,584,127	14,595,540
<u>Net Position:</u>					
Investment in capital assets	7,857,461	-	187,799	8,045,260	7,434,358
Unrestricted (deficit)	(140,206)	(4,670,953)	5,193,671	382,512	890,145
Total net position (deficit)	\$ 7,717,255	\$ (4,670,953)	\$ 5,381,470	\$ 8,427,772	\$ 8,324,503

CITY OF COSTA MESA, CALIFORNIA
Internal Service Funds
Combining Statement of Revenues, Expenses, and Changes in Net Position
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Equipment Replacement	Self-Insurance- Workers' Compensation/ General Liability/ Unemployment	Information Technology Replacement	Totals	
				2019	2018
Operating revenues:					
Charges for services	\$ 2,232,129	\$ 5,956,721	\$ 250,000	\$ 8,438,850	\$ 7,509,288
Total operating revenues	2,232,129	5,956,721	250,000	8,438,850	7,509,288
Operating expenses:					
Allocated administrative costs	711,986	313,909	8,361	1,034,256	1,019,165
Depreciation	1,052,361	-	-	1,052,361	951,494
Fuel and repair parts	1,282,424	-	-	1,282,424	1,038,067
Materials and supplies	-	-	270,346	270,346	-
Claims and premiums	-	10,576,593	-	10,576,593	2,927,868
Total operating expenses	3,046,771	10,890,502	278,707	14,215,980	5,936,594
Operating income (loss)	(814,642)	(4,933,781)	(28,707)	(5,777,130)	1,572,694
Nonoperating revenues (expenses):					
Investment income	7,217	461,055	180,111	648,383	11,827
Gain (loss) on sale of equipment	(17,263)	-	-	(17,263)	2,894
Total nonoperating revenues (expenses)	(10,046)	461,055	180,111	631,120	14,721
Income (loss) before transfers	(824,688)	(4,472,726)	151,404	(5,146,010)	1,587,415
Transfers in	28,284	3,290,812	1,930,183	5,249,279	5,692,190
Change in net position	(796,404)	(1,181,914)	2,081,587	103,269	7,279,605
Net position (deficit) at beginning of year	8,513,659	(3,489,039)	3,299,883	8,324,503	1,044,898
Net position (deficit) at end of year	\$ 7,717,255	\$ (4,670,953)	\$ 5,381,470	\$ 8,427,772	\$ 8,324,503

CITY OF COSTA MESA, CALIFORNIA
Internal Service Funds
Combining Statement of Cash Flows
Year ended June 30, 2019
(With Comparative Data for Prior Year)

	Equipment Replacement	Self-Insurance- Workers' Compensation/ General Liability/ Unemployment	Information Technology Replacement	Totals	
				2019	2018
Cashflows from operating activities:					
Cash received from customers and user departments	\$ 2,222,552	\$ 6,028,461	\$ 244,172	\$ 8,495,185	\$ 7,438,088
Cash payments to suppliers for goods and services	(1,258,340)	(8,960,238)	(281,157)	(10,499,735)	(5,847,741)
Cash payments to employees for services	(714,832)	-	-	(714,832)	(691,868)
Net cash provided by (used for) operating activities	249,380	(2,931,777)	(36,985)	(2,719,382)	898,479
Cash flows from noncapital financing activities:					
Cash received from other funds	84,555	3,290,812	1,930,183	5,305,550	5,692,190
Net cash provided by (used for) noncapital financing activities	84,555	3,290,812	1,930,183	5,305,550	5,692,190
Cash flows from capital and related financing activities:					
Cash received from disposal of assets	52,562	-	-	52,562	37,545
Acquisition of capital assets	(1,594,967)	-	(138,121)	(1,733,088)	(1,358,766)
Net cash provided by (used for) capital and related financing activities	(1,542,405)	-	(138,121)	(1,680,526)	(1,321,221)
Cash flows from investing activities:					
Investment income received	10,042	426,030	162,778	598,850	3,224
Net cash provided by (used for) investing activities	10,042	426,030	162,778	598,850	3,224
Net increase (decrease) in cash and cash equivalents	(1,198,428)	785,065	1,917,855	1,504,492	5,272,672
Cash and cash equivalents at beginning of year	1,198,428	10,802,627	3,245,004	15,246,059	9,973,387
Cash and cash equivalents at end of year	\$ -	\$ 11,587,692	\$ 5,162,859	\$ 16,750,551	\$ 15,246,059
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:					
Operating income (loss)	\$ (814,642)	\$ (4,933,781)	\$ (28,707)	\$ (5,777,130)	\$ 1,572,694
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:					
Depreciation	1,052,361	-	-	1,052,361	951,494
(Increase) decrease in accounts receivable	(9,577)	71,740	-	62,163	(71,200)
(Increase) decrease in prepaid items	-	-	(5,828)	(5,828)	-
(Increase) decrease in inventories	16,736	-	-	16,736	(37,150)
Increase (decrease) in accounts payable	7,348	(105,662)	(2,450)	(100,764)	157,255
Increase (decrease) in accrued liabilities	(2,846)	-	-	(2,846)	3,871
Increase (decrease) in claims payable	-	2,035,926	-	2,035,926	(1,678,485)
Net cash provided by (used for) operating activities	\$ 249,380	\$ (2,931,777)	\$ (36,985)	\$ (2,719,382)	\$ 898,479

AGENCY FUNDS

Agency Funds are used to account for assets held by the City in a fiduciary capacity for individuals, government entities, and others. Such funds are operated by carrying out specifications of trust indentures, statutes, ordinances, or other governing regulations.

Deposits Fund

Established to account for various other funds held by the City in an agent or trustee capacity for individuals, private organizations, other governmental units, and/or other funds.

Community Facilities District Fund

Established to account for special taxes received under the Mello-Roos Community Facilities Act of 1982. Bonds were issued to provide for improvements within the District.

Costa Mesa Foundation Fund

Established for the purpose of providing opportunities for donors to contribute assets for the benefit of the Community.

CITY OF COSTA MESA, CALIFORNIA
Agency Funds
Combining Statement of Fiduciary Assets and Liabilities
June 30, 2019
(With Comparative Data for Prior Year)

	Deposits	Community Facilities District	Costa Mesa Foundation	Totals	
				2019	2018
<u>Assets:</u>					
Cash and investments	\$ 2,546,427	\$ -	\$ 145,668	\$ 2,692,095	\$ 2,987,074
Accounts receivable	31,977	-	140	32,117	11,297
Interest receivable	-	-	-	-	552
Prepaid items	-	-	-	-	8,544
Total assets	\$ 2,578,404	\$ -	\$ 145,808	\$ 2,724,212	\$ 3,007,467
<u>Liabilities:</u>					
Accounts payable	\$ 491,762	\$ -	\$ 1,875	\$ 493,637	\$ 1,128,506
Deposits payable	2,086,642	-	143,933	2,230,575	1,873,896
Held for bondholders	-	-	-	-	5,065
Total liabilities	\$ 2,578,404	\$ -	\$ 145,808	\$ 2,724,212	\$ 3,007,467

CITY OF COSTA MESA, CALIFORNIA
Agency Funds
Combining Statement of Changes in Fiduciary Assets and Liabilities
Year ended June 30, 2019

	Balance at July 1, 2018	Additions	Deletions	Balance at June 30, 2019
<u>DEPOSITS</u>				
<u>Assets:</u>				
Cash and investments	\$ 2,745,403	\$ 32,781,379	\$ (32,980,355)	\$ 2,546,427
Accounts receivable	11,297	59,653	(38,973)	31,977
Total assets	<u>\$ 2,756,700</u>	<u>\$ 32,841,032</u>	<u>\$ (33,019,328)</u>	<u>\$ 2,578,404</u>
<u>Liabilities:</u>				
Accounts payable	\$ 1,128,306	\$ 5,287,582	\$ (5,924,126)	\$ 491,762
Deposits payable	1,628,394	15,346,013	(14,887,765)	2,086,642
Total liabilities	<u>\$ 2,756,700</u>	<u>\$ 20,633,595</u>	<u>\$ (20,811,891)</u>	<u>\$ 2,578,404</u>
<u>COMMUNITY FACILITIES DISTRICT</u>				
<u>Assets:</u>				
Cash and investments	\$ 5,065	\$ 246,997	\$ (252,062)	\$ -
Total assets	<u>\$ 5,065</u>	<u>\$ 246,997</u>	<u>\$ (252,062)</u>	<u>\$ -</u>
<u>Liabilities:</u>				
Accounts payable	\$ -	\$ 241,875	\$ (241,875)	\$ -
Held for bondholders	5,065	246,997	(252,062)	-
Total liabilities	<u>\$ 5,065</u>	<u>\$ 488,872</u>	<u>\$ (493,937)</u>	<u>\$ -</u>
<u>COSTA MESA FOUNDATION</u>				
<u>Assets:</u>				
Cash and investments	\$ 236,606	\$ 297,308	\$ (388,246)	\$ 145,668
Accounts receivable	-	140	-	140
Interest receivable	552	-	(552)	-
Prepaid items	8,544	-	(8,544)	-
Total assets	<u>\$ 245,702</u>	<u>\$ 297,448</u>	<u>\$ (397,342)</u>	<u>\$ 145,808</u>
<u>Liabilities:</u>				
Accounts payable	\$ 200	\$ 57,609	\$ (55,934)	\$ 1,875
Deposits payable	245,502	324,291	(425,860)	143,933
Total liabilities	<u>\$ 245,702</u>	<u>\$ 381,900</u>	<u>\$ (481,794)</u>	<u>\$ 145,808</u>

CITY OF COSTA MESA, CALIFORNIA
Agency Funds
Combining Statement of Changes in Fiduciary Assets and Liabilities
Year ended June 30, 2019

TOTALS - ALL AGENCY FUNDS

	Balance at July 1, 2018	Additions	Deletions	Balance at June 30, 2019
<u>Assets:</u>				
Cash and investments	\$ 2,987,074	\$ 33,325,684	\$ (33,620,663)	\$ 2,692,095
Accounts receivable	11,297	59,793	(38,973)	32,117
Interest receivable	552	-	(552)	-
Prepaid items	8,544	-	(8,544)	-
	<u>\$ 3,007,467</u>	<u>\$ 33,385,477</u>	<u>\$ (33,668,732)</u>	<u>\$ 2,724,212</u>
<u>Liabilities:</u>				
Accounts payable	\$ 1,128,506	\$ 5,587,066	\$ (6,221,935)	\$ 493,637
Deposits payable	1,873,896	15,670,304	(15,313,625)	2,230,575
Held for bondholders	5,065	246,997	(252,062)	-
	<u>\$ 3,007,467</u>	<u>\$ 21,504,367</u>	<u>\$ (21,787,622)</u>	<u>\$ 2,724,212</u>



**COMPREHENSIVE ANNUAL
FINANCIAL REPORT**



FY^{ENDED}
JUNE 30
2019



STATISTICAL SECTION



STATISTICAL SECTION

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

FINANCIAL TRENDS

These schedules contain financial trend information to help the reader understand how the government's financial performance and well-being have changed over time.

TABLES 1 - 4

REVENUE CAPACITY

These schedules contain revenue information to help the reader assess the government's most significant local revenue source.

TABLES 5 - 12

DEBT CAPACITY

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

TABLES 13 - 15

DEMOGRAPHIC AND ECONOMIC INFORMATION

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

TABLES 16 - 17

OPERATING INFORMATION

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

TABLES 18 - 20

TABLE 1

CITY OF COSTA MESA, CALIFORNIA
NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS
(accrual basis of accounting)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Governmental Activities										
Net investment in capital assets	\$ 232,204,195	\$ 209,554,571	\$ 207,954,876	\$ 204,884,524	\$ 211,291,261	\$ 211,133,458	\$ 216,195,466	\$ 219,280,752	\$ 235,177,233	\$ 248,255,931
Restricted										
Protection of Persons and										
Property	1,040,371	1,303,260	2,519,015	2,329,840	1,441,906	552,573	1,022,546	217,303	150,169	872,898
Community programs	6,475,370	2,292,260	10,262,006	8,713,244	9,622,339	8,892,751	12,793,475	9,588,998	3,767,377	6,162,341
Public services	18,083,105	26,299,602	28,568,791	26,485,938	21,642,345	17,660,289	15,495,090	20,253,747	13,625,826	14,845,159
Unrestricted	40,025,930	42,251,930	44,741,840	43,798,620	51,403,839	(170,836,260)	(159,357,224)	(161,805,274)	(224,657,548)	(241,478,263)
Total governmental activities net position	\$ 297,828,971	\$ 281,701,623	\$ 294,046,528	\$ 286,212,166	\$ 295,401,690	\$ 67,402,811	\$ 86,149,353	\$ 87,535,526	\$ 28,063,057	\$ 28,658,066

Source: Government-Wide Financial Statements

TABLE 2

CITY OF COSTA MESA, CALIFORNIA
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(accrual basis of accounting)

	Fiscal Years									
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Expenses										
Governmental Activities:										
General government	\$ 24,640,217	\$ 22,942,186	\$ 19,977,655	\$ 22,655,452	\$ 23,396,581	\$ 25,225,607	\$ 24,631,010	\$ 28,474,037	\$ 31,695,402	\$ 34,008,731
Protection of persons and property	65,999,456	58,600,881	61,788,930	63,383,715	62,634,432	64,184,047	63,956,413	70,786,483	86,777,544	86,440,751
Community programs	6,957,413	5,585,317	4,310,750	6,519,916	6,784,867	10,189,480	4,639,743	12,069,675	10,126,755	16,363,506
Public services	20,338,489	18,051,024	18,873,545	20,508,217	22,768,197	21,549,681	22,498,495	21,415,061	20,062,183	27,937,004
Redevelopment	1,225,993	862,541	911,704	-	-	-	-	-	-	-
Interest on long-term debt	3,243,198	3,043,559	2,683,598	1,726,008	1,273,152	1,210,723	1,081,605	974,233	1,082,361	1,138,694
Total primary government expenses	<u>122,404,766</u>	<u>109,085,508</u>	<u>108,546,182</u>	<u>114,793,308</u>	<u>116,857,229</u>	<u>122,359,538</u>	<u>116,807,266</u>	<u>133,719,489</u>	<u>149,744,245</u>	<u>165,888,686</u>
Program Revenues										
Governmental Activities:										
Charges for services:										
Protection of persons and property	3,266,143	2,660,989	2,635,880	2,739,881	2,338,910	2,299,476	2,707,819	2,819,809	3,805,473	7,267,233
Community programs	5,617,827	5,290,235	5,268,839	5,856,107	6,229,677	7,498,348	8,232,995	7,577,878	9,536,570	8,207,122
Public services	1,974,779	2,626,032	2,861,971	2,646,611	2,680,625	3,089,801	3,721,366	3,232,506	5,046,984	6,179,653
Operating grants and contributions	5,699,857	6,717,009	8,832,089	8,443,327	8,534,673	8,562,955	4,907,815	4,487,089	7,727,382	9,339,283
Capital grants and contributions	6,441,397	6,233,234	4,555,065	5,140,960	6,148,876	5,143,592	3,370,260	7,114,471	4,755,573	9,142,040
Total primary government revenues	<u>23,000,003</u>	<u>23,527,499</u>	<u>24,153,844</u>	<u>24,826,886</u>	<u>25,932,761</u>	<u>26,594,172</u>	<u>22,940,255</u>	<u>25,231,753</u>	<u>30,871,982</u>	<u>40,135,331</u>
Total primary government net expense	<u>\$ (99,404,763)</u>	<u>\$ (85,558,009)</u>	<u>\$ (84,392,338)</u>	<u>\$ (89,966,422)</u>	<u>\$ (90,924,468)</u>	<u>\$ (95,765,366)</u>	<u>\$ (93,867,011)</u>	<u>\$ (108,487,736)</u>	<u>\$ (118,872,263)</u>	<u>\$ (125,753,355)</u>
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Taxes:										
Property taxes	\$ 23,885,560	\$ 24,626,634	\$ 21,564,340	\$ 23,192,755	\$ 22,984,093	\$ 24,139,297	\$ 26,168,612	\$ 37,925,385	\$ 40,373,351	\$ 43,226,688
Sales and use taxes	35,267,341	40,953,224	43,077,849	46,743,795	50,329,310	52,117,128	58,524,162	57,591,889	56,971,636	62,689,811
Transient occupancy tax	4,268,984	5,344,968	6,524,510	7,257,695	7,676,090	7,995,154	8,622,505	8,924,854	8,819,617	8,595,417
Franchise taxes	3,945,159	4,240,255	4,471,326	4,818,972	4,891,465	4,885,925	5,060,402	4,593,631	4,965,515	5,042,551
Business license tax	858,567	866,442	888,967	917,633	916,285	954,408	973,521	918,928	919,450	1,093,154
Other intergovernmental unrestricted	9,117,466	9,112,000	8,594,277	8,814,644	9,229,059	5,660,305	11,209,989	51,340	60,031	55,343
Investment income	4,016,384	2,499,790	1,377,209	640,159	1,772,900	1,692,528	1,871,216	496,650	256,438	4,264,987
Miscellaneous	1,784,618	860,972	978,394	181,943	495,154	949,533	913,351	1,333,610	1,903,266	1,380,413
Settlements	-	-	-	1,452,623	121,971	-	-	-	-	-
Extraordinary items:										
Gain on transfer of assets to Successor Agency	-	-	9,260,371	-	-	-	-	-	-	-
(Loss) on advance to Successor Agency	-	-	-	(11,888,159)	-	-	-	-	-	-
Total primary government Change in Net Position	<u>\$ (16,260,684)</u>	<u>\$ 2,946,276</u>	<u>\$ 12,344,905</u>	<u>\$ (7,834,362)</u>	<u>\$ 7,491,859</u>	<u>\$ 2,628,912</u>	<u>\$ 19,476,747</u>	<u>\$ 3,348,551</u>	<u>\$ (4,602,959)</u>	<u>\$ 595,009</u>

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Source: Government-Wide Financial Statements

TABLE 3

**CITY OF COSTA MESA, CALIFORNIA
FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(modified accrual basis of accounting)**

	2010	2011 (1)	2012	2013	2014	2015	2016	2017	2018	2019
General fund										
Reserved	\$ 14,421,676	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved	27,098,389	-	-	-	-	-	-	-	-	-
Nonspendable	-	13,334,328	13,917,262	3,137,794	3,430,104	4,165,795	2,486,085	2,253,843	2,038,518	280,195
Restricted	-	-	-	-	-	-	-	-	-	-
Committed	-	16,125,000	16,125,000	16,125,000	16,125,000	16,125,000	16,125,000	16,125,000	16,125,000	23,625,000
Assigned	-	9,900,467	10,347,804	10,131,615	10,016,092	11,325,819	13,820,663	13,819,088	13,730,832	8,940,072
Unassigned	-	5,915,735	7,419,860	16,252,032	20,629,130	22,199,337	32,040,713	30,867,198	23,329,730	20,451,232
Total general fund	<u>\$ 41,520,065</u>	<u>\$ 45,275,530</u>	<u>\$ 47,809,926</u>	<u>\$ 45,646,441</u>	<u>\$ 50,200,326</u>	<u>\$ 53,815,951</u>	<u>\$ 64,472,461</u>	<u>\$ 63,065,129</u>	<u>\$ 55,224,080</u>	<u>\$ 53,296,499</u>
All other governmental funds										
Reserved	\$ 9,357,430	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:										
Special revenue funds	14,952,556	-	-	-	-	-	-	-	-	-
Capital projects funds	10,780,360	-	-	-	-	-	-	-	-	-
Debt services funds	(10,136,674)	-	-	-	-	-	-	-	-	-
Nonspendable	-	12,849	-	-	-	-	-	-	-	-
Restricted	-	34,165,657	31,441,902	29,302,059	25,097,114	20,914,771	19,309,083	28,056,898	30,108,463	21,753,832
Committed	-	-	-	-	-	-	-	-	-	-
Assigned	-	7,146,775	7,095,166	9,162,682	11,741,220	19,147,805	23,738,380	27,619,480	25,415,708	24,337,823
Unassigned	-	(12,177,382)	(2,572,973)	(2,892,237)	(2,288,538)	(368,083)	(139,064)	(248,979)	(6,353)	(9,453)
Total all other governmental funds	<u>\$ 24,953,672</u>	<u>\$ 29,147,899</u>	<u>\$ 35,964,095</u>	<u>\$ 35,572,504</u>	<u>\$ 34,549,796</u>	<u>\$ 39,694,493</u>	<u>\$ 42,908,399</u>	<u>\$ 55,427,399</u>	<u>\$ 55,517,818</u>	<u>\$ 46,082,202</u>

(1) City implemented GASB Statement No. 54 during the fiscal year ended June 30, 2011. This statement eliminated previous reserved and unreserved fund balance categories, and replaced them with five new categories (nonspendable, restricted, committed, assigned, and unassigned). Fund balance amounts as of June 30, 2011 have been restated to present the new categories; however, all previous fiscal years are presented using the old categories.

Source: Fund Financial Statements

TABLE 4

CITY OF COSTA MESA, CALIFORNIA
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(modified accrual basis of accounting)

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Revenues										
Taxes	\$ 68,225,614	\$ 76,031,925	\$ 76,526,993	\$ 82,930,849	\$ 86,797,242	\$ 90,091,915	\$ 99,349,202	\$ 99,464,729	\$ 110,884,896	\$ 123,969,423
Licenses and permits	1,289,600	1,557,797	1,903,361	1,997,057	2,085,348	2,313,296	2,983,081	2,933,305	3,837,564	5,104,022
Fines and forfeits	2,868,066	2,104,816	3,508,181	4,483,240	3,614,144	1,367,190	1,609,134	1,352,682	1,612,230	2,468,993
Intergovernmental	21,137,881	21,681,418	19,838,941	19,213,168	21,769,293	22,010,125	17,612,288	23,205,265	10,558,481	16,646,740
Charges for services	4,156,944	4,478,711	4,167,896	4,320,932	4,721,191	6,117,030	6,668,445	5,909,112	9,553,421	9,990,454
Rental	2,838,744	2,900,049	3,054,100	2,987,055	3,021,585	3,113,662	3,336,053	3,289,222	3,404,676	3,479,527
Investment income	3,537,379	2,284,183	1,189,168	533,469	1,712,058	1,771,527	1,775,765	420,561	244,606	3,616,606
Return on equity	-	-	-	2,551,815	-	-	-	-	-	-
Settlements	-	-	-	1,452,623	121,971	-	-	-	-	-
Miscellaneous	2,566,138.00	1,069,225	1,376,946	892,970	1,177,245	2,206,428	1,679,917	2,170,215	2,081,739	3,226,941
Total revenues	106,620,366	112,108,124	111,565,586	121,363,178	125,020,077	128,991,173	135,013,885	138,745,091	142,177,613	168,502,706
Expenditures										
General government	25,276,998	21,739,252	20,974,387	21,982,783	23,893,450	24,699,226	25,102,067	26,518,266	29,048,355	29,219,530
Protection of persons and property	61,884,416	56,207,290	59,993,364	60,468,091	64,047,209	61,096,404	64,426,376	66,141,703	70,198,327	78,762,212
Community programs	6,296,711	6,259,971	6,125,337	6,166,791	6,442,241	8,821,298	8,019,356	9,410,168	10,888,393	13,265,742
Public services	17,216,338	11,849,471	13,613,312	16,781,751	22,863,385	21,860,252	19,836,633	21,680,495	42,305,565	50,429,478
Redevelopment	1,225,993	862,541	911,704	-	-	-	-	-	-	-
Debt service:										
Principal	4,064,842	4,395,904	4,525,739	3,872,050	2,450,000	2,540,000	2,650,000	2,755,000	4,070,000	1,795,261
Interest	3,244,528	3,082,508	2,734,050	1,741,101	1,296,111	1,213,671	1,109,037	992,383	1,041,853	1,298,315
Bond issuance costs	-	-	-	-	-	-	-	-	344,858	-
Payment to refunded bond escrow agent	-	-	-	-	-	-	-	-	2,302,225	-
Total expenditures	119,209,826	104,396,937	108,877,893	111,012,567	120,992,396	120,230,851	121,143,469	127,498,015	160,199,576	174,770,538
Excess of revenues over (under) expenditures	(12,589,460)	7,711,187	2,687,693	10,350,611	4,027,681	8,760,322	13,870,416	11,247,076	(18,021,963)	(6,267,832)
Other financing sources (uses):										
Transfers in	9,160,286	8,460,300	5,099,168	6,212,460	8,597,756	14,253,945	12,852,940	16,058,019	12,370,819	15,899,228
Transfers out	(8,653,011)	(8,221,795)	(5,099,168)	(6,212,460)	(9,094,260)	(14,253,945)	(12,852,940)	(19,658,019)	(18,063,009)	(21,148,507)
Extraordinary Gain (loss)	-	-	5,645,371	(11,888,159)	-	-	-	-	-	-
Issuance of debt	-	-	-	-	-	-	-	-	29,735,000	153,914
Premium on debt issue	-	-	-	-	-	-	-	-	3,694,172	-
Payment to bond escrow agent	-	-	-	-	-	-	-	-	(14,530,520)	-
Bond proceeds	-	-	-	-	-	-	-	-	-	-
Total other financing sources (uses)	507,275	238,505	5,645,371	(11,888,159)	(496,504)	-	-	(3,600,000)	13,206,462	(5,095,365)
Net change in fund balances	\$ (12,082,185)	\$ 7,949,692	\$ 8,333,064	\$ (1,537,548)	\$ 3,531,177	\$ 8,760,322	\$ 13,870,416	\$ 7,647,076	\$ (4,815,501)	\$ (11,363,197)
Debt service as a percentage of noncapital expenditures	6.43%	7.45%	7.03%	5.40%	3.44%	3.37%	3.38%	3.18%	5.64%	2.21%

Source: Fund Financial Statements

CITY OF COSTA MESA, CALIFORNIA
TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(modified accrual basis of accounting)

Fiscal Years	Sales	Property	Transient Occupancy	Franchise	Business	Proposition 172	Total
2010	\$ 34,516,828	\$ 23,885,560	\$ 4,268,984	\$ 3,945,159	\$ 858,567	\$ 750,513	\$ 68,225,611
2011	40,173,714	24,626,634	5,344,968	4,240,255	866,442	779,510	76,031,523
2012	42,234,307	21,564,340	6,524,510	4,471,326	888,967	843,542	76,526,993
2013	45,830,107	23,192,755	7,257,695	4,818,972	917,633	913,688	82,930,850
2014	49,264,634	22,984,093	7,676,090	4,891,465	916,285	1,064,676	86,797,243
2015	51,115,064	24,139,297	7,995,154	4,885,926	954,408	1,002,064	90,091,914
2016	57,593,561	26,168,612	8,622,505	5,060,402	973,521	930,601	99,349,202
2017	56,556,867	27,435,427	8,924,854	4,593,631	918,928	1,035,022	99,464,729
2018	54,656,183	40,458,402	8,819,617	4,965,515	919,450	1,065,729	110,884,896
2019	64,902,009	42,873,901	8,595,417	5,042,551	1,093,154	1,126,008	123,633,040

Source: Required Supplementary Information

TABLE 6

CITY OF COSTA MESA, CALIFORNIA
TAXABLE SALES BY CATEGORY
LAST TEN CALENDAR YEARS
(in thousands of dollars)

	Calendar Years									
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Apparel stores	\$ 383,716	\$ 436,980	\$ 484,036	\$ 604,936	\$ 681,348	\$ 715,097	\$ 727,073	\$ 754,197	\$ 714,478	\$ 814,593
General merchandise	534,936	540,920	568,293	591,832	599,163	615,702	618,702	582,500	565,635	534,747
Food stores	96,251	92,575	93,721	94,377	87,225	88,872	103,225	90,941	88,385	90,178
Eating and drinking establishments	325,087	337,684	371,523	387,667	421,830	443,384	469,465	496,041	515,683	535,744
Building materials	143,602	145,342	142,575	150,604	180,198	193,248	205,343	224,225	236,497	242,750
Auto dealers and supplies	488,122	536,390	577,755	613,669	670,976	753,804	858,187	924,641	1,006,804	1,153,396
Service stations	157,149	196,497	240,892	269,067	263,352	245,432	215,707	190,969	200,170	235,572
Other retail stores	797,163	853,264	924,979	961,488	972,383	1,025,424	1,047,009	1,050,063	1,116,930	1,178,337
All other outlets	697,731	758,854	778,329	839,005	914,501	1,015,134	1,112,851	1,206,829	1,157,415	1,269,997
	<u>\$ 3,623,757</u>	<u>\$ 3,898,506</u>	<u>\$ 4,182,103</u>	<u>\$ 4,512,645</u>	<u>\$ 4,790,976</u>	<u>\$ 5,096,097</u>	<u>\$ 5,357,562</u>	<u>\$ 5,520,406</u>	<u>\$ 5,601,997</u>	<u>\$ 6,055,314</u>
City direct sales tax rate	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	1.00%

Source: State of California Board of Equalization, California Department of Taxes and Fees Administration, State Controller's Office and the HdL Companies

TABLE 7

CITY OF COSTA MESA, CALIFORNIA
PRINCIPAL SALES TAX REMITTERS BY CATEGORY
CURRENT YEAR AND NINE YEARS AGO

Category	2018			2009		
	Taxable Sales	Rank	Percentage of Total City Taxable Sales	Taxable Sales	Rank	Percentage of Total City Taxable Sales
All other outlets	\$ 1,269,997	1	20.97%	\$ 697,731	2	19.25%
Other retail stores	1,178,337	2	19.46%	797,163	1	22.00%
Auto dealers and supplies	1,153,396	3	19.05%	488,122	4	13.47%
Apparel stores	814,593	4	13.45%	383,716	5	10.59%
Eating and drinking establishments	535,744	5	8.85%	325,087	6	8.97%
General merchandise	534,747	6	8.83%	534,936	3	14.76%
Building materials	242,750	7	4.01%	143,602	8	3.96%
Service stations	235,572	8	3.89%	157,149	7	4.34%
Food stores	90,178	9	1.49%	96,251	9	2.66%

Source: State of California Board of Equalization, California Department of Taxes and Fees Administration, State Controller's Office and the HdL Companies

TABLE 8

**CITY OF COSTA MESA, CALIFORNIA
DIRECT AND OVERLAPPING SALES TAX RATES
LAST TEN FISCAL YEARS**

<u>Fiscal Years</u>	<u>City Local Rate</u>	<u>Orange County Rate</u>	<u>State of California Rate</u>	<u>Total Sales Tax Rate</u>
2010	1.00	0.50	7.25	8.75
2011	1.00	0.50	7.25	8.75
2012	1.00	0.50	6.25	7.75
2013	1.00	0.50	6.50	8.00
2014	1.00	0.50	6.50	8.00
2015	1.00	0.50	6.50	8.00
2016	1.00	0.50	6.50	8.00
2017	1.25	0.50	6.00	7.75
2018	1.25	0.50	6.00	7.75
2019	1.25	0.50	6.00	7.75

Source: State of California Board of Equalization

**CITY OF COSTA MESA, CALIFORNIA
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS**

Fiscal Year Ended June 30,	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collected for Subsequent Years (2)	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy (1)
2010	\$ 21,092,684	\$ 17,122,170	81.18%	\$ 911,902	\$ 18,034,072	85.50%
2011	20,670,091	20,059,681	97.05%	594,003	20,653,684	99.92%
2012	20,574,309	19,958,891	97.01%	408,220	20,367,111	98.99%
2013	21,112,082	20,599,679	97.57%	382,281	20,981,960	99.38%
2014	22,178,464	21,732,926	97.99%	285,325	22,018,251	99.28%
2015	23,405,838	22,897,171	97.83%	242,634	23,139,805	98.86%
2016	24,960,369	24,222,713	97.04%	227,104	24,449,817	97.95%
2017	26,330,538	25,640,344	97.38%	216,963	25,857,308	98.20%
2018	27,825,846	27,272,459	98.01%	198,624	27,471,083	98.73%
2019	29,820,941	29,186,740	97.87%	196,710	29,383,450	98.53%

⁽¹⁾ The Percentage of Levy may exceed 100% if the amounts collected for subsequent years exceed the delinquency.

⁽²⁾ The County of Orange only makes this data available by collection year. Data by levy year is not available.

Source: Orange County Assessor 2018/2019 Combined Tax Rolls

CITY OF COSTA MESA, CALIFORNIA
ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS
(modified accrual basis of accounting)

Fiscal Years	Residential Property	Commerical Property	Industrial Property	Miscellaneous Property	Less: Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value ⁽¹⁾	Taxable Assessed Value as a Percentage of Actual Taxable Value
2010	\$ 8,171,208,423	\$ 3,383,235,481	\$ 1,196,215,357	\$ 1,682,015,788	\$ -	\$ 14,432,675,049	0.17241%	\$ 14,432,675,049	100.00%
2011	8,347,650,226	3,466,364,532	1,138,864,468	1,163,583,656	-	14,116,462,882	0.17154%	14,116,462,882	100.00%
2012	8,557,101,277	3,394,223,104	1,100,996,492	1,065,596,839	-	14,117,917,712	0.17226%	14,117,917,712	100.00%
2013	8,704,306,093	3,479,681,880	1,122,815,201	1,070,250,329	-	14,377,053,503	0.17288%	14,377,053,503	100.00%
2014	9,101,889,466	3,566,114,710	1,117,794,289	1,140,508,581	-	14,926,307,046	0.15040%	14,926,307,046	100.00%
2015	9,745,389,688	3,633,678,888	1,126,437,386	1,206,217,946	-	15,711,723,908	0.15035%	15,711,723,908	100.00%
2016	10,456,976,124	3,766,616,981	1,190,970,066	1,118,171,362	-	16,532,734,533	0.15038%	16,532,734,533	100.00%
2017	11,033,602,522	3,918,807,590	1,336,961,702	1,180,683,099	-	17,470,054,913	0.15014%	17,470,054,913	100.00%
2018	11,685,011,850	4,096,390,455	1,500,236,782	1,222,877,713	-	18,504,516,800	0.15009%	18,504,516,800	100.00%
2019	12,557,043,739	4,473,583,090	1,646,413,988	1,223,132,784	-	19,900,173,601	0.15002%	19,900,173,601	100.00%

⁽¹⁾ In 1978 the voters of the State of California passed Proposition 13 which limited taxes to a total maximum rate of 1%, based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an inflation factor (limited to a maximum of 2%). With few exceptions, property is only reassessed as a result of new construction or at the purchase price (market value) or economic value of the property sold. The assessed valuation data shown above, represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above. Therefore, the estimated actual taxable value equals the total taxable assessed value.

Source: HdL Coren & Cone, Orange County Assessor 2009/2010- 2018/2019 Combined Tax Rolls.

**CITY OF COSTA MESA, CALIFORNIA
DIRECT AND OVERLAPPING PROPERTY TAX RATES
LAST TEN FISCAL YEARS**

Fiscal Year	City Direct Rates				Total Direct Rate ⁽¹⁾	Overlapping Rates		
	Basic Rate	General Obligation Debt Service	Redevelopment Debt Service ⁽²⁾	Redevelopment Program		County of Orange Debt	School District Debt	Special Districts Debt
2010	0.14879	-	0.00430	1.00000	0.17241	0.36649	0.48300	0.00595
2011	0.14879	-	0.00370	1.00000	0.17154	0.36649	0.48300	0.00535
2012	0.14879	-	0.00370	1.00000	0.17226	0.36649	0.48300	0.00535
2013	0.14879	-	-	-	0.17288	0.36649	0.48300	0.00535
2014	0.14879	-	-	-	0.15040	0.36649	0.48300	0.00535
2015	0.14879	-	-	-	0.15035	0.36649	0.48300	0.00515
2016	0.14879	-	-	-	0.15038	0.36649	0.48300	0.00515
2017	0.14879	-	-	-	0.15014	0.36649	0.48300	0.00515
2018	0.14879	-	-	-	0.15009	0.36649	0.48300	0.00515
2019	0.14879	-	-	-	0.15002	0.36649	0.48300	0.00515

(1) Per the Government Finance Officers Association, the definition of "total direct rate" is as follows:
"The weighted average of all individual rates applied by the government preparing the statistical section"
The "total direct rate" for the City of Costa Mesa is a weighted average derived by dividing total City revenue by taxable assessed value.

(2) As of February 1, 2012, the Successor Agency to the former Costa Mesa Redevelopment Agency is responsible for the outstanding Redevelopment debt.

Source: HdL Coren & Cone, Orange County Assessor 2009/2010 - 2018/2019 Combined Tax Rolls.

**CITY OF COSTA MESA, CALIFORNIA
PRINCIPAL PROPERTY TAX PAYERS
CURRENT YEAR AND NINE YEARS AGO**

Taxpayer	2018-2019			2009-2010		
	Property Tax Revenue	Rank	Percentage of Total City Property Tax Revenue	Property Tax Revenue	Rank	Percentage of Total City Property Tax Revenue
The Irvine Company LLC	\$ 694,199	1	2.03%			
Triangle Center LLC	529,408	2	1.55%			
Trust Costa Mesa Courtyards LLC	448,577	3	1.31%	\$ 386,970	5	1.56%
South Coast Plaza	439,952	4	1.28%	377,444	6	1.52%
1901 Newport LLC Royal Street	387,477	5	1.13%	394,712	3	1.59%
PR II of MCC South Coast Property Owner	364,279	6	1.06%			
United Dominion Realty LP	301,154	7	0.88%	265,560	7	1.07%
Behringer Harvard Pacifica Proj Owner Advanced Group	289,364	8	0.84%			
	235,699	9	0.69%			
TSQ Venture Partners LLC				467,662	1	1.88%
RREEF America Reit II Corp. CCCC2				400,160	2	1.61%
Magurie Properties Pacific Arts Plaza				391,913	4	1.57%
Automobile Club of Southern California	232,577	10	0.68%			
RTS-Sunflower LLC Irvine Company				211,746	8	0.85%
Interinsurance Exchange of AAA				208,309	9	0.84%
Casden Lakes LP				175,661	10	0.71%
Total	\$ 3,922,684		11.45%	\$ 3,280,137		13.18%

Source: HdL Coren & Cone, Orange County Assessor 2018/2019 & 2009/2010 Combined Tax Rolls.

**CITY OF COSTA MESA, CALIFORNIA
RATIO OF GENERAL BONDED DEBT OUTSTANDING AND LEGAL DEBT MARGIN
LAST TEN FISCAL YEARS**

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
General bonded debt outstanding										
General obligation bonds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Redevelopment bonds (1)	4,650,000	4,140,000	3,615,000	-	-	-	-	-	-	-
Total	<u>\$ 4,650,000</u>	<u>\$ 4,140,000</u>	<u>\$ 3,615,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Percentage of taxable assessed	0.0329%	0.0293%	0.0256%	0.0000%	0.0000%	0.0000%	0.0000%	0.0000%	0.0000%	0.0000%
Per capita	\$ 9.90	\$ 8.85	\$ 8.43	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Less: Amounts set aside to repay general debt	704,300	704,300	704,300	-	-	-	-	-	-	-
Total net debt applicable to debt limit	3,945,700	3,435,700	2,910,700	-	-	-	-	-	-	-
Legal debt limit (3.75% of Assessed Value)	585,910,407	574,243,802	575,152,015	585,780,638	607,508,126	637,377,201	669,713,004	705,606,516	743,516,945	796,252,660
Legal debt margin	581,964,707	570,808,102	572,241,315	585,780,638	607,508,126	637,377,201	669,713,004	705,606,516	743,516,945	796,252,660
Legal debt margin as a percentage of the debt limit	99.33%	99.40%	99.49%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

(1) As of February 1, 2012, the Successor Agency to the former Costa Mesa Redevelopment Agency is responsible for the outstanding Redevelopment debt.

Source: City of Costa Mesa Finance Department and Orange County Assessor 2018/2019 combined tax rolls

**CITY OF COSTA MESA, CALIFORNIA
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS**

Fiscal Year Ended June 30,	General Bonded Debt		Percentage of Total Taxable Assessed Value	Per Capita	Other Governmental Activities Debt			Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Redevelopment Bond ⁽¹⁾			Revenue Bonds ⁽²⁾	Certificates of Participation	Lease Purchase Financing			
2010	-	\$ 4,650,000	0.0329%	9.90	\$ 14,890,000	\$ 27,525,000	\$ 2,341,737	\$ 49,406,737	1.40%	\$ 1,636.85
2011	-	4,140,000	0.0293%	8.85	12,735,000	26,355,000	1,780,834	45,010,834	1.27%	1,491.22
2012	-	3,615,000	0.0256%	8.43	10,490,000	25,140,000	1,057,907	40,302,907	1.11%	1,224.86
2013	-	-	0.0000%	-	8,140,000	23,875,000	611,729	32,626,729	0.89%	999.53
2014	-	-	0.0000%	-	7,005,000	22,560,000	415,395	29,980,395	0.79%	886.84
2015	-	-	0.0000%	-	5,830,000	21,195,000	-	27,025,000	0.73%	832.10
2016	-	-	0.0000%	-	4,600,000	19,775,000	-	24,375,000	0.64%	732.66
2017	-	-	0.0000%	-	3,325,000	18,295,000	-	21,620,000	0.57%	649.85
2018	-	-	0.0000%	-	34,103,345	-	-	34,103,345	0.77%	991.21
2019	-	-	0.0000%	-	32,170,580	-	-	32,170,580	0.78%	902.36

⁽¹⁾ As of February 1, 2012, the Successor Agency to the former Costa Mesa Redevelopment Agency is responsible for the outstanding Redevelopment debt.

⁽²⁾ The amount included the unamortized Bond Premium.

Source: City of Costa Mesa Finance Department

CITY OF COSTA MESA, CALIFORNIA
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
AS OF JUNE 30, 2019

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable</u>	<u>Estimated Share of Direct and Overlapping Debt</u>
Overlapping Debt			
Newport Mesa Unified School District	\$ 257,491,914	26.408%	\$ 67,998,440
Coast Community College District	754,064,504	13.367%	100,792,659
Santa Ana Unified School District	293,004,757	3.167%	9,279,024
Rancho Santiago Community College District	234,052,001	1.373%	3,214,201
Rancho Santiago Community College District SFID No. 1	141,185,000	2.574%	3,633,886
Metropolitan Water District	9,743,755	3.641%	354,785
Total Overlapping Debt			<u>185,272,994</u>
City Direct Debt			
Costa Mesa Public Financing Authority 2006 Revenue Refunding Bonds/ Costa Mesa Community Facilities District No. 91-1	\$ 600,000	100%	\$ 600,000
City of Costa Mesa General Fund Obligations ⁽¹⁾	31,570,580	100%	31,570,580
Total Direct Debt			<u>32,170,580</u>
Total Direct and Overlapping Debt			<u><u>\$ 217,443,574</u></u>

⁽¹⁾ See Note 7 in Finance Statement for more information about the City's direct debt. The amount included the unamortized Bond Premium \$3,435,580.

Source: HdL Coren & Cone, Orange County Assessor and Auditor Combined 2018/19 Lien Data Tax Rolls.

CITY OF COSTA MESA, CALIFORNIA
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN CALENDAR YEARS

Year	Population ⁽²⁾	Personal Income (thousands of dollars)	Per Capita Personal Income ⁽¹⁾	Median Age ⁽¹⁾	School Enrollment ⁽³⁾	Orange County Unemployment Rate ⁽⁴⁾
2010	116,341	\$ 3,498,258	\$ 30,069	33	21,353	8.50%
2011	117,178	3,536,901	30,184	33	21,444	9.20%
2012	110,757	3,644,348	32,904	33	21,619	7.90%
2013	111,358	3,711,117	33,326	33	21,944	6.10%
2014	111,846	3,650,877	32,642	34	21,683	5.20%
2015	111,835	3,780,694	33,806	34	21,540	4.30%
2016	114,603	3,722,083	32,478	34	21,392	4.40%
2017	114,044	3,794,132	33,269	34	20,801	3.80%
2018	115,296	3,966,839	34,406	35	20,853	3.30%
2019	115,830	4,129,505	35,651	35	20,316	3.00%

Source: (1) - City of Costa Mesa Finance Department / and The HdL Companies
(2) - California State Department of Finance
(3) - Newport-Mesa Unified School District.
(4) - State of California Employment Development Department as of June 30th each year.

**CITY OF COSTA MESA, CALIFORNIA
PRINCIPAL EMPLOYERS
CURRENT YEAR AND NINE YEARS AGO**

<u>Employer</u>	<u>2018-2019</u>			<u>2009-2010</u>		
	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>
Epl Intermediate, Inc.	3,998	1	5.96%			
Experian Information Solutions, Inc.	3,700	2	5.51%	3,700	1	5.61%
Coast Community College District	1,313	3	1.96%	3,044	2	4.61%
Contech Engineered Solutions Inc.	1,288	4	1.92%			
Automobile Club of Southern California	1,200	5	1.79%			
Westar Capital Associates II, LLC	1,184	6	1.76%			
Secured Funding Corporation	800	7	1.19%			
International Business Machines Corporation	750	8	1.12%			
Deloitte & Touche LLP	700	9	1.04%			
Dynamic Cooking Systems, Inc.	700	10	1.04%			
Orange Coast Community College				2,500	3	3.79%
Coast Community College				2,500	3	3.79%
White Cap Construction Supply				2,200	5	3.33%
Interinsurance Exchange				1,200	7	1.82%
First Team Real Estate Inc.				1,025	8	1.55%
Los Angeles Times				1,000	9	1.52%
Pacofo Building Care Inc.				850	10	1.29%

Source: Avenu Insights & Analytics, Dunn & Bradstreet, State of California Employment Development Department

TABLE 18

**CITY OF COSTA MESA, CALIFORNIA
OPERATING INDICATORS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS**

Function/Program	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
General Government										
Number of residents served via public services programs	3,250	3,000	2,023	1,500	1,000	1,500	785	750	700	700
Accounts payable checks issued	12,500	10,187	9,634	9,561	9,506	9,764	9,182	9,031	8,734	8,857
Total printshop photocopies produced	2,260,000	2,528,476	2,746,559	1,554,927	1,691,606	1,806,965	1,619,784	1,749,460	1,996,486	1,699,007
Protection of persons and property										
Police protection										
Emergency calls	1,350	1,230	1,128	1,160	1,180	1,330	N/A	1,000	1,029	882
Calls responded to within 5 minutes	82%	82%	76%	80%	82%	77%	N/A	66%	72%	75%
Assigned theft cases	2,000	2,055	1,951	1,900	1,000	400	900	1,200	N/A	N/A
Percentage of theft cases cleared	25%	25%	34%	25%	40%	40%	40%	60%	74%	64%
Assigned burglary cases	1,600	1,425	1,452	1,460	800	350	400	200	N/A	N/A
Percentage of burglary cases cleared	25%	25%	21%	25%	40%	40%	40%	70%	69%	64%
Case and arrest reports processed	24,603	19,814	15,324	21,921	18,133	15,128	14,584	19,310	19,319	18,382
Fire protection										
Number of calls for service	9,500	9,500	9,800	10,000	11,300	11,100	12,955	12,721	12,936	10,572
Fire related responses	285	238	110	200	218	214	238	271	218	261
Emergency medical aid responses	6,700	7,200	6,400	7,000	7,818	7,250	9,366	9,374	9,603	9,639
Community Programs										
Number of program participants at the Downtown Recreation Center	33,357	30,903	32,404	42,411	31,018	31,521	33,446	34,939	38,247	42,000
Over-the-counter plan checks reviewed within five working days	450	270	319	338	337	225	240	240	522	630
Inspection requests with 24 hours complaint response within two working days	14,850	14,250	14,345	14,345	17,460	22,560	29,100	31,040	29,585	29,100
	95%	90%	90%	90%	90%	90%	90%	90%	90%	90%
Public services										
Number of trees trimmed annually	7,980	4,504	7,206	7,882	8,140	7,700	7,750	6,250	6,250	6,250
Number of catch basins cleaned annually	1,165	1,165	1,165	1,165	1,165	1,165	1,165	1,115	1,100	1,100

Source: City of Costa Mesa Finance Department

CITY OF COSTA MESA, CALIFORNIA
FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS

Function/Program	2010	2011	2012	2013 (1)	2014	2015 (2)	2016	2017	2018	2019
General Government										
City council	5.5	5.0	5.0	6.0	6.0	6.0	6.0	6.0	6.0	8.0
City Manager's office	16.00	13.00	15.75	22.00	29.75	38.41	33.30	37.59	39.74	41.60
Financial services	24.42	17.75	17.75	27.21	27.21	20.21	21.71	21.50	22.25	22.50
Information technology	-	-	-	-	-	10.50	12.50	12.94	13.16	12.16
Administrative services	119.86	103.05	96.47	-	-	-	-	-	-	-
Development services	44.50	30.00	26.50	27.59	27.00	37.25	43.50	46.23	45.95	44.80
Park and community services	-	-	-	-	-	53.43	70.70	74.00	80.54	87.23
Protection of persons and property										
Police protection	254.63	213.88	220.68	235.60	237.68	236.41	232.63	234.46	235.60	233.76
Fire protection	112.92	98.44	96.44	95.44	95.75	84.75	87.25	87.50	94.00	94.00
Public services	108.96	76.50	79.25	114.99	124.43	83.37	81.77	84.82	77.47	72.05
	<u>686.79</u>	<u>557.62</u>	<u>557.84</u>	<u>528.83</u>	<u>547.82</u>	<u>570.33</u>	<u>589.36</u>	<u>605.04</u>	<u>614.71</u>	<u>616.10</u>

(1) City's Administrative Services Department was reorganized. Divisions previously allocated to that department such as Human Resources, Central Services, and Risk Management were combined with the City Manager's Office and the Information Technology Division was combined with the Finance Department. In addition, the Recreation division was combined with Public Service Department.

(2) The Information Technology was separated from the Finance Department. and Park & Community Services Department was separated from Public Service Department.

Source: City of Costa Mesa Finance Department

TABLE 20

**CITY OF COSTA MESA, CALIFORNIA
CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS**

Function/Program	Fiscal Years									
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Police										
Stations/substations	2	2	2	2	2	2	2	2	2	2
Fire										
Fire stations	6	6	6	6	6	6	6	6	6	6
Other public works										
Streets (lane miles)	525.0	525.0	525.0	525.0	529.0	529.0	529.0	529.0	535.6	535.6
Streetlights	6,669	6,669	6,674	6,674	6,674	6,674	6,674	6,674	6,674	6,881
Traffic signals	122	124	124	123	123	124	124	124	125	126
Parks and recreation										
Acres of open space	1,957	1,957	1,957	1,957	1,957	1,957	1,957	1,957	1,957	1,957
Park sites	30	30	30	30	30	31	31	31	31	31
Baseball/softball diamonds	6	6	6	5	5	6	6	6	6	6
Soccer/football fields	8	8	8	10	10	10	10	10	10	10
Community centers	3	3	3	3	3	4	4	3	3	3
Wastewater (miles)										
Sanitary sewers	325.7	325.7	325.7	325.7	325.7	325.7	325.7	325.7	325.7	325.7
Storm sewers	45.5	45.5	45.5	45.5	45.5	45.5	45.5	45.5	45.5	45.5

Source: City of Costa Mesa Finance Department







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